An initial assessment of the sustainability of waterbird harvest in the United Kingdom

Matthew B. Ellis (Corresponding author)

British Association for Shooting & Conservation

Marford Mill,

Rossett,

Wrexham, UK

LL12 0HL

matt.ellis@basc.org.uk

ORCID 0000-0003-2215-3190

Tom C. Cameron

School of Life Sciences

University of Essex

Wivenhoe Park

Colchester, UK

CO4 3SQ

tcameron@essex.ac.uk

ORCID 0000-0002-5875-1494

Abstract

1. There is a need to assess the sustainability of wild bird harvest in the United Kingdom (UK), and more widely, across Europe. Yet data on populations and harvest sizes are limited.

2. We used a Demographic Invariant Method (DIM) to estimate Potential Excess Growth (PEG) for populations of UK wintering waterbirds and calculated a Sustainable Harvest Index (SHI) for each. We compared this with population trends and conservation classifications (e.g. Birds of Conservation Concern; BoCC) to assess the sustainability of harvests and the utility of these classifications.

3. Our approach found evidence for potential overharvest of mallard *Anas platyrhynchos*, Eurasian teal *Anas crecca*, gadwall *Mareca strepera*, Canada geese *Branta canadensis*, greylag geese *Anser anser* and woodcock *Scolopax rusticola*. Whether DIM methods predict overharvest is highly dependent on estimates of maximum population growth rates inferring PEG. We found estimates of maximum population growth to be variable across a range of different methods.

4. We found no relationship between SHI and short-term wintering trends or conservation classification under the UK's BoCC framework. There was however a positive relationship between SHI and long-term wintering trends.

Policy Implications: Our results suggest that UK based harvest is unlikely to be a major determinant of population trends for the majority of UK overwintering waterbirds, but harvest rates for some species may exceed that required to maintain stationary population growth. The lack of a relationship between conservation classifications and SHI strongly suggests that such conservation classifications are not an appropriate tool for making decisions about harvest management. Instead, our assessment provides the basis for a framework to make evidence-based decisions on sustainable harvest levels in the face of incomplete data. There is currently no clear policy instrument in the UK to support such a framework via controls on either harvest effort or mortality of waterfowl.

Keywords

Waterbirds, harvest, hunting management, potential excess growth, demographic invariant method

Word count

6860

Introduction

Hunting of waterbirds in the UK with shotguns has occurred since at least the 1600s (Helme, 1614). Contemporary recreational hunting of waterbirds in the UK targets nine species of duck, four species of goose and three waders. Coot *Fulica atra* and moorhen *Gallinula chloropus* are also huntable but are rarely pursued and there are no modern estimates of the harvest of these species. The total annual harvest of ducks, geese and waders in the UK is estimated at approximately 1.4 million (Aebischer, 2019; PACEC, 2014). These same species, hunted in winter in the UK, breed across Northern, Eastern Europe and Russia and are hunted across their ranges and migration routes.

The British Association for Shooting and Conservation (BASC) is the largest representative body for shooting sports in the UK. BASC has approximately 8,000 wildfowling members, which is likely to represent the majority of self-identified wildfowlers hunting ducks and geese on UK coasts and estuaries. Of these wildfowlers approximately 25% hunt at least once per season, and they harvest an average of 8 birds each per season (Crown Estate, 2021; Ellis, 2014). This leads to an estimated coastal harvest of 16,000 waterbirds. The approximately 1.384 million remaining harvested waterbirds are harvested inland over a broad range of habitats, including artificially fed sites. Released mallard *Anas platyrhynchos* are a significant proportion of this inland harvest with current release estimates of approximately 2.6 million (Madden, 2021), and harvest estimates of approximately 950,000 birds per year (Aebischer, 2019). A significant proportion of other

wild duck and goose species are also harvested in these inland areas due to the creation

and provision of appropriate habitat, as well as supplementary feeding.

