

1 **Structural basis of SNAPc-dependent snRNA** 2 **transcription initiation by RNA polymerase II**

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18 **RNA Polymerase II (Pol II) carries out transcription of both protein-coding and non-**
19 **coding genes. Whereas Pol II initiation at protein-coding genes has been studied in detail,**
20 **Pol II initiation at non-coding genes such as small nuclear RNA (snRNA) genes is not**
21 **understood at the structural level. Here we study Pol II initiation at snRNA gene**
22 **promoters and show that the snRNA-activating protein complex (SNAPc) enables DNA**
23 **opening and transcription initiation independent of TFIIE and TFIIH *in vitro*. We then**
24 **resolve cryo-EM structures of the SNAPc-containing Pol II preinitiation complex (PIC)**
25 **assembled on U1 and U5 snRNA promoters. The core of SNAPc binds two turns of DNA**
26 **and recognizes the snRNA promoter-specific proximal sequence element (PSE) located**
27 **upstream of the TATA box-binding protein TBP. Two extensions of SNAPc called wing-**
28 **1 and wing-2 bind TFIIA and TFIIIB, respectively, explaining how SNAPc directs Pol II**
29 **to snRNA promoters. Comparison of structures of closed and open promoter complexes**
30 **elucidates TFIIH-independent DNA opening. These results provide the structural basis of**
31 **Pol II initiation at non-coding RNA gene promoters.**

32
33 Transcription by RNA polymerase II (Pol II) has been structurally well studied for protein-
34 coding genes that produce messenger RNA (mRNA)¹⁻⁴. Pol II however also carries out
35 transcription of non-coding small nuclear RNAs (snRNAs) that are an integral part of the pre-
36 mRNA splicing machinery⁵. Pol II transcribes four of the five snRNAs, namely U1, U2, U4
37 and U5 snRNAs, whereas Pol III transcribes U6 snRNA⁶. In contrast to the Pol III-dependent
38 snRNA promoter, Pol II-dependent snRNA promoters lack a TATA box motif⁷. To produce
39 snRNAs, Pol II uses many of its accessory factors that are used for mRNA synthesis, but
40 additionally requires specific factors for transcription initiation and elongation⁸.

41 Transcription initiation of snRNA genes relies on a specific factor called snRNA-
42 activating protein complex (SNAPc). SNAPc binds a DNA motif in the upstream region of
43 snRNA promoters, the so-called proximal sequence element, or PSE⁹. Human SNAPc contains

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44 five subunits – SNAPC1, SNAPC2, SNAPC3, SNAPC4 and SNAPC5. The subunits SNAPC1,
45 SNAPC3 and SNAPC4 form the core of SNAPc¹⁰, of which SNAPC3 and SNAPC4 possess
46 DNA-binding function^{11,12}. The core subunits of SNAPc are conserved and have been
47 characterized in *Drosophila melanogaster* and *Trypanosoma brucei*, where they are sufficient
48 for activating snRNA transcription^{13,14}. SNAPC2 and SNAPC5 however contribute to the
49 stability and activity of SNAPc^{10,15,16}.

50 The initiation of SNAPc-regulated Pol II snRNA transcription was reported to rely on
51 the general transcription factors (GTFs) TBP, TFIIA, TFIIB, TFIIE and TFIIF^{17,18}. The role of
52 TFIIH in Pol II snRNA transcription remains unclear¹⁷, although TFIIH is known to be required
53 for DNA opening at promoters of protein-coding genes¹⁹. The structure of SNAPc and its
54 molecular interactions with the Pol II pre-initiation complex (PIC) are also unknown. As a
55 consequence, the structural basis and the mechanism of snRNA transcription initiation remains
56 to be uncovered. Here we report structures of SNAPc-containing Pol II PICs bound to U1 and
57 U5 snRNA promoters. Our results show how SNAPc is structured, how it recognizes the PSE,
58 and how it positions a core Pol II PIC on snRNA promoters for DNA opening and transcription
59 initiation. More generally, this work adds to our understanding of the evolution of the three
60 eukaryotic transcription systems.

61

62 RESULTS

63 Preparation of functional SNAPc

64 We prepared two variants of recombinant human SNAPc, namely SNAPc-FL containing all
65 full-length subunits and SNAPc-core¹⁰, containing SNAPC1, SNAPC3, SNAPC4 (residues 1-
66 516) and SNAPC5 (**Figure 1a**) (Methods). Both purified SNAPc variants were able to bind U1
67 and U5 snRNA promoter DNA (RNU1 and RNU5), both in the absence and in the presence of
68 TBP and TFIIB in an electrophoretic mobility shift assay (EMSA) (**Figure 1b**). EMSA also
69 showed that the SNAPc variants could facilitate binding of TBP to snRNA promoters that lack
70 a TATA box (**Figure 1b, 2a**), consistent with previous studies²⁰.

71 To test whether recombinant SNAPc could mediate Pol II transcription initiation from
72 snRNA gene promoters, we used an *in vitro* transcription assay. The assay showed that Pol II
73 could initiate transcription from a U1 promoter in the presence of TBP, TFIIA, TFIIB and TFIIF
74 and was stimulated ~4.5 fold and ~2.5 fold by the addition of SNAPc-FL or SNAPc-core,
75 respectively (**Figure 1d, e**). Addition of TFIIE reduced this increase in transcription activity to
76 ~1.5 fold and ~1.2 fold for SNAPc-FL and SNAPc-core, respectively (**Figure 1e**), suggesting
77 that TFIIE is not required for SNAPc-dependent transcription initiation and rather inhibitory in
78 our biochemical system. Further addition of TFIIH did override the stimulatory effect of
79 SNAPc and led to formation of non-specific transcripts at multiple sites (**Figure 1d**). In
80 conclusion, our recombinant SNAPc variants stimulate Pol II transcription initiation from
81 snRNA gene promoters in the absence of TFIIE and TFIIH *in vitro*.

82

83 Cryo-EM analysis of SNAPc-containing PICs

84 Based on these observations we reconstituted a functional SNAPc-containing Pol II PIC on a
85 U1 promoter DNA (Methods). We incubated SNAPc-core and *S. scrofa* Pol II (99.9% identical
86 to human Pol II) with human TBP, TFIIA, TFIIB, TFIIE and TFIIF, and subjected the resulting
87 complex to sucrose-gradient ultracentrifugation. Peak fractions contained apparent
88 stoichiometric amounts of Pol II, SNAPc-core and the general transcription factors, indicating

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89 formation of a stable 24-subunit SNAPc-containing PIC (**Figure 1c**). The sample was
90 crosslinked²¹ and subjected to cryo-EM analysis (Methods). Initial trials showed that the PIC
91 containing the SNAPc-FL variant was less stable (**Figure 1c**), whereas the PIC containing
92 SNAPc-core was stable and suited for cryo-EM analysis, leading to a high-resolution single
93 particle dataset (**Extended Data Table 1**).

94 Reconstructions from 3D classification of this dataset showed two distinct particle
95 classes of the SNAPc-containing Pol II PIC (**Extended Data Figure 1**). Further 3D
96 classification and refinement identified these two states as the closed promoter complex (CC)
97 and the open promoter complex (OC) states of the PIC. We obtained structures of the CC and
98 OC states at an overall resolution of 3.4 Å and 3.0 Å, respectively (**Extended Data Figure 1,**
99 **3**). None of our maps revealed density for TFIIE, consistent with our in vitro transcription
100 assays that showed TFIIE was not required for initiation (**Figure 1d, e**). Densities for SNAPc
101 and upstream DNA containing the PSE were improved by focussed 3D classification and
102 masked refinements. The local resolution for this region was 3.5 Å for the OC state (**Extended**
103 **Data Figure 1, 3**).

104 In an effort to obtain a high-resolution structure of SNAPc, we additionally
105 reconstituted a SNAPc-containing Pol II PIC on a DNA that was based on the U5 promoter
106 sequence (Methods). The resulting cryo-EM dataset enabled refinement of the SNAPc-
107 containing PIC in the CC state at an overall resolution of 3.0 Å and with the local map of the
108 upstream region extending to 3.2 Å (**Extended Data Figure 2, 3**). The local map enabled
109 building of an atomic model for SNAPc and PSE-containing upstream DNA (Methods). We
110 then combined the resulting model with the known high-resolution structures of mammalian
111 Pol II PIC in CC and OC states²². After manual adjustment, refined structures of the SNAPc-
112 containing PIC in the CC and OC states containing the U1 and U5 promoters showed good
113 stereochemistry resulting in a total of three structures (**Extended Data Table 1**).

114

115 **Overall structure of SNAPc-containing PIC**

116 The overall structure of the SNAPc-containing Pol II PIC shows that SNAPc binds the promoter
117 DNA upstream of TBP (**Figure 2**). SNAPc recognizes the PSE motif and interacts with TFIIA
118 and TFIIB. Despite these multiple interactions, the presence of SNAPc does not alter the
119 canonical core PIC structure in any substantial way²². TBP binds to the AGGCTG sequence at
120 register -30 to -25 bp (**Figure 2a**) of the TATA-less U1 promoter and bends the DNA by 90°
121 similar to what is observed in a TBP-TATA DNA complex^{23,24} (**Extended Data Figure 4a**). In
122 the following, we will first describe the SNAPc structure and SNAPc-DNA interactions based
123 on the U5-containing CC structure that is resolved at the highest resolution. We will then
124 describe promoter opening based on the CC and OC structures of the U1-containing PIC.

125

126 **SNAPc structure contains two protruding wings**

127 The high-resolution structure of the SNAPc core bound to the U5 promoter shows how the
128 subunits SNAPC1, SNAPC3 and SNAPC4 fold and interact (**Figure 3**). SNAPC1 possesses an
129 N-terminal VHS/ENTH-like domain²⁵ that forms a mainly helical structure (**Extended Data**
130 **Figure 4b**). SNAPC3 is saddle-shaped with a central ‘ubiquitin-like domain’ (ULD) and
131 additional α -helices and β -strands (**Extended Data Figure 4c**). Consistent with biochemical
132 studies²⁶, SNAPC3 contains two zinc fingers (ZF-1 and ZF-2). ZF-1 is a C2H2 type zinc finger
133 with residues Cys221, His313, Cys317 and His319 coordinating a Zn²⁺ ion (**Extended Data**

134 **Figure 5f**). ZF-2 is a C4 type zinc finger with residues Cys354, Cys357, Cys380, Cys383
135 coordinating another Zn^{2+} ion (**Extended Data Figure 5g**). SNAPC4 contains four complete
136 repeats (R1-R4) and a half repeat (Rh) of the Myb domain¹², of which we observe Rh, R1 and
137 R2 (residues 274-398) (**Figure 3b, Extended Data Figure 4d**). R1 and R2 contain three helices
138 forming canonical helix-turn-helix folds. The SNAPc core is stabilized by intricate interactions
139 of SNAPC3 with both SNAPC1 and SNAPC4. The N-terminal region of SNAPC3 interacts
140 mainly with SNAPC1, burying a surface area of $\sim 1640 \text{ \AA}^2$. The C-terminal region of SNAPC3
141 binds SNAPC4 and buries $\sim 3010 \text{ \AA}^2$. A total of four subunit interfaces are formed based on
142 hydrophobic interactions, salt bridges and polar contacts (**Figure 3c-f, Extended Data Figure**
143 **7**).

144 SNAPc also contains two protrusions that we refer to as ‘wing-1’ and ‘wing-2’. The
145 wing-1 of SNAPc consists of a pair of helices that precede the Rh region of SNAPC4 (residues
146 184-256). The wing-2 of SNAPc is a four-helix bundle that is formed by two helices of
147 SNAPC1 (residues 162-234) and one helix each of SNAPC4 (residues 81-125) and SNAPC5
148 (residues 1-51) (**Extended Data Figure 4e**). Although the resolution in wing-2 is limited due
149 to mobility, AlphaFold2 prediction²⁷ and prior biochemical studies¹⁶ led to a reliable model of
150 wing-2 that we confirmed by crosslinking mass-spectrometry (**Extended Data Figure 5k, 6**).
151 In conclusion, these efforts provided the structure of SNAPc, which contains a three-subunit
152 core and two protruding wings extending from the core.

153

154 **SNAPc core recognizes the snRNA promoter**

155 Our U5-containing CC structure also reveals details of how SNAPc binds the PSE motif in
156 promoter DNA (**Figure 4a**). The SNAPc core binds to the PSE motif through its subunits
157 SNAPC3 and SNAPC4 (**Extended Data Figure 8a**), consistent with biochemical data^{11,28}.
158 SNAPc contacts promoter DNA 8 bp upstream of the proximal edge of the TBP-binding site
159 (**Figure 4b, c**). The register of the modelled snRNA promoter is defined by the nucleotide on
160 the non-template (NT) strand at the upstream edge of TBP binding site starting at -30 ,
161 ascending in the 5' to 3' direction. SNAPC3 and SNAPC4 both bind this region through
162 contacts with the DNA backbone and bases on both strands of the PSE (**Extended Data Figure**
163 **8a**). DNA binding occurs both to the major and minor grooves. SNAPC3 inserts its helix $\alpha 8$
164 into the major groove and forms multiple contacts with DNA. K199 forms salt bridges with the
165 backbone phosphates of nucleotide G9 on the template strand. The residue K194 of the same
166 helix forms ionic interactions with the O6 atom of the nucleotide bases G -42 and G -43 of the
167 NT strand. Further downstream, H198 establishes hydrophobic contacts with the nucleotide
168 base T -45 on the template strand (**Figure 4b**).

169 Since most of these protein-DNA contacts are to the DNA backbone, the question arises
170 how SNAPc can recognize the PSE. Our structure suggests that recognition is at least partially
171 achieved by indirect readout. In particular, the DNA major groove is locally distorted at the
172 PSE and differs from canonical B-DNA at registers -51 to -41 (**Extended Data Figure 8b**).
173 At the position where SNAP3 helix $\alpha 8$ is inserted into the major groove, the duplex geometry
174 resembles A-form DNA²⁹ (**Extended Data Figure 8c**). This deviation is also reflected in the
175 minor grooves upstream and downstream of this site (**Extended Data Figure 8a, d**).