The rarity, localisation and population trends of birds in the UK has been regularly

assessed since 1996 under the Birds of Conservation Concern (BoCC) methodology

(Gibbons et al., 1996). Species are assigned the highest priority rating (Red>Amber) for any

of the criteria they exceed such that, for example, a species which exceeded the Amber

breeding range decline criterion and the Red breeding population decline criterion would be

classified as Red-listed. Species which do not exceed any of the assessment criteria are

placed on the Green list. A species with an increasing or stable UK population can be

classed as Amber due to, for example, the UK holding an internationally important proportion

of the European population– e.g. Pink-footed goose *Anser brachyrhynchus*. This approach is

different than the better-known International Union for the Conservation of Nature (IUCN)

Red List which only reviews the extinction risk for species (IUCN, 2020). This can lead to

disparities due to differences in the scale of assessment. For example, the Eurasian

woodcock *Scolopax rusticola* is classed as least conservation concern by the IUCN due to a

very large and stable global population and large range but has Red status on the UK BoCC

due to long and short term declines in UK breeding range.

Increasingly there have been calls to prohibit or restrict the hunting of species that

are Red or Amber listed on BoCC (Thomas, 2021; Welsh Parliament, 2020). Similar calls

drawing attention to the BoCC status of hunted birds have been made by social media

influencers (Common, 2016; UK Government and Parliament, 2016). Currently all huntable

ducks and geese in the UK, with the exception of tufted duck *Aythya fuligula* and Canada

goose *Branta canadensis*, are BoCC Red or Amber listed, most commonly due to the UK

holding >20% of the European wintering population, rather than due to declines in breeding

or wintering populations. Apriori then, BoCC may not be the most appropriate metric to judge

conservation risks from additional winter mortality, but this has not yet been tested. Likewise,

there have been calls to prohibit or restrict harvest in nationally and internationally protected

sites. Typically, on these sites, harvest data is robust, and harvests are low (approximately

1% of the estimated UK harvest), compared to unprotected inland sites where regulatory

authorities currently have limited room to act. These regulatory disparities lead to conflicts

and this calls for an assessment of the sustainability of the UK harvest of such highly mobile

species, that are constantly responding to food availability, recreational disturbance and

hunting pressure with shifting range size and range location, at an appropriate spatial scale

(Beatty et al., 2014; O'Connell et al., 2007).

In the absence of regular and systematic monitoring of geographic population

structures or harvest returns for huntable species in the UK it has historically been difficult to

assess the sustainability of current harvest levels, particularly so for data poor ducks

compared to more regularly monitored European goose populations (Holopainen et al.,

2018; Madsen et al., 2015). However, the development of methods allowing for estimates of

harvest levels in the UK (Aebischer, 2019), and the development of analytical tools to assess

the sustainability of harvest with incomplete demographic data now allows for initial

assessments to be made even in the face of uncertainty (Eraud et al., 2021). The UK is party

to the Agreement on the Conservation of African-Eurasian Migratory Waterbirds (AEWA)

which is developing mechanisms to ensure flyway-level harvest sustainability and in the long

term will be a more appropriate venue to make these decisions (Madsen et al. 2015). In the

absence of these mechanisms we present an initial assessment of the sustainability of

winter hunting mortality of UK waterbirds using best-available data, whilst recognising the

likely sources of error and identifying areas where further research would be particularly

valuable.

Materials and Methods

We collated mean and confidence intervals for harvest estimates, population size estimates,

and demographic data, and also population trends on huntable ducks, geese and waders in

the UK. This included nine species of ducks (mallard *Anas platyrhynchos*; Eurasian teal

Anas crecca; Eurasian wigeon *Mareca penelope*; gadwall *Mareca strepera*; northern pintail

Anas acuta; northern shoveler *Spatula clyptea*; tufted duck *Aythya fuligula*; common pochard

Aythya ferina; and common goldeneye *Bucephala clangula*), three waders (Eurasian

woodcock *Scolopax rusticola*; common snipe *Gallinago gallinago*; and golden plover

Pluvialis apricaria) and three goose species comprising a total of four goose populations

(British (resident) and Icelandic (migratory) greylag goose A*nser anser*; Greenland/Icelandic

pink-footed goose *Anser brachyrhynchus*; and resident Canada goose *Branta canadensis*).