176 SNAPc also binds the minor groove of DNA with subunits SNAPC3 and SNAPC4.
177 Q152 of SNAPC3 forms hydrogen bond with the nucleotide base T -48 of NT strand while
178 SNAPC4 residue Y372 interacts hydrophobically with the C3 atom of backbone sugar of the

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179 nucleotide base A –50 of the template strand. Arginine residues R148 and R151 of SNAPC3
180 and R373 of SNAPC4 form salt bridges with the DNA backbone (**Figure 4c**). Our structure
181 also shows that the SNAPC4 Myb repeat R2 binds DNA via its helix α 15 that contacts the
182 anterior major groove, and early biochemical studies indicated that the Myb repeats R3 and R4
183 are involved in DNA binding¹². I388 establishes hydrophobic interactions with the nucleotide
184 base A –50 and the C5 atom of nucleotide C –51 on the template strand. The neighbouring
185 Y389 residue forms hydrogen bonds with the N7 atom of A –55 and hydrophobic interaction
186 with T –54 of the NT strand (**Figure 4c**). The residues K347, R373 and R390 of SNAPC4
187 interact with the DNA backbone. Although biochemical studies had identified SNAPC3 and
188 SNAPC4 as poor DNA binders when investigated in isolation^{10,11}, our results suggest that
189 formation of the SNAPc complex with its intricate interactions between these two subunits
190 enables tight binding of the PSE which explains how SNAPc recognizes the snRNA promoter.
191

192 **The wings of SNAPc bind TFIIA and TFIIB**

193 SNAPc also interacts with TFIIA and TFIIB that flank TBP in the PIC (**Figures 5, Extended**
194 **Data Figure 8a**). Whereas wing-1 of SNAPc binds to TFIIA, wing-2 binds TFIIB (**Extended**
195 **Data Figure 8a**). SNAPc interaction with TFIIA and TFIIB involves three interfaces that we
196 call A, B and C. In interface A, the wing-1 of SNAPC4 (helices α 4, α 5) slides under the four-
197 helix bundle of TFIIA like a wedge, stabilizing the flexible bundle region (**Figure 5a**). SNAPC4
198 additionally interacts with the β -barrel of TFIIA to form interface B (**Figure 5a**). Interfaces A
199 and B are formed by a combination of hydrophobic interactions, salt bridges and polar contacts.
200 Incidentally, the TFIIA bundle has also been shown to interact with TAF4 and TAF12 in lobe
201 B of the multisubunit TFIID complex that, like SNAPc, is important for promoter recognition³⁰.
202 Interface C is formed between wing-2 and the C-terminal cyclin fold of the TFIIB core (**Figure**
203 **5b**). The wing-2 helices from SNAPC1 and SNAPC5 form contacts with the terminal α -helix
204 of the TFIIB core. Interface C stabilizes the TFIIB core, which was suggested to play a key role
205 in the activation of snRNA transcription initiation⁷. Together, SNAPc wing-1 and wing-2 bind
206 TFIIA and TFIIB, respectively, to position the core PIC with respect to SNAPc and the PSE
207 promoter element.
208

209 **Promoter DNA opening**

210 Comparison of our CC and OC structures bound to the U1 promoter provides insights into the
211 mechanism of TFIIE- and TFIIF-independent DNA opening (**Figure 6**). Overall, closed and
212 open U1 promoter DNA follow trajectories within the Pol II cleft that are comparable to those
213 observed for protein-coding promoter DNA in PIC structure²². Also, as observed in PIC
214 structures lacking SNAPc^{2,22}, the OC state is associated with a closed Pol II clamp and an
215 ordered B-reader and B-linker elements in TFIIB (**Figure 6b**). However, DNA opening can
216 also be achieved spontaneously in the absence of TFIIE and TFIIF at some protein-coding
217 genes in yeast³¹, and such spontaneous opening depends on the DNA duplex stability around
218 the transcription start site (TSS)³². Studies in yeast Pol II have further shown that an AT-rich
219 sequence increases the propensity of spontaneous promoter opening during transcription
220 initiation³¹. Similarly, we find that promoter sequences of snRNA-encoding genes are AT-rich
221 in the initially melted region (IMR) spanning positions –8 to +2 around the TSS (position +1)
222 (**Extended Data Figure 8e**). We propose that the AT-rich nature of the IMR enables

223 spontaneous DNA opening of the U1 promoter upon PIC binding. In summary, these results
224 suggest that DNA opening of snRNA gene promoters and the spontaneously melted protein-
225 coding genes rely on easily melting regions around the TSS and use similar mechanisms.

226

227 **Definition of the transcription start site**

228 We observe 19 nucleotides of the DNA template strand spanning from the TBP-binding site to
229 the upstream edge of the DNA bubble (at position -12). The templating nucleotide in open
230 promoter DNA reaches the active site of Pol II ~30 nucleotides downstream of the upstream
231 edge of the TBP-binding site (**Figures 6a, b**). The DNA strands forming the open DNA bubble
232 are mobile, leading to a weakly resolved map. Subsequently, 12 nucleotides further
233 downstream, we observe T +1 of the template strand immediately downstream of the catalytic
234 Mg²⁺ ion at the active site. This posits residue G -1 as the template for RNA synthesis. The CA
235 dinucleotide is the signature of the Initiator sequence (Inr)³³ and is located at register -1 and +1
236 of the non-template strand. This observation suggests that the TSS position is defined by a fixed
237 distance from the site of TBP binding, as is known for protein-coding human genes that have
238 their TSS within a window of 28-33 bp downstream of the TATA box³⁴. Since we also observe
239 a fixed position of SNAPc with respect to TBP, the TSS is apparently set by a fixed distance
240 from the PSE in snRNA promoters.

241 These observations suggest that Pol II transcription would initiate from a TSS that is
242 rather precise *in vivo*. To investigate this, we identified the main TSSs and determined their
243 ‘TSS precision scores’ from a reanalysis of 5’- capped RNA sequencing data³⁵ for both mRNA
244 and snRNA encoding genes with a constitutive first or a single exon (Methods). A maximum
245 precision score of 1 means that all transcripts initiate at the main TSS (± 2 bp). Indeed we find
246 that Pol II snRNA transcription generally initiates in this narrow, 5-bp window with a high
247 median precision score of 0.86, as exemplified by the *RNVUI-15* promoter (**Figure 6c**). In
248 contrast, Pol II initiates transcription less precisely at TATA-less mRNA promoters, as shown
249 by a median precision score of 0.36, as exemplified by the *HATI* promoter. Pol II also initiates
250 mRNA transcription more precisely when promoter DNA contains a TATA box motif, with a
251 median precision score of 0.71, as exemplified by the *TUBB4B* promoter (**Figure 6c**). These
252 large differences in TSS precision are also observed in genome browser views of representative
253 promoters (**Figure 6d**). The observed high TSS precision of snRNA promoters is consistent
254 with our model that SNAPc defines TSS position. In summary, SNAPc binding to the PSE
255 likely serves as a ruler for positioning of TBP at TATA-less snRNA promoters, leading to
256 initiation at a defined distance downstream of the PSE.

257

258 **DISCUSSION**

259 Here we report structures of SNAPc-containing Pol II PICs on two different snRNA gene
260 promoters and in two different states, the CC and OC states. Together with biochemical results
261 and published literature, our structures suggest the mechanism of SNAPc-mediated snRNA
262 transcription initiation by Pol II (**Figure 7**). SNAPc uses its conserved core to recognize the
263 PSE motif in snRNA promoters, whereas its two wings position TFIIA and TFIIB. Since TFIIA
264 and TFIIB form a rigid complex with TBP, SNAPc can indirectly position TBP at a defined
265 location on snRNA promoters despite the absence of a consensus TATA box motif. This is
266 consistent with the evidence that TFIIB-TBP complexes can be effectively recruited to snRNA
267 promoters exclusively as part of a ternary TFIIA-TFIIB-TBP complex¹⁸. Positioning of the

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268 TFIIA-TFIIB-TBP complex on promoter DNA in turn recruits the Pol II-TFIIF complex to the
269 IMR of the promoter. The low DNA duplex stability at the IMR enables spontaneous DNA
270 opening and occurs with the use of binding energy independent of TFIIE and TFIIH. The
271 emerging DNA template strand then binds in the Pol II active center cleft and RNA chain
272 synthesis is initiated at an Inr dinucleotide CA³³, thereby setting the TSS at a defined distance
273 from the PSE.

274 Comparison of our results with published data also provides insights into the evolution
275 of the three different eukaryotic transcription systems. A distinguishing feature of transcription
276 initiation by Pol II, with respect to Pol I and Pol III, is that the latter two machineries can open
277 promoter DNA spontaneously³⁶⁻⁴⁰, whereas the Pol II machinery generally requires the help of
278 an ATP-dependent translocase subunit in TFIIH and its accessory factor TFIIE^{22,41}. However,
279 we show here that on snRNA promoters, mammalian Pol II, together with the factors that form
280 the core PIC, can open DNA spontaneously without the help of TFIIE and TFIIH. Such
281 spontaneous DNA opening has also been observed for yeast Pol II at a subset of promoters³¹
282 and also in the related archaeal transcription system⁴². Whereas spontaneous DNA opening
283 occurs in the upstream-to-downstream direction, TFIIH-assisted DNA opening occurs in the
284 downstream-to-upstream direction^{22,41}. Our work thus provides evidence that, depending on the
285 promoter, Pol II can use both types of DNA opening mechanisms, and suggests that TFIIH-
286 assisted DNA opening originated later in the evolution of cellular DNA-dependent RNA
287 polymerase machineries.

288 Several open questions remain to be addressed for a better understanding of snRNA
289 gene transcription. In particular, SNAPc has been identified to be regulated by its direct
290 interaction with activators that localize ~200 bp upstream of the PSE at the so-called distal
291 sequence element (DSE)⁷. The intervening genomic region between PSE and DSE may be
292 decorated by a nucleosome⁸. In the future, our work may be expanded to studying how DSE
293 binding activators interact with the SNAPc-containing Pol II PIC described here, and how a
294 nucleosome may enable or modulate this interaction. Additionally, our work also serves as
295 stepping stone towards addressing the function of SNAPc in U6 snRNA transcription by Pol
296 III. Such work should provide insights into how SNAPc can interact with both, the Pol II and
297 the Pol III initiation machineries, providing further insights into the evolution of eukaryotic
298 transcription systems.

299

300 **ONLINE METHODS**

301 **Cloning and protein expression**

302 cDNA constructs of SNAPc-FL containing SNAPC4 with an N-terminal StrepTwin-tag and a
303 C-terminal His-tag, SNAPC1, SNAPC2, SNAPC3 and SNAPC5 were subcloned into the pLIB
304 vector. The genes were assembled into a pBIG2ab vector using the biGBac system⁴³. The
305 cloned construct was transformed into DH10 EMBacY cells to generate bacmids. Next, the
306 purified bacmid was mixed with CelfectinTM II reagent (Thermo Fisher Scientific) and
307 transfected into 2 ml (density: 0.5 million cells/ml) of adherent Sf9 cells in a 6 well plate. After
308 incubating the plate at 27 °C for 72 h, the resulting supernatant (P1 virus) was collected. To
309 amplify the viral stock, 2 ml of P1 virus was added to 25 ml of Sf9 cells (0.5 million cells/ml)
310 and incubated at 27 °C with shaking at 130 rpm. The supernatant (P2 virus) was collected after
311 4-5 days of infection when the cell viability dropped to <85% and stored at 4 °C. Large scale
312 protein expression was carried out using 3 x 400 ml of High5 cells (0.5 million cells/ml) by
313 adding 2 ml of P2 virus in each flask and incubated at 27 °C for 4 days at 130 rpm. Cells were
314 then harvested by centrifugation at 250 x g for 10 mins at 4 °C, and pellets were stored at -80
315 °C. SNAPc-core (SNAPC4 1-516 and lack of the SNAPC2 subunit) was expressed as
316 previously described¹⁸.

317

318 **Protein purification**

319 The insect cells pellet of SNAPc-FL were resuspended in buffer A containing 50 mM HEPES
320 pH 7.8, 750 mM NaCl, 10% glycerol, 15 mM imidazole, 10 mM β-mercaptoethanol, 2 mM
321 MgCl₂, 1 mM phenylmethylsulfonyl fluoride (PMSF), 1 μg/mL Aprotinin, 1 μg/mL Pepstatin,
322 and 1 μg/mL Leupeptin, supplemented with four EDTA-free protease inhibitor tablets (Pierce),
323 a scoop of DNase I, and 10 μl benzonase. Lysis was performed using a dounce homogeniser
324 followed by sonication and the lysate was clarified by centrifugation at 48,000 x g at 4 °C for
325 40 mins. The supernatant was filtered using a 0.45-μm filter, and applied onto a HisTrap HP 5
326 ml column (GE Healthcare), pre-equilibrated with buffer A. The column was washed with 10
327 CV of buffer A1 (50 mM HEPES pH 7.8, 500 mM NaCl, 10% glycerol, 50 mM imidazole, 10
328 mM β-mercaptoethanol, 0.5 mM PMSF and 10 mM O-Phospho-L-serine), and then with 5 CV
329 of buffer A2 (50 mM HEPES pH 7.8, 1250 mM NaCl, 10% glycerol, 50 mM imidazole, 10 mM
330 β-mercaptoethanol, and 0.5 mM PMSF). The column was again washed with 5 CV buffer A1,
331 and the bound protein complex was eluted in buffer B (50 mM HEPES pH 7.8, 500 mM NaCl,
332 10% glycerol, 300 mM imidazole, 10 mM β-mercaptoethanol, and 0.5 mM PMSF). Next, the
333 sample was diluted to 250 mM NaCl with buffer Heparin A (50 mM HEPES pH 7.8, 10%
334 glycerol, 1 mM TCEP, and 0.1 mM PMSF). The sample was centrifuged at 13,000 rpm for 15
335 mins at 4 °C and loaded onto a HiTrap Heparin HP 5 ml column (GE healthcare), pre-
336 equilibrated with 12.5% of buffer Heparin B (50 mM HEPES pH 8, 2 M NaCl, 10% glycerol,
337 1 mM TCEP, and 0.1 mM PMSF). After washing with 5 CV of 12.5% buffer Heparin B, elution
338 was performed through a linear gradient from 15% to 60% over 10 CV. The eluted fractions
339 were analysed by SDS-PAGE, and fractions containing the SNAPc-FL complex were pooled,
340 and concentrated using a 100 kDa molecular weight cut-off (MWCO) VivaSpin concentrator
341 (Sartorius). The sample was centrifuged at 13,000 rpm for 15 mins at 4 °C and applied onto a
342 Superose 6 PG XK 16/70 column (GE Healthcare), pre-equilibrated with 50 mM HEPES pH

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343 7.8, 250 mM KCl, 10% glycerol, and 1 mM TCEP. Peak fractions were pooled, concentrated,
344 flash-frozen and stored at -80 °C.

345 SNAPc-core has been purified as previously described¹⁸ with some modifications. Briefly,
346 after cell lysis and centrifugation, the supernatant was subjected to nickel column purification
347 (GE Healthcare) and eluted with 300 mM imidazole. The elution was then further purified with
348 an heparin column and eluted with a gradient from 250mM to 1.25M NaCl. The fractions of
349 interest were pooled, concentrated and subjected to size exclusion chromatography with a S200
350 16/600 equilibrated with 100 mM NaCl, 50 mM HEPES pH 7.9, 10% glycerol and 1mM TCEP.
351 *S. scrofa* Pol II and human initiation factors TBP, TFIIA, TFIIB, TFIIE, TFIIF and TFIIH were
352 purified as previously described²².

353

354 Electrophoretic Mobility Shift Assays

355 EMSA was performed using a 76 bp fragment of U1 promoter DNA (template:5'-GAA ACG
356 TTG TGC CTC TGC CCC GAC ACA GCC TCA TAC GCC TCA CTC TTT ACA CAC ACG
357 GTC ACT TG CCC CGC GCA CT-3' and its complementary strand) and a 75 bp fragment of
358 U5 promoter DNA (template:5'-ACC AGT TAC TTC TGT AAC TCA ATT TTC GGG TAA
359 CTG CAA TTC CTA GTA CAC TGA TGG TGT CTA CTA ATC CC AAG G-3' and its
360 complementary strand; Integrated DNA Technologies). 20 pM of SNAPc FL or core were
361 incubated with 5 pM of annealed oligonucleotides in presence or absence of 25 pM of TFIIB
362 and TBP in 20 µL of incubation buffer (250 mM NaCl, 50 mM HEPES pH 7.9, 20% glycerol,
363 1 mM TCEP) at room temperature for 15 min. The complexes were resolved on 5%
364 polyacrylamide (37.5:1 acrylamide/bisacrylamide, 10% glycerol, Tris Borate EDTA 1x) gels
365 in 0.5X Tris Borate EDTA running buffer at 40 mA. After staining with Ethidium bromide, the
366 gels were scanned with a Typhoon FLA9500 (GE Healthcare).