These data were used to estimate a Sustainable Hunting Index using a stochastic simulation

approach using the "popharvest" R package (Eraud et al. 2021).

Estimating harvest sustainability

A Sustainable Hunting Index (SHI + 95% confidence interval (CI)) was calculated for each

species using the potential excess growth (PEG) function in the popharvest R package

(Eraud et al., 2021). This index is calculated as the ratio of harvest to PEG such that any

value in excess of 1 indicates overharvest and values under 1 are increasingly more likely to

be sustainable as they approach zero. This is not unlike a surplus production model

approach that is commonly applied to data poor or initial assessments for harvest of other

vertebrate systems such as fisheries (Jennings et al., 2008).

The PEG for each species was calculated using a Demographic Invariant Method

(DIM) which allows estimation of maximal potential population growth rates (λ_{max}) with

relatively few demographic parameters including age at first reproduction, life-history

strategy categorisation and adult survival (Ernaud et al., 2021; Johnson et al., 2012). This

stochastic simulation approach allows us to best account for the uncertainty in data sources.

The choice of life history strategy ("long" versus "short") and the use of adult survival

estimates from either ringing studies or estimated from species mass can have significant

effects on the estimate of SHI. Given the uncertainty around these variables and the

significant effects each can have on the estimated outputs we ran four models per species,

varying life history strategy ("long" versus "short") and adult survival ("reported" versus

"estimated") whilst holding other variables the same and present the model averaged results.

In each model we ran 10,000 Monte Carol simulations per species with both population and

harvest estimates drawn from a uniform range equal to the 95% confidence intervals of

published estimates (full details on data sources given in supplementary online materials).

The age at first reproduction is poorly understood for most species so was taken to be fixed

at 1 for all duck species, 2 for all waders and 3 for all geese (Robinson, 2005). Distributions

for drawing simulation parameters are given in the supplementary online materials and were

guided by those recommended by the package authors (Eraud et al., 2021).

Models using "reported" adult survival use the average adult survival reported from

ring returns. However, this can underestimate maximal survival rates under optimal

conditions for harvested species and bias low the estimated sustainable harvest index. In

models with "estimated" adult survival we provided body mass information to the model and

allow it to draw on an estimate of adult survival in optimum conditions (Johnson 2012) from

estimates of how adult survival responds to variation in body mass across many bird taxa

(Ricklefs, 2000).

The popharvest package includes a safety factor (F_s) which can be set from 0-1 to

limit harvest to only a proportion of the PEG (with a recommended maximum of $F_s = 0.5$).

Based on published recommendations (Dillingham & Fletcher, 2008), we set $F_s = 0.5$ for all

species listed as least concern by IUCN. Pochard is listed as Vulnerable under IUCN and

therefore we assigned an $F_s = 0.1$. Setting F_s to a recommended maximum of 0.5 does not

well represent the sustainability of a harvest where hunters are being encouraged to

maximise their harvest, for example on non-native geese or geese with expanding

populations, e.g. Canada or pink-footed goose. We shall examine this issue later in the

discussion. As well as calculating a confidence interval for SHI the package also calculates

the probability that the current level of harvest is unsustainable. Estimated λ_{max} using

published survival estimates from ringing studies and the inbuilt body mass predicted adult

survival were compared with other published assessments for Canada goose and mallard to

make sure our DIM approaches were producing reasonable estimates (Table S1).

We tested for relationships between SHI and Birds of Conservation Concern

category using a Welch's one-way ANOVA which allows for unequal variance and between

SHI and wintering population trend (separately for short and long term) using linear

regression. All analyses were conducted in R version 4.1.2 (R Core Team, 2021).