367

368 Promoter-dependent *in vitro* transcription assay

369 *In vitro* transcription assays were performed as described previously^{22,41} with minor alterations.
370 The DNA scaffold (dsDNA) was prepared as reported using a pUC119 vector into which a 92
371 nucleotide fragment of the native U1 snRNA promoter²⁰ had been inserted. The scaffold (non-
372 template: 5'-GGG CGT GAC CGT GTG TGT AAA GAG TGA GGC GTA TGA GGC TGT
373 GTC GGG GCA GAG GCA CAA CGT TTC GCC CGA AGA TCT CAT ACT TAC CTG
374 GCA GGG CTA AGC TTG GCG TAA TCA TGG TCA TAG CTG TTT CCT GTG TGA AAT
375 TGT TAT CCG CTC ACA ATT CCG CCC-3', template: 5'-GGG CGG AAT TGT GAG CGG
376 ATA ACA ATT TCA CAC AGG AAA CAG CTA TGA CCA TGA TTA CGC CAA GCT
377 TAG CCC TGC CAG GTA AGT ATG AGA TCT TCG GGC GAA ACG TTG TGC CTC
378 TGC CCC GAC ACA GCC TCA TAC GCC TCA CTC TTT ACA CAC ACG GTC ACG
379 CCC-3') was stored in low salt buffer (60 mM KCl, 10 mM K-HEPES pH 7.5, 8 mM MgCl₂,
380 3% (v/v) glycerol).

381 Initiation complexes for *in vitro* transcription were reconstituted on scaffold DNA
382 essentially as described^{22,41}. All incubation steps were performed at 25 °C unless indicated
383 otherwise. Per sample, 1.6 pmol scaffold, 1.8 pmol Pol II, TFIIE and TFIIH, 5 pmol TBP and
384 TFIIB, 9 pmol TFIIF and TFIIA and 5 pmol SNAPc-FL or SNAPc-core were used. SNAPc
385 was mixed and added to the sample simultaneously with TFIIB. Reactions were prepared in a
386 sample volume of 23.8 µl with final assay conditions of 60 mM KCl, 3 mM K-HEPES pH 7.9,
387 20 mM Tris-HCl pH 7.9, 8 mM MgCl₂, 2% (w/v) PVA, 3% (v/v) glycerol, 0.5 mM 1,4-

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388 dithiothreitol, 0.5 mg ml⁻¹ BSA and 20 units RNase inhibitor. To achieve complete PIC
389 formation, samples were incubated for 45 min at 30 °C. Transcription was started by adding
390 1.2 µl of 10 mM NTP solution and permitted to proceed for 60 min at 30 °C. Reactions were
391 quenched with 100 µl Stop buffer (300 mM NaCl, 10 mM Tris-HCl pH 7.5, 0.5 mM EDTA)
392 and 14 µl 10% SDS, followed by treatment with 4 µg proteinase K (New England Biolabs) for
393 30 min at 37 °C. RNA products were isolated from the samples as described⁴¹, applied to urea
394 gels (7 M urea, 1x TBE, 6% acrylamide:bis-acrylamide 19:1) and separated by denaturing gel
395 electrophoresis (urea-PAGE) in 1x TBE buffer for 45 minutes at 180 volts. Gels were stained
396 for 30 min with SYBR™ Gold (Thermo Fisher Scientific) and RNA was visualized with a
397 Typhoon 9500 FLA imager (GE Healthcare Life Sciences).

398

399 **Preparation of the SNAPc-containing Pol II PIC**

400 We performed the assembly of SNAPc containing Pol II PIC on snRNA promoters at 25°C
401 essentially as described previously. We used a 96bp fragment of both the native U1 promoter
402 DNA(template:5'-ATC ATG GTA TCT CCC CTG CCA GGT AAG TAT GAA ACG TTG
403 TGC CTC TGC CCC GAC ACA GCC TCA TAC GCC TCA CTC TTT ACA CAC ACGGTC
404 ACT TGC-3';non-template: 5'-GCA AGT GAC CGT GTG TGT AAA GAG TGA GGC GTA
405 TGA GGC TGT GTC GGG GCA GAG GCA CAA CGT TTC ATA CTT ACC TGG CAG
406 GGG AGA TAC CAT GAT-3') and an engineered U5 promoter with 10bp deleted from the
407 downstream edge of the PSE sequence (template: 5'- CCC TGC CAG GTT TTA TGC GAT
408 CTG AAG AGA AAC CAG AGT ATA CCA GTT ACT TCT GTA ACT CAA TTT TCG
409 GGT CCTAGT ACA CTG ATG GTG TCT ACT-3'; non-template: 5'- AGT AGA CAC CAT
410 CAG TGT ACT AGG ACC CGA AAA TTG AGT TAC AGA AGT AAC TGG TAT ACT
411 CTG GTT TCT CTT CAG ATC GCA TAA AAC CTG GCA GGG- 3'). In summary, SNAPc
412 (FL or Core) was pre-incubated for 5 min with the snRNA promoter (U1 or U5) scaffold. It was
413 then mixed with TFIIA-TFIIB and TBP followed by the pre-formed Pol II-TFIIF complex.
414 TFIIE was then added to this mixture and the assembly was incubated at 25°C for 60 min at
415 300 rpm. This reconstituted SNAPc containing Pol II PIC was subjected to 10-30% sucrose-
416 gradient ultra-centrifugation with simultaneous cross-linking using GraFix (Kastner et al.,
417 2008) at 175,000g for 16h at 4°C. The assay was then fractionated as 200µl aliquots where the
418 crosslinking reaction was quenched using a cocktail of 10mM aspartate and 30mM lysine for
419 10mins. Fractions with SNAPc containing Pol II PIC were dialysed against the cryo-EM sample
420 buffer (25 mM HEPES pH 7.6, 100 mM KCl, 5 mM MgCl₂, 1% glycerol and 3 mM TCEP).

421

422 **Cryo-EM data collection and processing**

423 Samples for cryo-EM were prepared using Quantifoil R3.5/1 holey carbon grids pre-coated
424 with a homemade 3 nm continuous carbon. Four microlitres of SNAPc containing Pol II PIC
425 sample bound to snRNA promoter (U1/U5) was added to the carbon side and incubated for 2.5
426 min. The grids were blotted for 2.5 s and vitrified by plunging into liquid ethane with a Vitrobot
427 Mark IV (FEI Company) set at 4 °C and 100% humidity. Cryo-EM data were collected on a
428 300-kV FEI Titan Krios with a K3 summit direct detector (Gatan) and a GIF quantum energy
429 filter (Gatan) operated with a slit width of 20 eV. Automated data collection was performed
430 with SerialEM at a nominal magnification of 81,000x, corresponding to a pixel size of 1.05
431 Å/pixel⁴⁴. For the sample containing U1 promoter, a total of 16,854 image stacks, with each

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432 stack containing 50 frames, were collected at a defocus range of -0.5 to -3.0 μm . All movie
433 frames were contrast transfer function (CTF)-estimated, motion-corrected and dose-weighted
434 using Warp⁴⁵. Particles were picked by Warp using a trained neural network, resulting in
435 5,181,947 particles as a starting set. Subsequent steps of image processing were performed with
436 cryoSPARC⁴⁶ and RELION v.3.1.0⁴⁷.

437 Particles were extracted with a binning factor of 2 and a box size of 200 pixels (a pixel
438 size of 2.1 $\text{\AA}/\text{pixel}$) to perform initial clean-up and sorting. The processing scheme was centered
439 around identifying the best SNAPc-containing particle sets. Iterative rounds of 2D-
440 classification followed by heterogenous and homogenous refinements in cryoSPARC, led to
441 two sets of particles corresponding to CC (set-1: 252,067 particles) and OC (set-2: 240,243
442 particles) promoter states respectively. Each set was re-extracted without binning and processed
443 using RELION v.3.1.0, as follows. For set-1, the particles were further sorted by focused 3D
444 classification with a large spherical mask (Mask-1) encompassing the upstream region of PIC
445 containing SNAPc, TBP, TFIIA and TFIIB. This resulted in identifying the best 47,293
446 SNAPc-containing particles. These particles were again subjected to 3D refinement using
447 Mask-1, giving rise to a reconstruction of SNAPc containing Pol II PIC bound to U1 promoter
448 in CC state at 3.4 \AA resolution (map-1). In parallel, focused 3D classification of set-2 with a
449 spherical mask (Mask-2) around the upstream region helped to identify the best 137,246 SNAPc
450 containing particles. These particles were then subjected to 3D refinement followed by CTF
451 refinement and Bayesian polishing. Following this, the particles were subject to refinement
452 with and without mask-1 to obtain of SNAPc containing Pol II PIC bound to U1 promoter in
453 OC state at 3.0 \AA (map-2) and a local map spanning the SNAPc containing upstream region at
454 3.7 \AA resolution(map-3).

455 For the sample containing U5 promoter dataset, 4,842 image stacks, with each stack
456 containing 60 frames, were collected at a defocus range of -0.3 to -2.5 μm . All movie frames
457 were contrast transfer function (CTF)-estimated, motion-corrected and dose-weighted using
458 Warp⁴⁵. Particles were picked by Warp using a trained neural network, resulting in 1,299,523
459 particles. Subsequent steps of image processing were performed with cryoSPARC⁴⁶ and
460 RELION v.3.1.0⁴⁷. Particles were extracted with a binning factor of 4 and a box size of 100
461 pixels (a pixel size of 4.2 $\text{\AA}/\text{pixel}$) to perform initial clean-up and sorting. After sorting in
462 cryoSPARC using 2D-classification followed by heterogenous and homogenous refinements,
463 a particle set (set-3: 443,960 particles) in CC promoter state was re-extracted with 2x binning
464 (a pixel size of 2.1 $\text{\AA}/\text{pixel}$) and processed using RELION v.3.1.0, as follows. For set-3, the
465 particles were further sorted by 3D classification followed by focused 3D classification using
466 Mask-1. The resulting 159,144 particles were re-extracted without a binning factor and were
467 subjected to CTF refinement and Bayesian polishing. These particles were then subjected to
468 another round of masked classification yielding 85,787 SNAPc-containing particles. These
469 particles were then 3D refined without and with Mask-1, giving rise to a reconstruction of
470 SNAPc containing Pol II PIC bound to U5 promoter in CC state at 3.0 \AA resolution (map-4)
471 and a local map of the SNAPc containing upstream complex extending to 3.2 \AA (map-5).

472 The reported resolutions were calculated on the basis of the gold standard Fourier shell
473 correlation (FSC) 0.143 criterion. After processing of the final reconstructions, B-factor
474 sharpening was performed for all final maps on the basis of automatic B-factor determination
475 in RELION (-5 \AA^2 for map-1: SNAPc-PIC bound to U1 promoter in CC state, -10 \AA^2 for map-
476 2: SNAPc-PIC bound to U1 promoter in OC state and -10 \AA^2 for map-3: local map of SNAPc

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477 containing upstream complex, -10 \AA^2 for map-4: SNAPc-PIC bound to U5 promoter in CC state
478 and -10 \AA^2 for map-5: local map of SNAPc containing upstream complex). Estimates of local
479 resolution were calculated using the in-built local-resolution tool of RELION and the estimated
480 B-factors. To assist model building, a local-resolution-filtered map (but unsharpened) of map-
481 5 was sharpened locally using PHENIX.auto_sharpen⁴⁸.

482

483 **Model building and refinement**

484 The PIC was modelled using the core PIC part of the previously published high resolution
485 structures in closed and open promoter states²². For SNAPc, the subunits SNAPC1 and
486 SNAPC4 were built using partial homology models generated using TrRosetta⁴⁹. The partial
487 models were rigid body fitted into the density using UCSF Chimera⁵⁰ and were manually
488 extended and corrected using Coot⁵¹ to fit the density. The subunit SNAPC3 was modelled
489 entirely de novo using the experimental density in Coot. Ambiguous density corresponding to
490 linker regions were not modelled. The model corresponding to the wing-2 region constituting
491 parts of SNAPC1, SNAPC3 and SNAPC4 was modelled using AlphaFold²⁷. The model for
492 promoter DNA in CC and OC states was obtained using the high-resolution structures of human
493 PIC as template where in the sequence register was mutated to fit the U1 and U5 respectively.
494 The models were then subjected to iterative rounds of PHENIX real-space refinement followed
495 by manual adjustment in Coot to achieve final models with good stereochemistry as assessed
496 by MolProbity⁵². Figures representing the 3D structures and maps were prepared using PyMOL,
497 UCSF Chimera and UCSF ChimeraX.

498

499 **Crosslinking mass-spectrometry**

500 To prepare a sample for performing crosslinking mass-spectrometry, a stable complex of
501 SNAPc-containing Pol-II PIC bound to U5 promoter was isolated. An assay containing Pol II,
502 TBP, TFIIA, TFIIB, TFIIF and SNAPc-FL was incubated in ratios explained above and was
503 subjected to size-exclusion chromatography using Superose 6 increase 3.2/300 GL column (GE
504 Healthcare) pre-equilibrated with buffer-x (25mM Hepes pH 7.5, 100mM NaCl, 5mM MgCl₂,
505 5% glycerol and 2mM TCEP). The peak fractions were then pooled and incubated with 1mM
506 of Bissulfosuccinimidyl suberate (BS3) for 45 min at 4° C. The crosslinking reaction was
507 quenched using a cocktail of 10 mM aspartate and 30 mM lysine.

508 Crosslinked proteins were resuspended in 4 M urea/ 50 mM ammonium bicarbonate for
509 10 min at 25°C and reduced for 30 min at RT with 10 mM dithiothreitol (DTT). Proteins were
510 alkylated for 30 min at RT in the dark by adding iodacetamide (IAA) to a final concentration
511 of 55 mM. Sample was diluted to 1M Urea and digested for 30 min at 37 °C with 4 µl Pierce
512 Universal Nuclease (250 U/µl) in the presence of 2 mM MgCl₂. Trypsin (Promega) digest was
513 performed o/n at 37 °C in a 1:50 enzyme/protein ratio, the reaction was terminated with 0.2 %
514 (v/v) FA. Tryptic peptides were desalted on MicroSpin Columns (Harvard Apparatus)
515 following manufacturer's instruction and vacuum-dried. Cross-linked peptides were
516 resuspended in 50 µl 30 % acetonitrile/0.1 % TFA and enriched by peptide size exclusion
517 chromatography/pSEC (Superdex Peptide PC3.2/300 column, GE Healthcare, flow rate 50
518 µl/min).

519 Crosslinked peptides derived from pSEC were subjected to liquid chromatography mass
520 spectrometry (LC-MS) on a Thermo Orbitrap Exploris mass spectrometer. Peptides were loaded
521 in duplicates onto a Dionex Ultimate 3000 RSLCnano equipped with a custom column

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522 (ReproSil-Pur 120 C18-AQ, 1.9 μm pore size, 75 μm inner diameter, 30 cm length, Dr. Maisch
523 GmbH). Peptides were separated applying the following gradient: mobile phase A consisted of
524 0.1 % formic acid (FA, v/v), mobile phase B of 80 % ACN/0.08 % FA (v/v). The gradient
525 started at 5 % B, increasing to 10, 15 or 20 % B within 3 min, followed by a continuous increase
526 to 48 % B within 45 min, then keeping B constant at 90 % for 8 min. After each gradient, the
527 column was again equilibrated to 5 % B for 2 min. The flow rate was set to 300 nL/min.

528 MS1 spectra were acquired with a resolution of 120,000 in the orbitrap (OT) covering
529 a mass range of 380–1600 m/z. Dynamic exclusion was set to 30 s. Only precursors with a
530 charge state of 3-8 were included. MS2 spectra were recorded with a resolution of 30,000 in
531 OT and the isolation window to 1.6 m/z. Fragmentation was enforced by higher-energy
532 collisional dissociation (HCD) at 30 %. Raw files were searched against a database containing
533 the sequences of the proteins of the complex and analyzed via pLink 2.3.9 at a false discovery
534 rate (FDR) of 1%⁵³. Carbamidomethylation of cysteines was set as fixed modification,
535 oxidation of methionines as variable modification. The database contained all proteins within
536 the complex. For further analysis only interaction sites with 3 cross-linked peptide spectrum
537 matches were taken into account. Cross-links were displayed with xiNET and XlinkAnalyzer
538 in UCSF Chimera.^{50,54,55}

539

540 **TSS precision analyses in cells**

541 We utilized published 5'cap-seq data³⁵ (GEO: GSE159633) for analyses of TSS precision in
542 cells. The raw data were processed as described previously³⁵ to obtain the 5'-ends of reads and
543 generate normalized coverage. In brief, we first removed the unique molecular identifier (UMI)
544 from 5cap-seq reads with UMI-tools⁵⁶ and then trimmed adapter sequences with Cutadapt⁵⁷
545 and mapped to the human genome (GRCh38) merged with the *D. melanogaster* genome (Dm6)
546 with the STAR mapper⁵⁸. We next deduplicated the mapped data with UMI-tools to remove
547 any PCR duplicates and then determined the first transcribed base and used this position in
548 downstream analyses. Normalization factors were obtained from the spike-in reads (processed
549 as above) that mapped to the spike-in genome and used to normalize the human genome
550 coverage profiles. The replicates were combined by summing the normalized coverage per nt.
551 Thus, obtaining genome-wide capped 5'-end signal (5'cap-seq signal) at single-base resolution.
552 We subset the NCBI reference genome annotation⁵⁹ (GRCh38.p7) to only contain genes
553 annotated to the primary assembly and included only genes with known transcripts (prefix:
554 "NR" or "NM") and also excluded overlapping genes. To exclude genes with alternative start
555 sites from downstream analyses we included only genes that have a constitutive first or a single
556 exon in our downstream analyses.

557 To determine the main TSS we determined the position with the highest 5'cap-seq signal
558 within constitutive first exons of the reference annotation. To accommodate for reference
559 annotation imprecision, we also included 10 bp upstream of the annotated TSS and set the
560 downstream cutoff to 500 bp downstream of the annotated TSS. We thus obtained the main
561 TSS for each constitutive TSS. We next quantified the 5'cap-seq signal of the main TSS (± 2
562 bp) and the TSS region (main TSS ± 50 bp). We excluded genes with less than 10 counts in the
563 TSS region and genes with biotypes that are not either protein-coding or snRNA. From the
564 remaining annotated snRNA subset we also removed known Pol III-transcripts: RN7SK,
565 RNU6ATAC, SNAR-G2, RNU6-2, SNAR-C4, SNAR-G1, SNAR-C3 and identified with
566 protein-coding gene promoters contain a TATA-box motif (JASPAR database, 2020 release:

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567 <https://jaspar2020.genereg.net/matrix/POL012.1/>) within 50 bp upstream of the annotated TSS.
568 Finally, we determined the TSS precision score by dividing the TSS peak counts by the TSS
569 region counts. The maximum TSS precision score is 1, which means that all 5' cap-seq signal
570 is within the TSS peak. The preprocessed 5' cap-seq data was analyzed in RStudio⁶⁰ utilizing R
571 version 3.6.1⁶¹ and packages from the Bioconductor repository^{62,63} and Tidyverse⁶⁴. Plots were
572 generated with ggplot2 and ggbio⁶⁵.

573

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584

585 **Author Contributions**

586 S.R. carried out all experiments and data analysis, unless stated otherwise. S.S. performed the
587 *in vitro* transcription assay and quantification. T.K. and J.G. cloned, expressed and purified the
588 SNAPc variants and performed EMSA assays. K.Z. performed the reanalysis of 5'-capseq data,
589 TSS precision plots and the web-logo plots. J.S. performed crosslinking mass-spectrometry and
590 data analysis and was supervised by H.U. S.R. and C.D. collected the cryo-EM datasets. P.C.
591 and A.V. designed and supervised research. S.R. and P.C. interpreted the data and wrote the
592 manuscript, with input from all authors.

593

594 **Competing interests**

595 The authors declare no competing interests.

596

597 **Supplementary Information** is available online at <https://doi.org/XYZ>.

598

599 **Correspondence** Correspondence and request of materials and resources should be addressed
600 to P.C. (patrick.cramer@mpinat.mpg.de).

601

602 **Data availability**

603 The cryo-EM density reconstructions were deposited to the EMDB under accession codes
604 EMD-AAAA, -BBBB, -CCCC, -DDDD, -EEEE and atomic coordinates were deposited to the
605 PDB under the accession codes PDB-AAAA, -BBBB, -CCCC, -DDDD, -EEEE. All data is
606 available in the main text or the supplementary materials.

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800 **FIGURES**

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802 **Figure 1 | Preparation of SNAPc-containing Pol II PIC on non-coding RNA promoters**

803 a) SDS-PAGE analysis of SNAPc variants (FL, core) purified to homogeneity.

804 b) EMSA shows the binding of SNAPc (\pm TBP, TFIIB) to U1 and U5 promoter DNA. The
805 presence of SNAPc stabilises the binding of TBP-TFIIB to snRNA promoters.

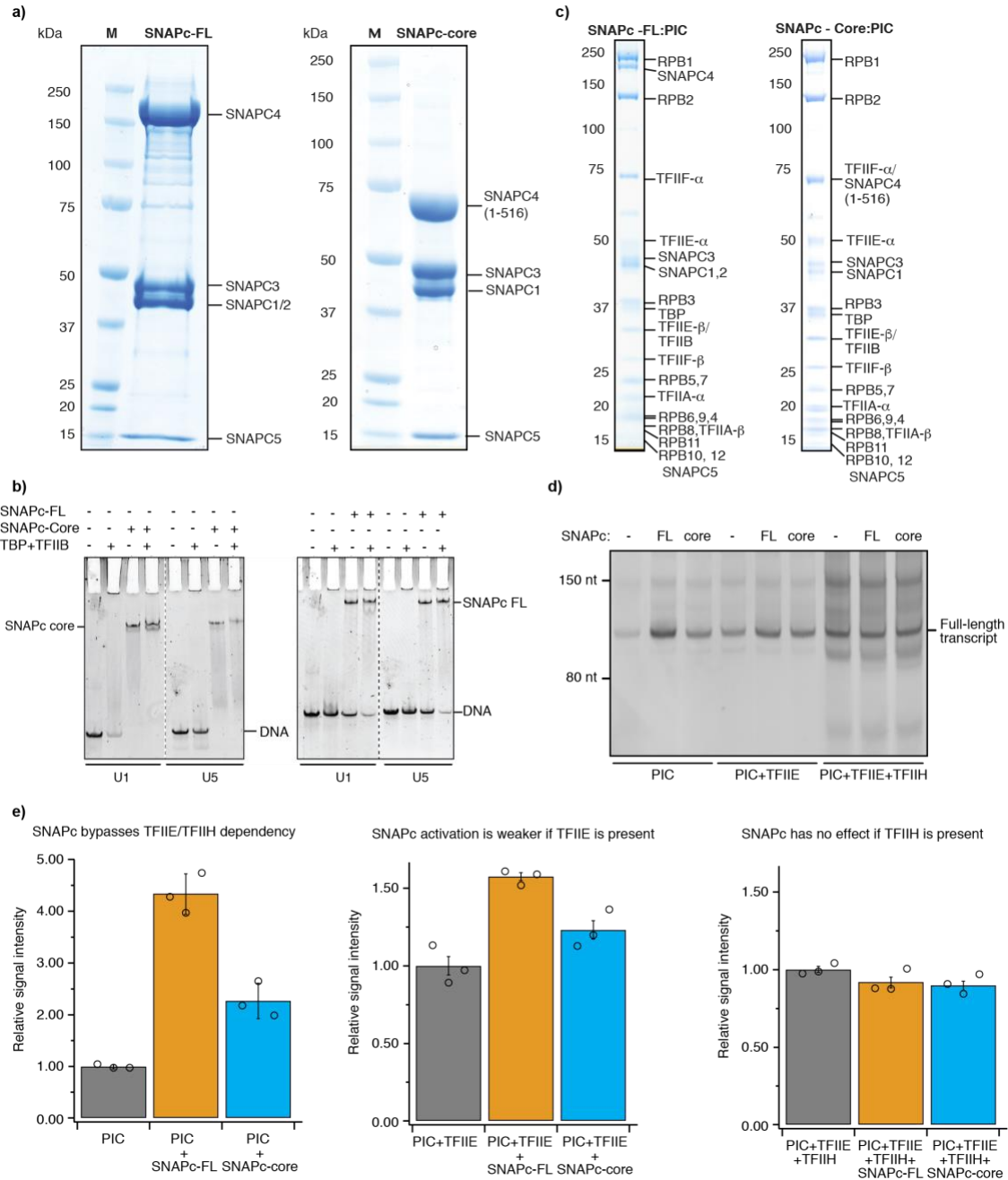
806 c) SDS-PAGE analysis of SNAPc containing Pol II PIC variants isolated through a sucrose
807 gradient ultracentrifugation.

808 d) In vitro transcription assay showing the relative influence of SNAPc variants on Pol II
809 snRNA transcription with different combinations of GTFs'.

810 e) Histogram plots representing the quantification (Methods) of full-length transcripts from the
811 *in vitro* transcription assay in panel d.

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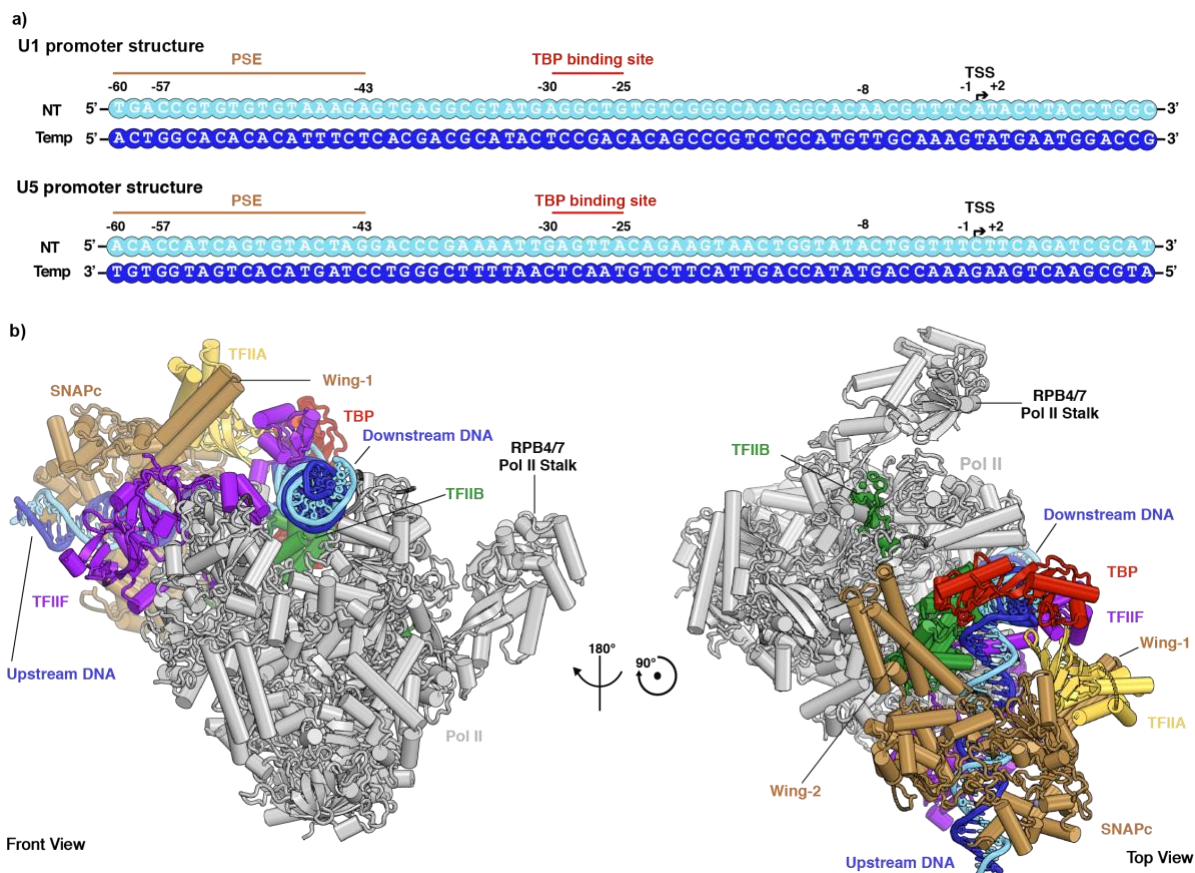
814 **Figure 2 | Overall structure of SNAPc-containing Pol II PIC**

815 a) Schematic 2D representation of the U1 and U5 promoter sequences highlighting the binding
 816 motifs of the initiation machinery as observed in the cryo-EM structure: PSE (SNAPc), TBP
 817 binding site (TBP) and TSS (Pol II). The transcription start site (TSS) is denoted +1 and
 818 negative and positive numbers indicate upstream and downstream positions.

819 b) Cartoon representation of the SNAPc-containing Pol II PIC as viewed from the front and
 820 top. The colour codes for Pol II and the GTFs' are consistently used throughout.

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824 **Figure 3 | Structure of SNAPc**

825 a) 2D-domain schematics of individual SNAPc subunits. The regions visible in the 3D structure

826 are marked by dotted-lines.

827 b) SNAPc structure in cartoon representation. Domain nomenclature and colours are used as

828 described in panel a. Dashed boxes indicate the interfaces between the subunits.