Results

The estimated potential excess growth (PEG), sustainable hunt index (SHI) and probability

of unsustainable harvest averaged across the four models can be found in Table 1

(individual model estimates presented in Tables S2-S5). The confidence intervals of the SHI

estimates for the current harvest for mallard, teal, gadwall, Canada goose, both British and

Icelandic greylag goose and both resident and migratory woodcock included values greater

than 1 and so were predicted to be potentially unsustainable against an objective of

harvesting 50% or less of maximum annual productivity. Harvest levels for some species,

e.g. Canada goose, were up to eight times greater than half the potential excess growth

(i.e.when F_s is set to 0.5). The highest predicted SHI for duck species was for Eurasian teal

at 1.069 (95% CI 0.423 – 2.088), followed by mallard, gadwall, shoveler and wigeon in

decreasing order (Table 1).

Using the mean and CI of SHI estimates we can also estimate how probable it is that

a current harvest is unsustainable. For wintering UK ducks, that is harvest greater than 50%

of the maximum potential surplus production of current winter population sizes, probabilities

were generally low, even for mallard (0.504) and teal (0.512). For pochard, where the

threshold for sustainability was set to only 10% of the maximum surplus growth due to recent

breeding population declines in continental Europe as well as poor UK breeding and harvest

data, SHI was 0.359 (95% CI 0.082 – 0.859) with a low probability of unsustainable harvest

(0.001). Golden plover and common snipe did not have SHIs or 95% CIs exceeding 1 and

the probability of an unsustainable harvest was low (Table 1). However, the confidence

intervals for both woodcock populations included values in excess of 1, though with low

probabilities of unsustainable harvest (0.097 and 0.042 for resident and migratory

populations respectively).

The choice of life history strategy (e.g. short vs long) and survival estimates (e.g.

reported vs DIM estimate) had a large effect on the magnitude of model-specific SHI

estimates, but had little effect on the overall species order (Figure 1 and Tables S2-S5).

There was no significant relationship between the average SHI and the BoCC5

category across all species ($F_{(2,4.6636)}$ = 1.2374, p = 0.371), and there was also no significant

relationship between average SHI and short-term wintering trends (β = 0.007, p = 0.446).

There was a positive relationship between average SHI and long-term wintering trends (β =

0.008, p = 0.040)(Figure 2) such that the species with the greatest population growth had the

highest predicted average SHI.

Figure 1: Mean (and 95% confidence interval) sustainable harvest index (SHI) for selected

huntable waterbirds in the United Kingdom modelled using survival rates estimated from

mass and (A) a long life history or (B) a short life history, and survival rates reported in the

literature and a (C) long life history or (D) short life history. SHI is calculated with $F_s = 0.5$ for

all species and the dotted line at SHI=1 represents the threshold for overharvest. Species

were selected to represent the most well studied huntable species.

Figure 2: Mean and 95% confidence intervals for the sustainable harvest index (SHI) for

huntable waterbirds in the United Kingdom along with their short-term (2008-2018) and long-

term (1970 – 2018) wintering population trends. The dotted line at SHI = 1 represents the

threshold for overharvest such that species falling above the line are likely to be

experiencing overharvest. SHI is calculated with $F_s = 0.5$ for all species other than pochard

where $F_s = 0.1$. Species are colour coded according to their classification under Birds of

Conservation Concern 5.

Discussion

In this study we used data on estimated waterbird population sizes and harvest levels to calculate sustainable harvest indices (SHI). For the majority of ducks and waders hunted in the UK we found no evidence of unsustainable harvests, but we recommend further scrutiny for mallard, teal, gadwall and woodcock where the SHI confidence intervals included values in excess of 1. For this assessment we used a moderating factor (F_s) of 0.5 for all ducks and waders other than pochard. If a socio-ecological management plan for duck or wader harvest in the UK and Europe aimed for higher or lower harvests than 50% of the surplus production, then the SHI assessment would change.