829 c, d) Close up view of interfaces 1 and 2 that are formed between SNAPC1 (pink) and SNAPC3

830 (orange). The residues V115, F120, A123, Y124 of SNAPC1 and V86, L90, L100, C104 of

831 SNAPC3 form mainly hydrophobic interactions, whereas ionic interactions are formed between

832 R34, R47, K96, R128 of SNAPC1 and D89, D107, E153, D332 of SNAPC3. F54 of SNAPC1

833 and R133 of SNAPC3 form a cation-pi interaction and N49 of SNAPC1 and Y157 of SNAPC3

834 form polar contacts. Similarly in interface 2: SNAPC1 L101, W104, F137 and A139 form

835 hydrophobic contacts with F47, L50, W51, L55 and L305 of SNAPC3. Salt-bridges involving

836 R98, D105 of SNAPC1 and R54 and D325 of SNAPC3 fortify interface 2.

837 e, f) Interfaces 3 and 4 between SNAPC3 (orange) and SNAPC4 (chestnut brown). In interface

838 3, SNAPC3 residues F155, W348, F355, V356, Y360, T361, P372, F377, T409 form the bulk

839 of hydrophobic contacts with F331, L334, L344 and H369 of SNAPC4 (Figure 3e). Likewise

840 in interface 4 the residues Y253, I274, W277, P308 and L310 make hydrophobic contacts with

841 the amino acids F140, Y149, F150, F176 of SNAPC4. Additional salt bridges are formed by

842 R133, R283 of SNAPC3 with D152 and E153 of SNAPC4. The Zn-fingers (ZF-1, ZF-2) of

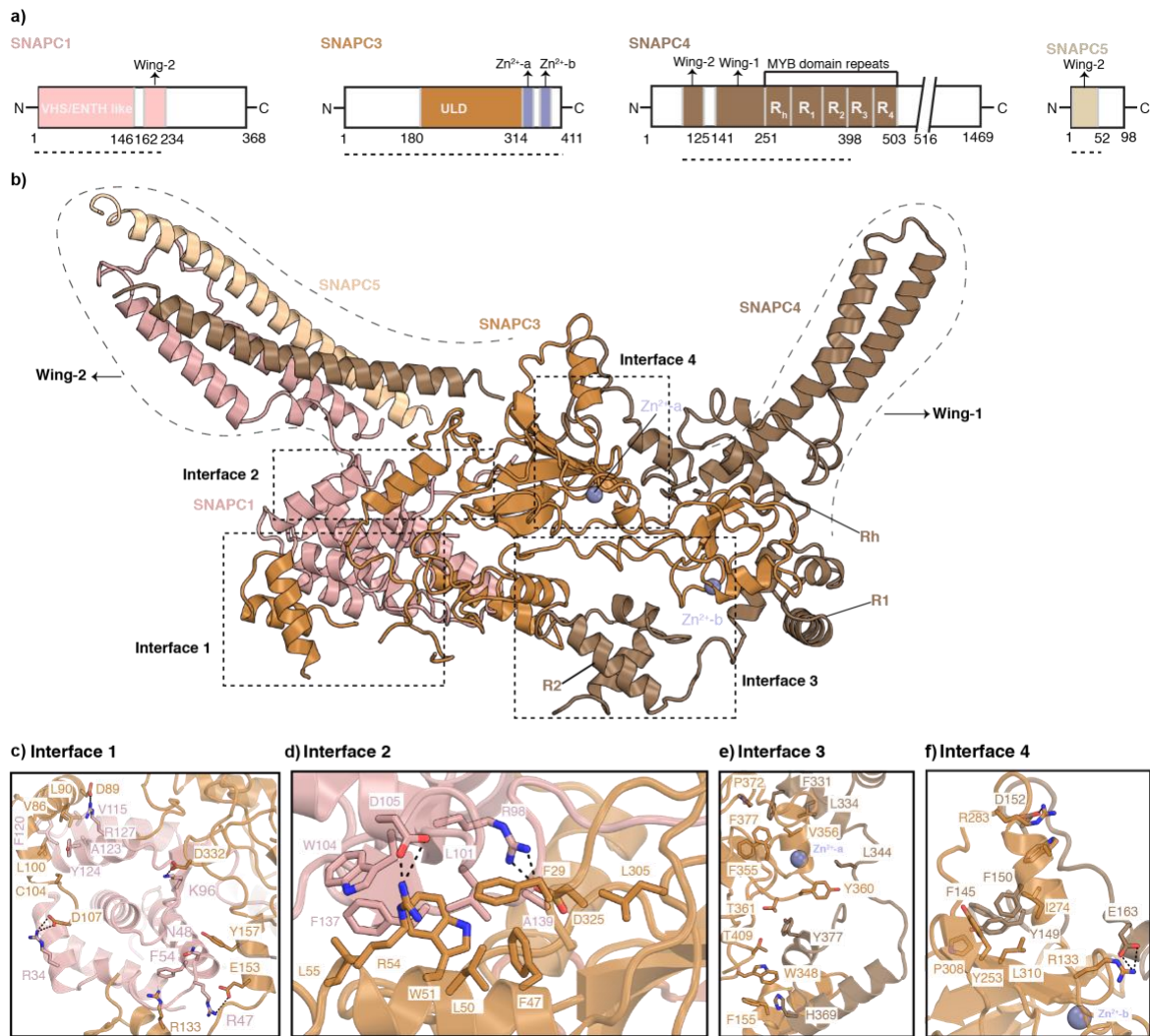
843 SNAPC3 are in close proximity to the interfaces 3 and 4, and would be important for the

844 structural integrity of this complex. The residues involved in these protein-protein interaction

845 surfaces are highly conserved across metazoans (Extended Data Figure 7).

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Figure 4 | SNAPc-DNA interactions

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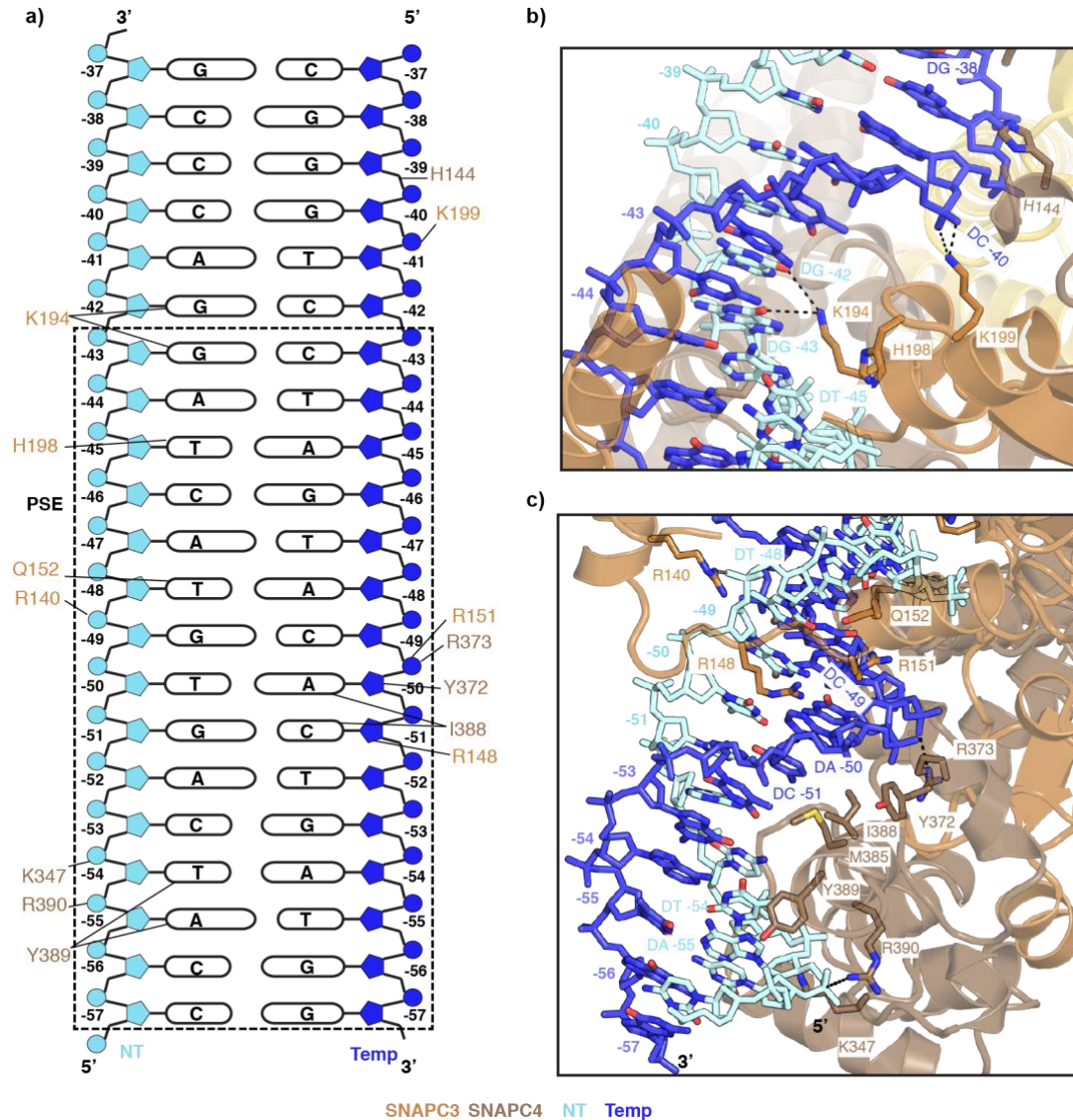
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a) Schematic view of the protein-DNA interactions between SNAPc and the PSE motif. Residues interacting with specific regions of the DNA as described in the text are indicated by lines. In panels b and c, nucleotide residues are numbered in atomic colour to indicate the strand and the DNA register

b) DNA-protein interaction network on the preceding major and minor grooves (register: -46 to -35) of PSE as bound by SNAPc subunits SNAPC3 and SNAPC4. Colour codes are used uniformly in all panels.

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865 c) Close up view of the first major and minor groove (register: -57 to -47) interactions between
 866 SNAPc and the PSE motif on U5 promoter. The SNAPc subunits are represented as cartoon,
 867 whereas the interacting amino acid sidechain residues, DNA chains are depicted as sticks with
 868 atomic colours. Dashed lines indicate ionic interactions.
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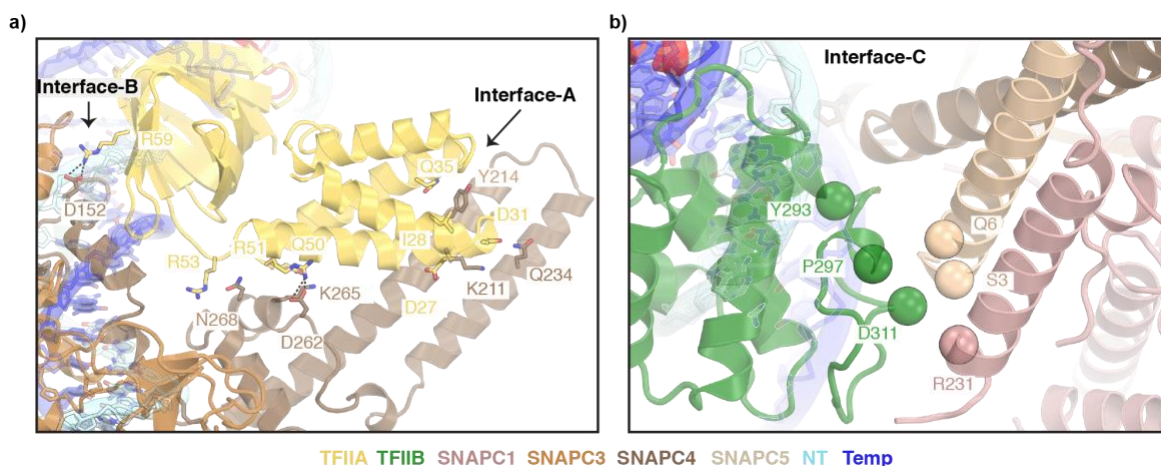
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Figure 5 | SNAPc-general transcription factors interaction

a) Close up view of wing-1:TFIIA interaction. The amino acid residues involved in the formation of interfaces A and B between TFIIA (yellow orange) and SNAPc4 (chestnut brown) are represented as sticks. Dashed lines indicate salt-bridges.

b) Zoomed in view of the interface C formed between wing-2 and TFIIB C-terminal cyclin fold. The C α atoms of putative residues forming the interaction surface are represented as spheres.

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Figure 6 | Promoter opening

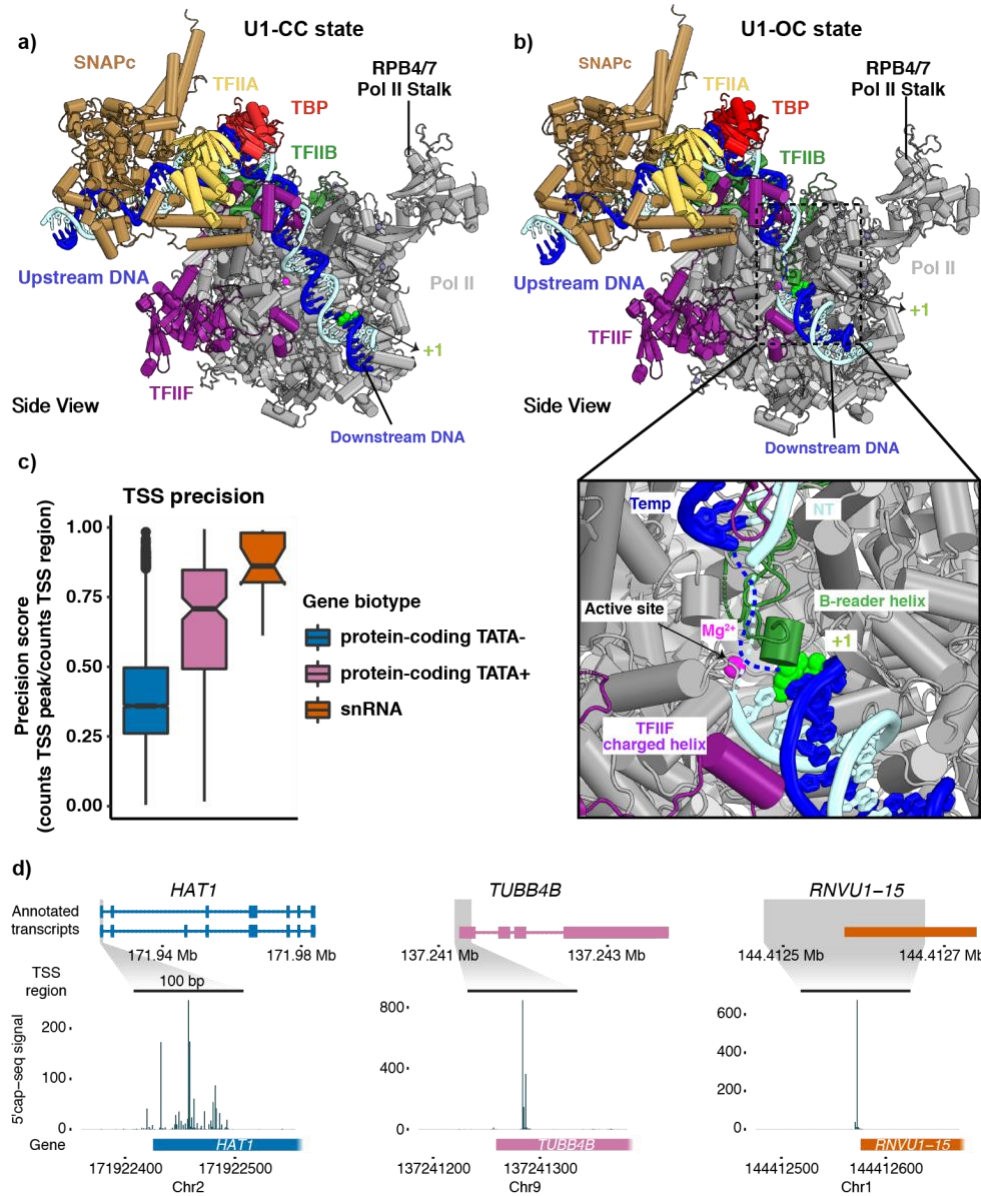
a) Structure of SNAPc-containing Pol II PIC bound to U1 promoter in closed promoter complex (CC) state. The subunits are coloured as in Figure 1. The nucleotide residue at the TSS (+1) on the template strand (blue) is represented as spheres (green). The Pol II active site metal ion A is depicted as a magenta sphere.

b) Structure of SNAPc-containing Pol II PIC bound to U1 promoter in open promoter complex (OC) state. The inset represents a zoom into the active center containing open promoter DNA. The catalytic Mg^{2+} ion at the active site is represented as a magenta sphere. The B-reader helix of TFIIB and the charged helix of TFIIF are highlighted alongside the +1 nucleotide residue represented as a sphere (green).

c) Box plots showing TSS precision of protein-coding and snRNA genes (N=18) transcribed by Pol II in cells. Protein-coding genes are sub-grouped based on promoter sequence into TATA-less (TATA-, N=4521) and TATA-containing (TATA+, N=200) subsets. The thickened line represents the median value, the hinges correspond to the first and third quartiles, and the notches extend to 1.58 times the inter-quartile range divided by the square root of N. The whiskers represent the largest or smallest value within the 1.5 times inter-quartile range from the hinge, outliers are shown in black. The precision scores were determined from published 5'cap-seq data³⁵ (Methods).

d) Annotated transcripts of representative examples from subsets in 6C and genome browser views showing 5'cap-seq signal in the magnified region (± 100 bp) centered at the main TSS peak. The annotated gene region is shown below the views and only sense strand signal is shown.