Our estimates of SHI for wild geese suggest that Canada geese and Icelandic and British greylag geese may be subject to unsustainable harvest levels in the UK. This remains the case for Canada goose and both greylag goose populations if a higher moderating factor is chosen (F_s=0.9 where harvest target is 90% of maximum surplus growth). However, British greylag goose, Canada goose and indeed gadwall experience strongly increasing population trends in recent years (Frost et al., 2019). Although there is some evidence of levelling off of these trend increases in the most recent years (Frost et al., 2021), particularly for Canada goose which could indicate that the curent harvest is finally having an effect on stabilising or reducing its numbers. In this context an unsustainable harvest of non-native Canada goose may be desirable but would suggest management to reduce that harvest may be required at some point.

Our SHI estimate for the migratory Icelandic greylag goose population is high with a high probability of unsustainable harvest. The Icelandic greylag goose population trend is declining, and this species is subject to significant additional hunting mortality outside of the UK. However, there are difficulties in accurately assessing the proportion of the harvest to assign to the resident and migratory populations and between the two main nations that hunt this population (UK and Iceland), which can clearly have a significant impact on the calculation of the SHI. For example, the mean annual harvest of greylag geese in Iceland was 43,000 per annum from 2015/16 to 2019/20 (Statistics Iceland, 2022), and we estimated

the harvest for the UK as 22,500, giving a total estimated harvest across the flyway of

65,500 from a total estimated pre-breeding population of 60,000 (Brides et al., 2021). This

suggests that action to improve estimates and limit the total harvest of this population would

be warranted, at least as an adaptive experiment to test for linkage between harvest

reduction and population recovery.

The high SHIs and 0.5 probabilities of unsustainable harvest for mallard and teal

indicate that these species may be subject to unsustainably high levels of hunting mortality

and this appears to accord with slowing of growth rates in teal populations and ongoing

declines in mallard (SHI 95% confidence intervals included estimates greater than 1 in three

out of the four models we ran for both species; Tables S2-S5). For teal we may be

underestimating the population size from which UK hunters' harvest, this is due to their high

rate of turnover (such as seen in France; Pradel et al., 1997) and a generally more "open"

population than we have traditionally considered (Calenge et al., 2010). Our apriori best

candidate model for mallard and teal uses a short life history and DIM estimates of adult

survival (Table S5), with maximum adult survival values that are reasonable from our review

of the literature (Table S1) also predicts mean SHI values above 1. This result highlights an

immediate need to improve population demographic data and reduce harvest, as harvest

reduction can help us understand how populations respond to harvest control and therefore

better inform and manage the sustainability of future hunting opportunities, as, for example,

seen with mallard in North America (Smith and Reynolds, 1992).

We found no relationship between SHI and short-term wintering population trends

and a positive trend with SHI and long-term wintering trends such that those species

currently predicted to exposed to the most unsustainable levels of take were demonstrating

the greatest population growth. This latter result is caused by long term high growth rates in

goose populations now experiencing high harvest mortality. We suggest that this indicates

that hunting of waterbirds in the UK is not a primary driver of population trends. This is to be

expected as waterfowl harvests tend to be a function of waterfowl productivity in a given year

(Fox et al., 2016; Holopainen, Christensen, et al., 2018). This means hunters tend to harvest

more waterbirds in years when surplus production is higher and moderate harvests tend not

to have long term effects on waterfowl population sizes. That is not to say that the sum of

harvests across the flyway would give similar results, and we encourage further work using

these tools but on international scales. Likewise further scrutiny of trends and over what

period they apply may be useful as long-term trends for the total Eurasian woodcock

population size (e.g. 25yr), were stated as stable in 2015 but are now stated as having

strong declines (Birdlife 2015 vs 2021). Immediate steps would be to build further realism

into this initial model assessment of sustainability by incorporating the demographic

breakdown of the hunting bag as affecting juvenile or adult survival and attempting the

model with estimates of population sizes and hunting mortality at larger spatial scales across

the UK, mainland Europe and western Russia.