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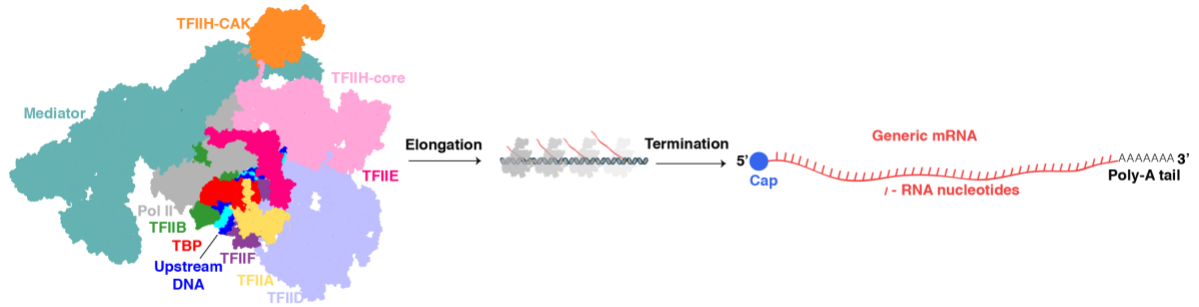
927 **Figure 7 | Comparisons of Pol II PICs for mRNA and snRNA synthesis.**

928 a) The Pol II PIC on protein coding genes bound to its elaborate array of initiation factors such
929 as TFIIA, TFIIB, TFIID, TFIIIE, TFIIIF, TFIIH and Mediator complex.

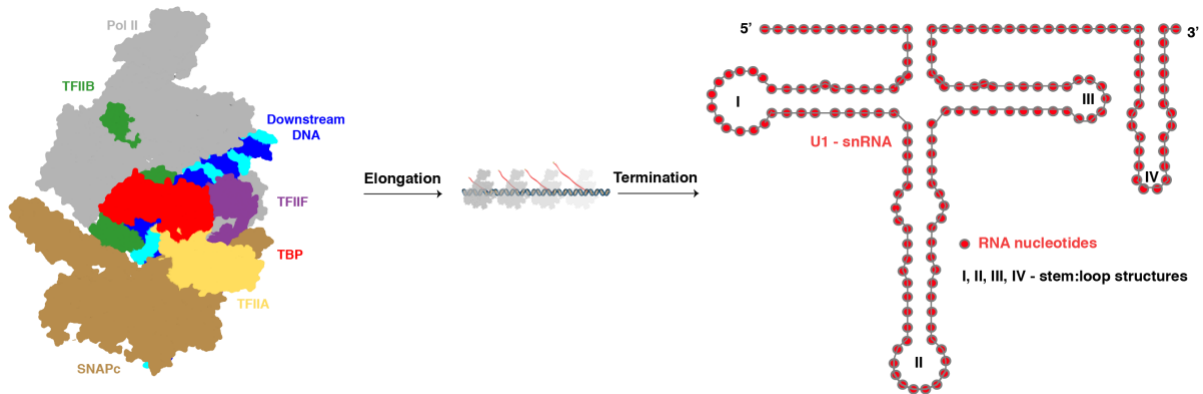
930 b) The Pol II PIC for snRNA transcription requires SNAPc but not TFIIIE, TFIIH and Mediator
931 to initiate transcription.

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a) Pol II mRNA transcription PIC



b) Pol II snRNA transcription PIC



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935 **EXTENDED DATA FIGURES**

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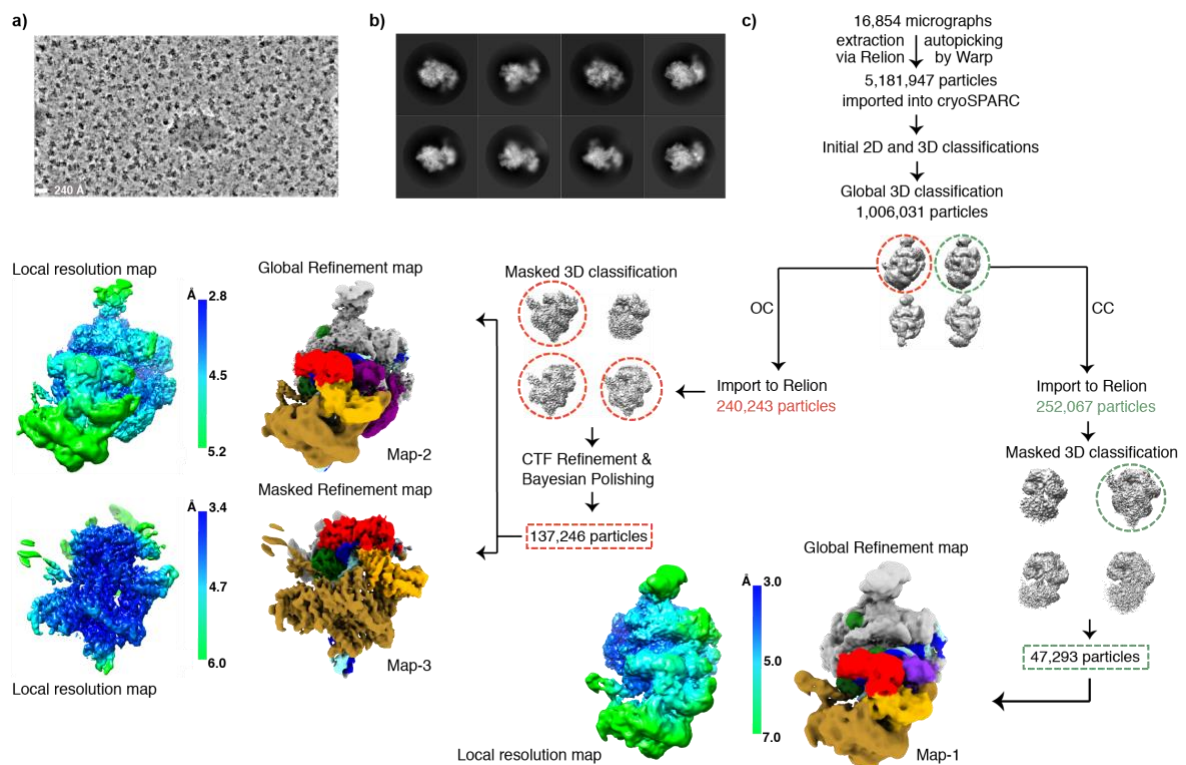
937 **Extended Data Figure 1 | Processing of cryo-EM data for SNAPc-containing Pol II PIC**
938 **bound to U1 promoter. Related to figure 2.**

939 a) Representative cryo-EM micrograph of the SNAPc-containing Pol II PIC bound to U1
940 promoter cryo-EM data collection. Scale bar – 240 Å

941 b) Representative 2D class averages of initially sorted datasets after merging. Adjacent to a
942 well-defined PIC, clear signal for SNAPc is detected.

943 c) Complete processing scheme. After initial clean-up procedures, particles representing
944 SNAPc containing PIC were recovered as two sets. These particle sets were processed
945 separately with respect to the promoter DNA state (CC/OC) and SNAPc occupancy. Final maps
946 are coloured using the subunit color code in Figure 1. The local resolution map indicate the
947 resolution range of final maps (scale bar).

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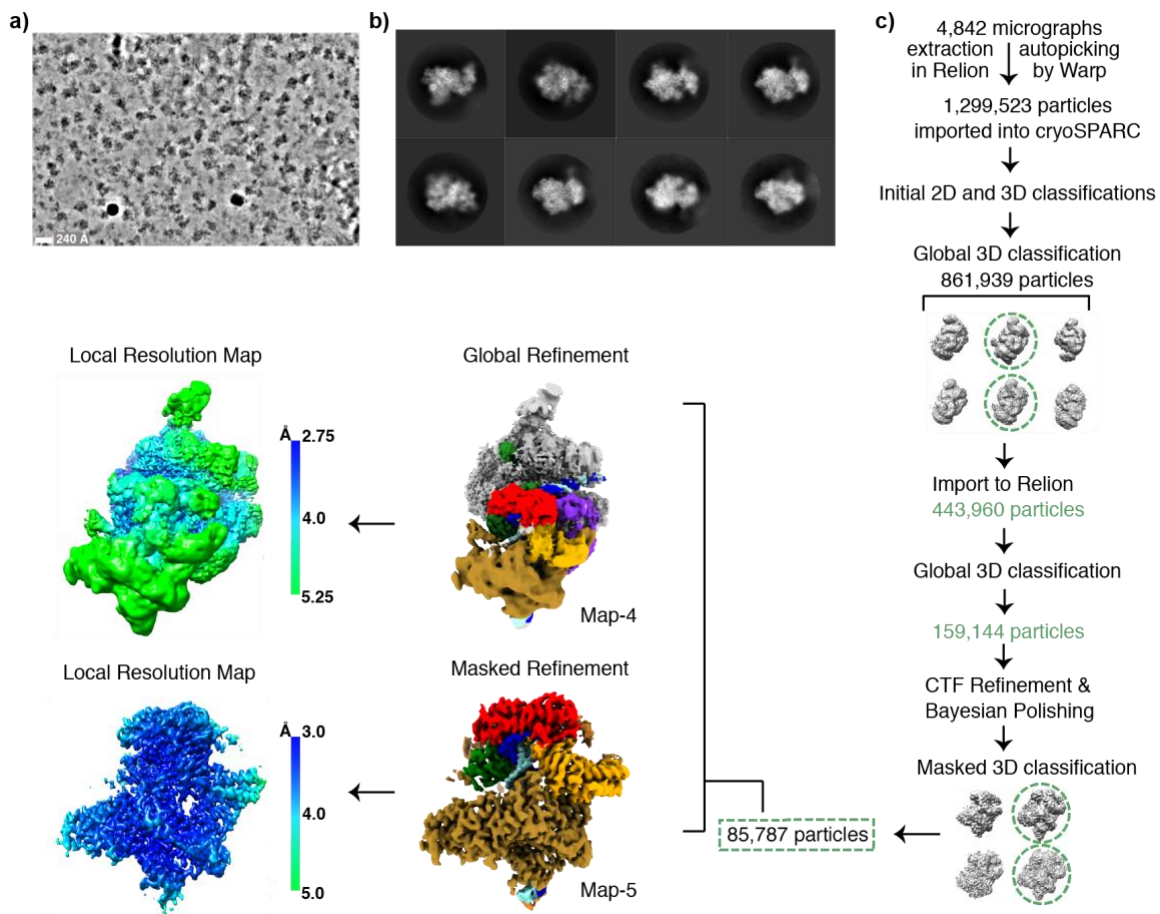
Rengachari et al.: Structure of SNAPc-containing Pol II PIC

961 **Extended Data Figure 2 | Processing of cryo-EM data for SNAPc-containing Pol II PIC**
962 **bound to U5 promoter. Related to Figure 2**

963 a) Representative cryo-EM micrograph of the SNAPc-containing Pol II PIC bound to U5
964 promoter cryo-EM data collection. Scale bar – 240 Å.

965 b) Representative 2D class averages of initially sorted datasets after merging. As in the case of
966 U1 promoter dataset, a clear signal for SNAPc is detected adjacent to a well-defined PIC.

967 c) Complete processing scheme. The optimized strategy from U1 promoter bound SNAPc-PIC
968 dataset was used to obtain high resolution maps of SNAPc-PIC bound to U5 promoter. Final
969 maps are coloured using the subunit color code in Figure 1. The local resolution map of global
970 and locally refined maps indicate the resolution range of final maps (scale bar).
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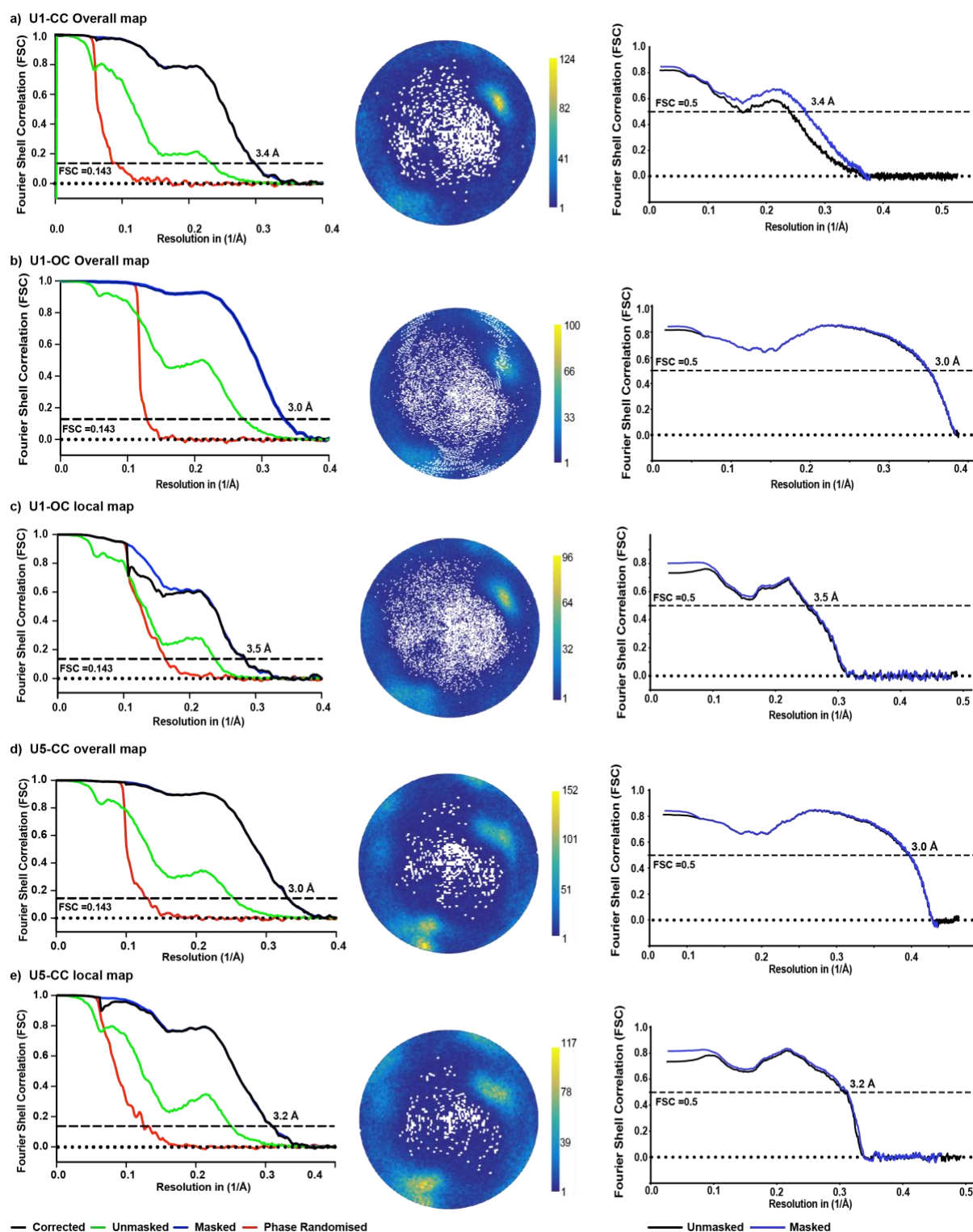