The lack of a relationship between SHI and BoCC5 categories suggests that

classification as Red or Amber listed by this scheme is not an appropriate tool to use as an

aid to harvest management decisions. This is not unexpected as BoCC5 classification

depends on a variety of factors including breeding and wintering localisation and is not solely

dependent on international population trends or demographic sensitivities of the species

concerned. For example, pink-footed geese are amber listed for non-breeding localisation

(greater than 50% of the UK non-breeding population at ten or fewer sites) and non-breeding

international importance (UK holds at least 20% of the European non-breeding

population)(Stanbury et al., 2021), despite significant long and short term population

increases (Burns et al., 2020). However, this does not undermine the value of BoCC as a

useful tool for the initial prioritisation of species of potential conservation concern at

appropriate spatial scales; particularly for making habitat availability and restoration

decisions.

In estimating the potential excess growth or annual recruitment in a bird population

with which to assess the sustainability of harvest, a safety feature has been included so that

the threshold with which to judge overharvesting is a proportion of the excess growth (Eraud

et al., 2021; Johnson et al., 2012; Niel & Lebreton, 2005). This is wise due to well-

recognised risks in using surplus growth approaches in data poor systems to maximise

harvests (Jennings et al., 2008). The sequential use of this safety feature in frameworks

designed for initial assessments of the sustainability of wild bird harvests has led to a clear

and well described framework where the proportion of the excess growth that should not be

exceeded by harvest can decline with data availability, population size, and declining

conservation status (Dillingham & Fletcher, 2008; Eraud et al., 2021). But this initial

assessment method does not take into account any specific harvest management objectives

that may be equally important in utilitarian conservation systems such as legal recreational

fishing or hunting, where the objective may be to maximise harvest opportunities for some

species. This may be due to the species being non-native (e.g. Canada or Egyptian goose

Alopchen aegyptiaca and Mandarin duck *Aix galericulata* in the UK), causing damage (e.g.

pink-footed goose) or due to its relatively high abundance and productivity (e.g. Eurasian

teal) making it a candidate for safe, sustainable regulated harvesting of wild food resources.

Harvesting up to 50% of the surplus production of highly productive species such as

waterfowl is not unreasonable, where, in North America for example, 5.9 million Mallards

were harvested from a breeding population of 14 million in 1999 (Wilkins & Cooch, 1999).

Assuming the mean DIM estimated maximum population growth rate with a slow life-history

of 1.765 for mallard, that represents 55% of the estimated surplus production in that year.

Similar estimates of large harvest of 30+% of the annual surplus production of mallards in

North America are common and sustained (e.g. U.S. Fish and Wildlife Service 2018).

However, it is potentially informative to alter the level of precaution applied to the estimates

of SHI. For example, reducing the F_s for Eurasian wigeon from 0.5 (reported in Table 1) to

0.1 changes the mean SHI estimate from 0.413 to 2.064. Likewise, these models can be

used to estimate the harvest required to achieve an SHI value ≥1 for pink-footed goose if the

aim is to reduce or stabilise population growth and expansion.

We have completed this initial assessment of the sustainability of waterbird harvest in

the UK using the best available data and applying all potential estimates of maximum

potential growth. However, we recognise that there are multiple sources of uncertainty in the

data and parameter estimates. Population estimates of overwintering waterbirds in the UK

are well documented and widely accepted, but there are known issues that influence

reliability for this exercise. For example, the latest population estimates are scored for

reliability out of 3 (3 = least reliable), and greylag geese, Canada geese, teal and goldeneye

are scored 2 and mallard, snipe, woodcock and golden plover are scored 3 (Frost et al.,

2019). Wetland bird survey (WebS) counts are made by an extensive network of volunteers

overseen by the British Trust for Ornithology (BTO), and for many sites data extends back to

1947. However, coverage is incomplete and 39% of WeBS sites are currently not counted, of

which 19.5% are "high" or "very high" priority (BTO, 2022). Such gaps undoubtedly

contribute to the low reliability of some population estimates. Furthermore, changes to the

methods used to make population estimates can have significant impacts. For example, the

latest teal population estimates doubled from previous estimates as a result of new

calculation methods (Musgrove et al. 2011; Méndez et al. 2015).