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985 **Extended Data Figure 3 | FSC and angular distribution plot of cryo-EM reconstructions.**
 986 **Related to Figure 2**

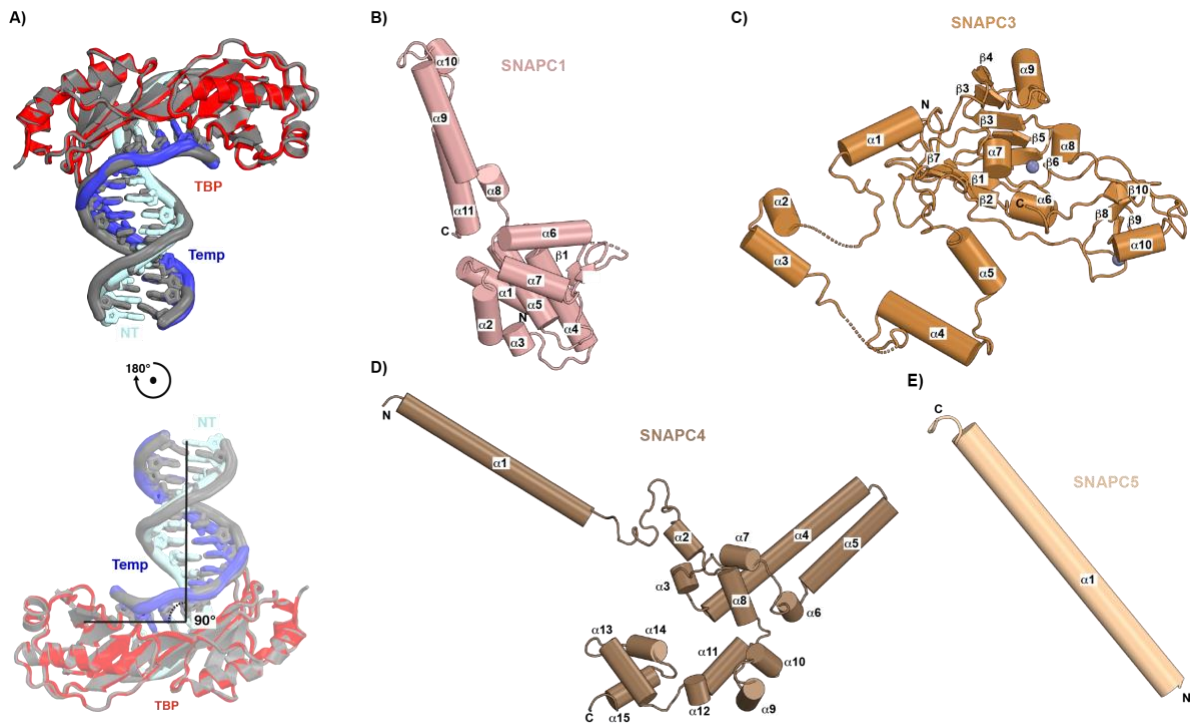
987 a-e) On the left - FSC plot showing the overall resolution of the reconstructions determined by
 988 the gold standard FSC cut-off 0.143, indicated in the graph. In the middle – angular distribution
 989 plot of the respective reconstruction showing assignment of particles with respect to various
 990 angles. Colour bar indicates number of samples per angular bin (white areas indicate
 991 unpopulated angles). On the right - Model-to-map FSCs, showing the fit of modelled structures
 992 to their corresponding maps.



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994 **Extended Data Figure 4 | Structural comparison of TBP bound to TATA containing and**
995 **TATA-less DNA template; Overall of Structure of individual SNAPc subunits. Related to**
996 **Figures 2 and 3**

997 a) Structural super-position of TBP(red) bound TATA-less U1 promoter (cyan/blue) on to TBP
998 (grey) bound to TATA box sequence (PDB: 1YTF)(Tan et al., 1996). The comparison shows
999 that TBP binds to the TATA-less sequence in a canonical fashion and bends the DNA by 90°
1000 b-e) Cartoon representation of the individual structures of SNAPc subunits SNAPc1, 3, 4 and
1001 5 displaying its secondary structure elements as labelled. The N and C termini of all subunits
1002 are indicated.
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1022 **Extended Data Figure 5 | Map quality and map to model fit. Related to Figure 3**

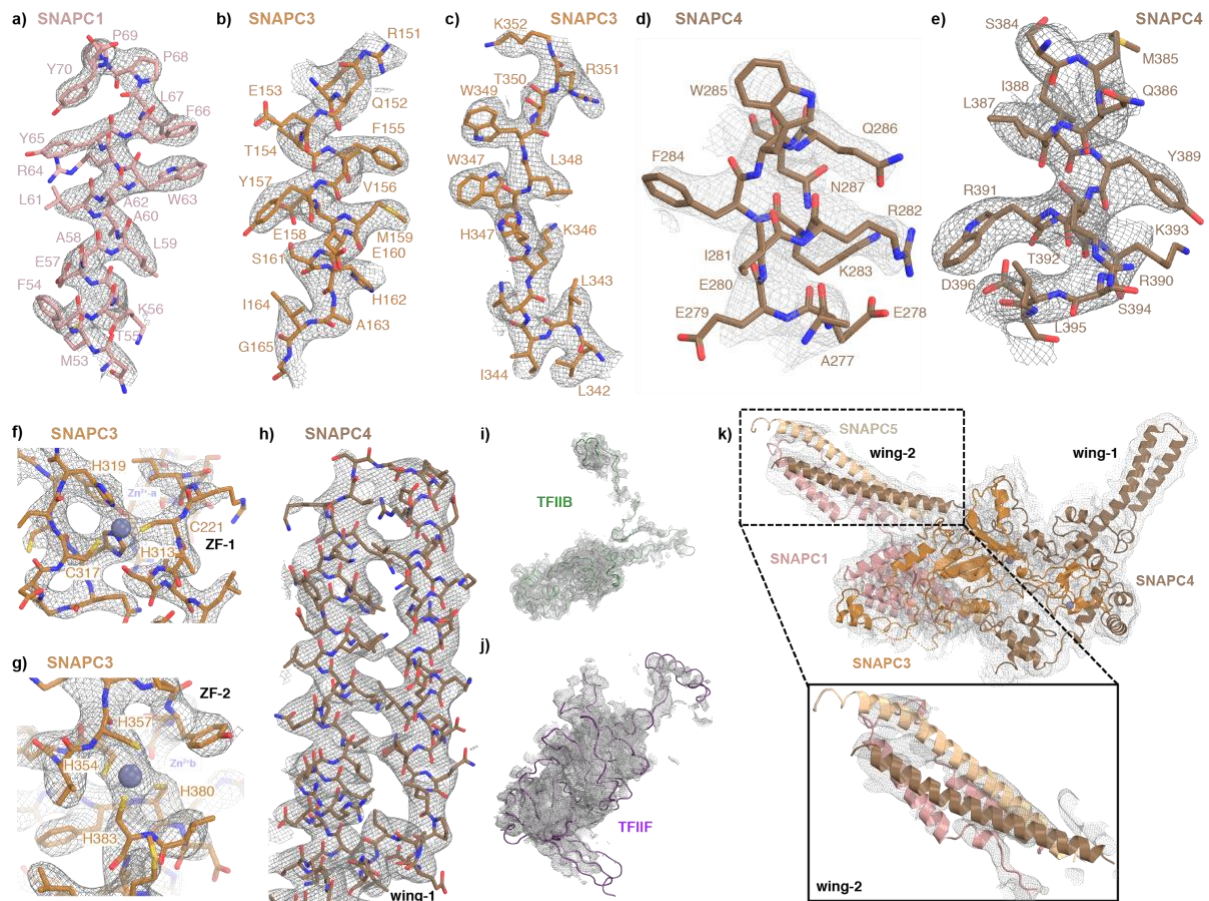
1023 a-h) Sections of cryo-EM density of SNAPc subunits overlaid with their respective atomic
 1024 models. Densities are shown as a grey mesh, and sticks are shown for the model as coloured in
 1025 Figure 3.

1026 i) cryo-EM density of the TFIIB subunit overlaid to the atomic within the SNAPc containing
 1027 Pol II PIC bound to U1 promoter in OC state.

1028 j) cryo-EM density of a region of TFIIF subunit overlaid to the atomic model within the SNAPc
 1029 containing Pol II PIC bound to U1 promoter in OC state.

1030 d) Local map of SNAPc containing Pol II PIC bound to U1 promoter in OC state is low pass
 1031 filtered to 5Å. The corresponding map is fitted with SNAPc subunits representing map to model
 1032 fit, in particular the ‘wing-2’ region modelled using AlphaFold2²⁷.

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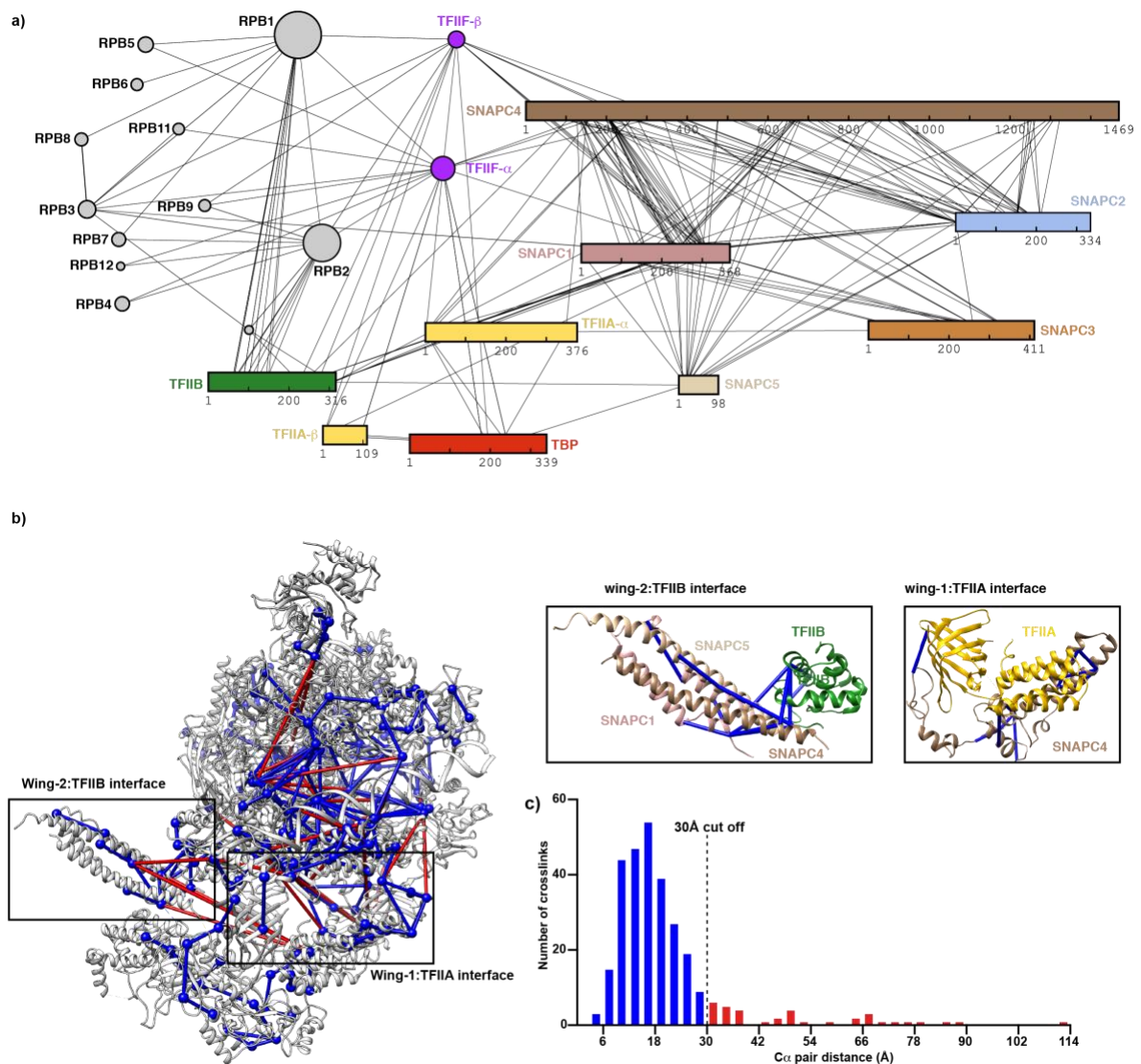
1046 **Extended Data Figure 6: Crosslinking mass-spectrometric analysis of SNAPc containing**
1047 **Pol II PIC. Related to Figures 2 and 3**

1048 a) 2D representation of the overview of BS3 crosslinks. The crosslinks correspond to inter-
1049 protein mono-links that have at least three crosslinked peptide-spectrum matches (CSM). The
1050 subunit colours are consistent with Figure 2.

1051 b) Crosslinks as mapped to SNAPc containing Pol II PIC structure using Xlink analyzer⁵⁵
1052 plugin in UCSF chimera. The inset show the crosslinks observed between SNAPc subunits and
1053 the GTFs' TFIIA and TFIIB respectively.

1054 c) Histogram representing the distribution of C α pair distances of unique crosslinks mapped to
1055 the structure. Dotted line indicates the 30Å cut-off for BS3 crosslinked C α pair. A total of
1056 87.8% of the crosslinks were satisfied within this 30 Å cutoff.