Overall, UK population estimates are likely to be underestimates due to count

methods and the combined effects of hunting mortality, migration and turnover – this will

result in underestimates of the potential excess growth and lead to a perceived greater

proportion of the population being harvested. Depending on the management objectives

(maximising population versus maximising sustainable harvest) this may be more or less

important for decision makers.

Waterbird survival estimates are reported variously from the UK, North America or

across Europe, but generally from ringing recaptures. The DIM approach requires good

estimates of maximal adult survival under optimal conditions (Eraud et al., 2021).

Underestimates of survival rates will bias estimates of population growth rates, potentially

overestimating excess growth and hence underestimating the sustainable harvest index. We

reviewed different approaches to estimate the maximum population growth for two of the

most well studied hunted species to see if the model approaches produced "sensible"

estimates (Table S1). We assumed Canada geese had a "long" life history and mallard

"short" (equivalent to Table S2 and S3 respectively). The DIM estimate of maximum

population growth using reported survival of 1.225 for Canada goose seems reasonable in

light of studies across its range over varying time periods (1.07-1.74). However, for mallard,

the DIM estimated maximum population growth using reported survival of 1.980 appears

high relative to realised maximum population growth observations of 1.20-1.59 (Table S1).

However, for both species taking published estimates of nesting attempts, nest success and

brood survival can lead to productivity estimates more in line with the highest values e.g

1.58-2.10 for mallard (Table S1). As all realised population growth estimates from time

series counts include hunting mortality, natural mortality and variation caused by

environmental conditions and also suffer survey design error and biases, this may explain

this discrepancy where observed trends are never estimating maximum population growth

potential. Further work is required but given this review we feel the best estimates for Geese

likely come from Table S2 and S4, and best SHI estimates for ducks and waders likely come

from Table S5.

The accuracy of current UK waterbird harvest estimates is unknown (Aebischer,

2019) and developing a harvest recording system for the UK should remain a priority, not

least to assist with management decisions at the flyway-scale (Madsen et al., 2015). The

prospects for improving harvest data quality through voluntary systems seem low in the UK,

especially in light of the diversity of hunters and hunter organisations, low trust in regulatory

agencies by hunters and low levels of participation in other voluntary schemes (Ellis, 2020).

However, it would seem to be of high policy importance to hunters and their organisations to

be able to demonstrate the sustainability of their hunting activities. Under-reporting of hunter

bags has been demonstrated to result in overestimates of national harvests and so positive

engagement by hunters with bag recording schemes is more likely to result in positive

outcomes for hunters than non-engagement (Aubry and Guillemain, 2019). Appropriate

policy intervention may be welcome in this area provided it is applied to all participants, so

that harvest data is collected from inland and private land areas as well as public coastal

areas, areas of significantly higher and lower hunting pressure respectively.

Making decisions with incomplete data is difficult. We have used the best available

data to make this preliminary assessment of the sustainability of harvest levels in the UK, but

clearly further work is needed, including a structured assessment of the harvest at the

flyway-scale. Our assessment provides a first step towards an informed discussion of

harvest levels in the UK and whilst improved data collection will be useful, a collaborative

approach to management based on the principles of Structured Decision Making and

Adaptive Management could provide a transparent and trusted system to initiate with

existing data that is "good enough" (Holopainen et al., 2018; Johnson et al., 2018; Williams &

Brown, 2014). This approach is beginning to be developed in Europe by AEWA through

mechanisms such as the European Goose Management Platform. This removes the need to

rely on simplistic and inappropriate traffic light systems (such as Birds of Conservation

Concern) which invariably result in poorly supported and simplistic outcomes (prohibiting

versus status-quo) and provides a framework for countries like the UK with no specific

harvest management policy instruments currently in place. At the same time we would

recommend a move towards a system which explicitly values recreational hunting, such as

how the UK values recreational fishing, and allows for an ecologically sustainable approach

which is socially acceptable, evidence based and able to initiate with incomplete data.

Authors' Contributions

ME and TC conceived the idea, ME designed the methodology, collected and analysed the

data, and wrote the first draft of the manuscript. TC contributed critically to drafts of the

manuscript, validated the analyses and produced the supplementary information.

Conflict of interest

MBE is employed by and is a member of BASC, the UK's largest representative body for

shooting sports. TCC is a member of BASC, the British Trust for Ornithology and Essex

Wildlife Trust.

Data availability statement

Data hosted on the DataDryad Digital Repository https://doi.org/10.5061/dryad.3tx95x6k2

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Table 1: The estimated mean λ_{max} (calculated as exp(R_{max})), potential excess growth (PEG; reported to two significant figures), sustainable hunt
index (SHI) and the probability of current harvest levels being unsustainable with a safety factor (F_s) = 0.5 for huntable waterbird species
populations overwintering in the United Kingdom, except for pochard where F_s = 0.1. The presented figures are an average of four models
using either a "long" or "short" life history strategy and either the "reported" or "estimated" adult survival rates.
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Species	Estimated λ_{max} (95% CI)	Mean Potential Excess Growth (95% CI)	Mean Sustainable Hunt Index (95% CI)	Probability of unsustainable harvest
Mallard	1.871 (1.435 - 2.826)	1,000,000 (590,000 – 1,700,000)	1.057 (0.471 - 1.950)	0.504
Teal	2.041 (1.515 - 3.469)	160,000 (87,000 – 270,000)	1.069 (0.423 - 2.088)	0.512
Wigeon	1.993 (1.461 - 3.36)	160,000 (78,000 – 280,000)	0.414 (0.111 - 0.971)	0.018
Gadwall	1.774 (1.442 - 2.922)	8900 (5700 – 17,000)	0.772 (0.240 - 1.620)	0.248
Pintail	1.840 (1.454 - 3.067)	6100 (3400 – 11,000)	0.221 (0.038 - 0.538)	0.000
Shoveler	1.949 (1.470 - 3.158)	6500 (3500 – 12,000)	0.426 (0.117 - 0.981)	0.020
Tufted duck	1.798 (1.458 - 2.452)	41,000 (26,000 – 63,000)	0.155 (0.056 - 0.317)	0.000
Pochard	1.852 (1.442 - 2.715)	1800 (980 - 3000)	0.359 (0.082 - 0.859)	0.001

Goldeneye	1.713 (1.449 - 2.450)	5600 (3700 - 9500)	0.201 (0.026 - 0.474)	0.000
Canada goose	1.223 (1.164 - 1.301)	17,000 (12000 - 22000)	2.148 (0.804 - 3.997)	0.926
Greylag goose (Icelandic)	1.199 (1.158 - 1.281)	8300 (6700 – 11,000)	2.777 (1.937 - 3.541)	1.000
Greylag goose (British)	1.200 (1.158 - 1.282)	13,000 (10,000 – 17,000)	4.163 (0.869 - 8.123)	0.956
Pink-footed goose	1.205 (1.175 - 1.253)	47,000 (35,000 – 62,000)	0.448 (0.072 - 0.906)	0.006
Woodcock (Resident)	1.411 (1.302 - 1.61)	28,000 (16,000 – 46,000)	0.711 (0.394 - 1.183)	0.097
Woodcock (Migratory)	1.411 (1.302 - 1.61)	210,000 (120,000 – 340,000)	0.636 (0.353 - 1.057)	0.042
Common Snipe	1.467 (1.336 - 1.732)	210,000 (140,000 – 320,000)	0.392 (0.133 - 0.763)	0.000
Golden plover	1.841 (1.545 - 2.564)	130,000 (81,000 – 200,000)	0.018 (0.002 - 0.043)	0.000