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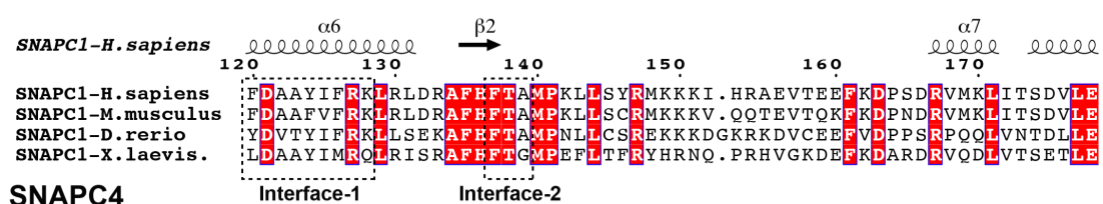
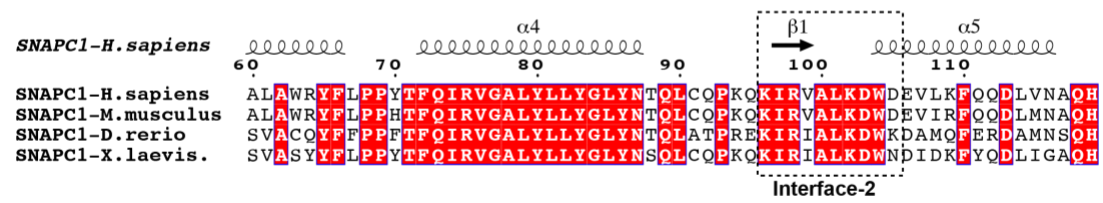
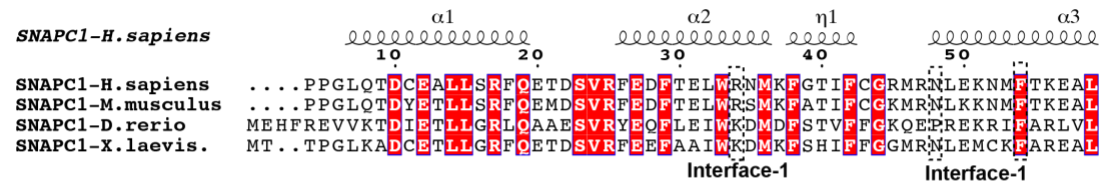
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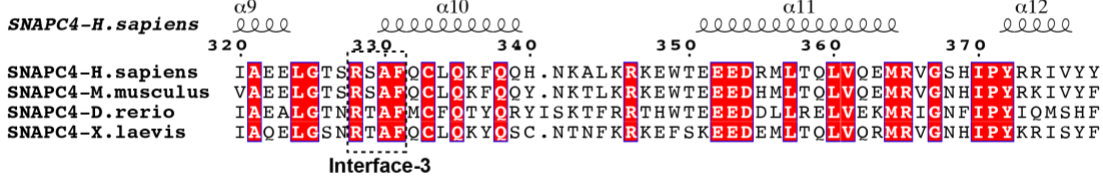
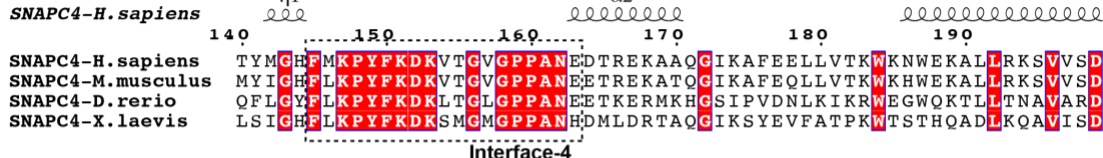
1067 **Extended Data Figure 7 | Structure based sequence alignment of SNAPc subunits involved**
 1068 **in interactions. Related to Figures 3 and 4**

1069 Sequence alignments were performed with the regions of individual subunits for which the
 1070 structure has been determined in this study. T-Coffee algorithm⁶⁶ was adopted to obtain a
 1071 structure based sequence alignment which was then visualized using ESPrpt⁶⁷. Residues with
 1072 identity above 80% are coloured red. Regions involved in interactions are indicated by dashed
 1073 boxes and labels.
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SNAPC1



SNAPC4



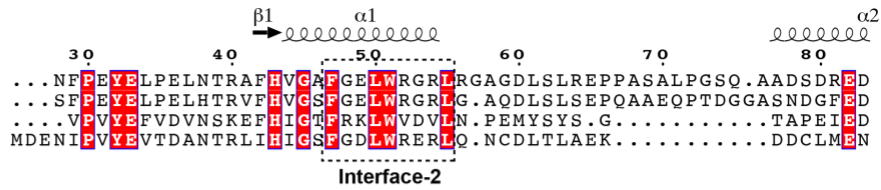
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SNAPC3

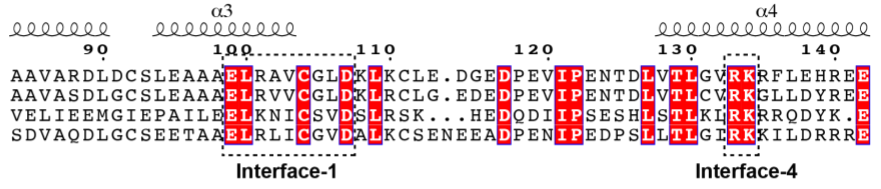
SNAPC3-H. sapiens

SNAPC3-H. sapiens
SNAPC3-M. musculus
SNAPC3-D. rerio
SNAPC3-X. laevis



SNAPC3-H. sapiens

SNAPC3-H. sapiens
SNAPC3-M. musculus
SNAPC3-D. rerio
SNAPC3-X. laevis



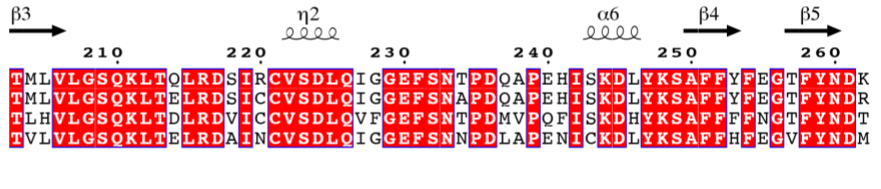
SNAPC3-H. sapiens

SNAPC3-H. sapiens
SNAPC3-M. musculus
SNAPC3-D. rerio
SNAPC3-X. laevis



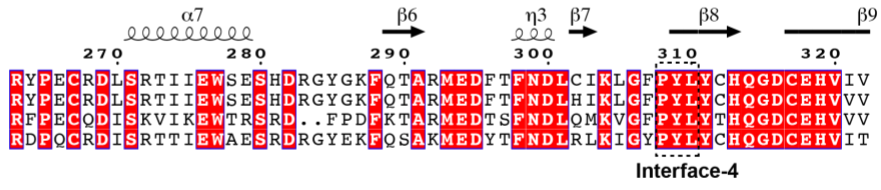
SNAPC3-H. sapiens

SNAPC3-H. sapiens
SNAPC3-M. musculus
SNAPC3-D. rerio
SNAPC3-X. laevis



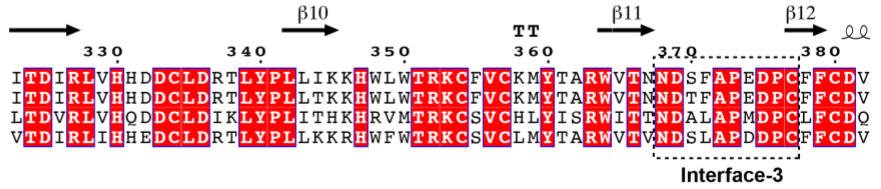
SNAPC3-H. sapiens

SNAPC3-H. sapiens
SNAPC3-M. musculus
SNAPC3-D. rerio
SNAPC3-X. laevis



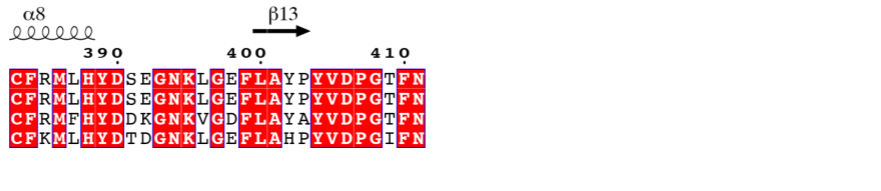
SNAPC3-H. sapiens

SNAPC3-H. sapiens
SNAPC3-M. musculus
SNAPC3-D. rerio
SNAPC3-X. laevis



SNAPC3-H. sapiens

SNAPC3-H. sapiens
SNAPC3-M. musculus
SNAPC3-D. rerio
SNAPC3-X. laevis



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1095 **Extended Data Figure 8: Related to Figures 4, 5 and 6**

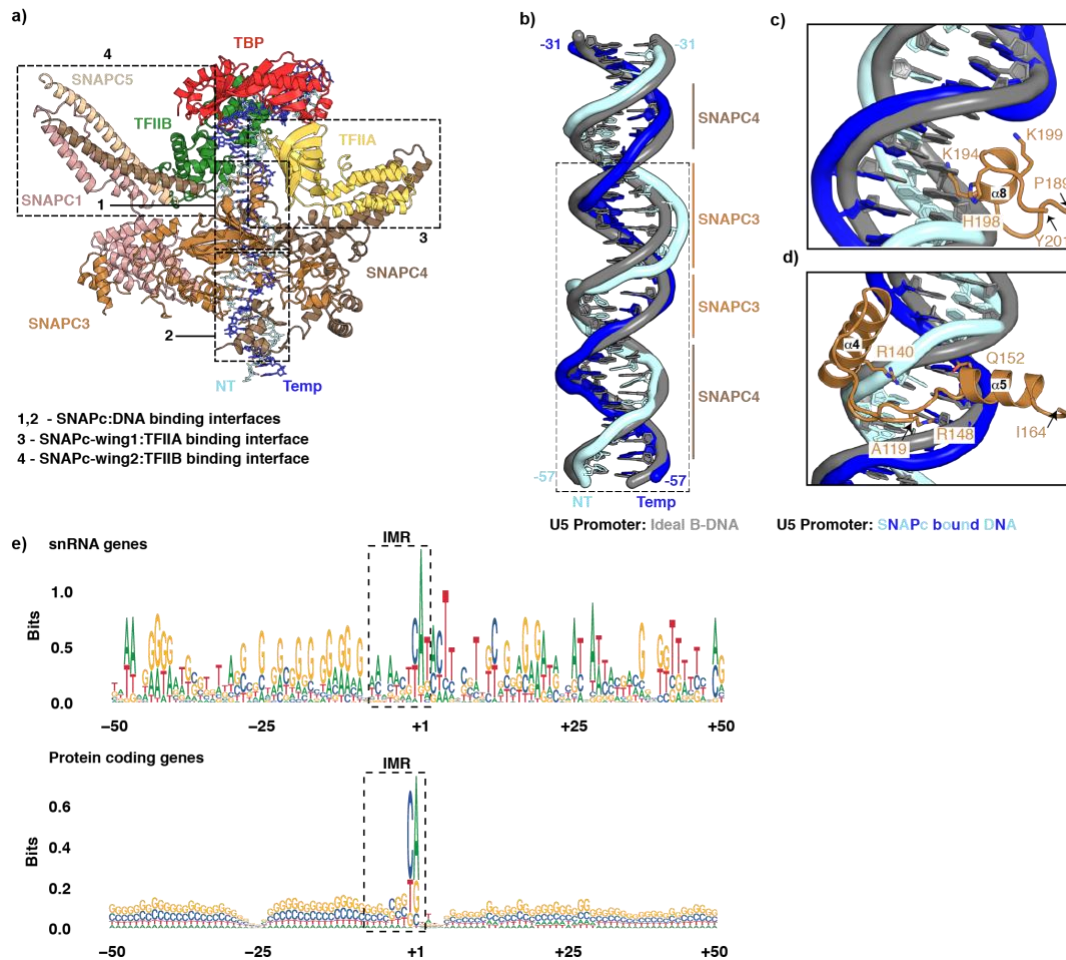
1096 a) Birds-eye view of the SNAPc interaction with the GTFs' and the PSE motif on U5 snRNA
 1097 promoter. The dashed boxes indicate the observed interaction surfaces within the complex (1-
 1098 4).

1099 b) Structural super-position of ideal B-DNA of U5 promoter to the SNAPc bound experimental
 1100 DNA structure. Major and minor grooves of U5 promoter bound by SNAPC3 and SNAPC4 are
 1101 labelled and highlighted with lines. Dashed box indicates the PSE region.

1102 c) Close up view of SNAPC3 helix $\alpha 8$ binding to major groove of U5 promoter. The observed
 1103 steric clash of K194 with B-DNA highlights the distortion upon SNAPc binding.

1104 d) Close up view of SNAPC3 helices $\alpha 4$, $\alpha 5$ region binding to minor groove of U5 promoter.
 1105 The views in panels c and d correspond to Figure 4b, c

1106 e) Sequence logos of DNA sequence surrounding TSS peaks in expressed constitutive
 1107 first/single exons for all snRNA genes (n=18) and protein coding genes (n=4721), sorted by
 1108 TSS precision scores. The boxes indicate the IMR region (-8 to +2) of promoter flanking the
 1109 TSS (+1). While the protein coding genes do not show any enrichment of specific nucleotides,
 1110 snRNA genes present a AT-rich profile in the IMR region, indicating its tendency for
 1111 spontaneous promoter opening.
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1120 **EXTENDED DATA TABLE**

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1122 **Extended Data Table 1 | Cryo-EM data collection, refinement and validation statistics.**

	RNU1-OC (EMDB-xxxx) (PDB xxxx)	RNU1-OC Local map (EMDB- xxxx)	RNU1-CC (EMDB- xxxx) (PDB xxxx)	RNU5-CC (EMDB- xxxx) (PDB xxxx)	RNU5-CC Local map (EMDB- xxxx)
Data collection and processing					
Magnification		81,000x		81,000x	
Voltage (kV)		300		300	
Electron exposure (e-/Å ²)		54.45		51.93	
Defocus range (µm)		-0.5 to -3.0		-0.5 to -2.5	
Pixel size (Å)		1.05		1.05	
Micrographs collected		16,854		4,842	
Initial particle images (no.)		5,181,947		1,299,523	
Final particle images (no.)	137,246	137,246	47,293	85,787	85,787
Map resolution (Å)	3.0	3.5	3.4	3.0	3.2
FSC threshold	0.143	0.143	0.143	0.143	0.143
Map resolution range (Å)	2.8 – 5.2	3.4 – 6.0	3.0 – 7.0	2.75 – 5.25	3.0 – 5.0
Refinement					
Initial model used (PDB code)	7NVU	7NVU	7NVS	7NVS	7NVS
Map sharpening <i>B</i> factor (Å ²)	-10	-10	-5	-10	-10
Model composition					
DNA	126	93	132	132	83
Protein residues	5842	1500	5789	5789	1500
Ligands	11	2	12	12	2
<i>B</i> factors (Å ²)					
DNA	227.04	173.83	318.34	248.19	95.70
Protein residues	111.18	185.97	215.69	124.47	109.50
Ligands	164.08	158.45	237.49	194.42	82.54
R.m.s. deviations					
Bond lengths (Å)	0.005	0.003	0.004	0.007	0.003
Bond angles (°)	0.756	0.606	0.509	0.658	0.524
Validation					
MolProbity score	1.77	1.72	1.69	1.63	1.67
Clashscore	9.25	10.84	9.85	7.55	7.63
Poor rotamers (%)	0.16	0.00	0.00	0.00	0.00
CaBLAM outliers	1.93	1.73	1.63	1.91	2.07
Cβ outliers	0.00	0.00	0.00	0.00	0.00
Ramachandran plot					
Favored (%)	95.91	97.01	97.03	96.68	96.27
Allowed (%)	4.09	2.99	2.97	3.32	3.73
Disallowed (%)	0.00	0.00	0.00	0.00	0.00

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