Pathogen and pest risks to vegetatively propagated crops in

humanitarian contexts: Toward a national plant health risk analysis for

Cameroon and Ethiopia

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Abstract

Cameroon and Ethiopia face humanitarian crises that disrupt the production of key food security crops like banana and plantain, cassava, potato, and sweetpotato. In this study, we address seed degeneration in these crops, the reduction in planting material quality due to the accumulation of pathogens and pests. We consider the context of humanitarian crises, with the goal of developing an ongoing 'national plant health risk analysis', in this case to inform decisions about mitigating seed degeneration. We analyzed cropland density maps and applied network centrality metrics to identify locations that are candidates for disease and pest management and surveillance in Cameroon and Ethiopia. We used expert knowledge elicitation and global trade data to map pathogen and pest movement risks and characterize trade of crop-specific commodities and planting materials. We identified specific locations that may be important for pathogen and pest spread in in Cameroon and Ethiopia, given their roles in the cropland network, and the reported presence of pathogens and pests. This national plant health risk analysis can inform regional and national surveillance and management strategies and provide a baseline for more in-depth studies in Cameroon and Ethiopia. We discuss strategies for ongoing improvement of a national plant health risk analysis, to inform decision-making in the humanitarian sector for designing on-the-ground actions to avoid unintentional spread of pathogens and pests during agricultural recovery interventions.

1 Introduction

1.1 The importance of root, tuber, and banana crops for low-income countries and challenges for seed health

In the face of climate change and increasing natural and human-driven disasters, staple food crops like roots, tubers, and bananas (RTBs) are essential for food security (Scott, 2021; Thiele et al., 2017). RTBs are widely consumed, with a market value of US$339 billion annually, providing nutrients for food-insecure populations in low-income countries (Petsakos et al., 2019; Scott, 2021). RTBs are vegetatively propagated, with planting material ('seed') that includes suckers (banana, (*Musa* spp.) , stakes (cassava *Manihot esculenta*), tubers (potato, *Solanum tuberosum*) , and vines (sweetpotato, *Ipomoea batatas*). Vegetative propagation increases the risk of seed degeneration, or the build-up of pests and pathogens in planting material, and can facilitate the unintentional spread of pests and pathogens through seed trade or replanting (Gibson & Kreuze, 2015; Jacobsen et al., 2019; Thomas-Sharma et al., 2017; Thomas-Sharma et al., 2016). Seed degeneration can be exacerbated by informal trade if growers unknowingly spread pests and pathogens to other growers through casual or unregulated seed trade (Scott, 2021; Sperling & Almekinders, 2023; Sperling et al., 2020). Informally traded seed of RTB crops (i.e., planting material obtained from neighbors, local markets, uncertified seed producers or traders), along with on-farm saved seed, is the primary seed source for growers in low-income countries and has little or no official (formally regulated) phytosanitary control (Delaquis et al., 2020; Sperling & McGuire, 2010; Thomas-Sharma et al., 2016). Formal seed trade (i.e., seed obtained from certified governmental distributors, private seed companies, or NGOs) has the potential to offer certified seed free of specific pathogens or pests. Yet, the relatively high price of formal seed coupled with factors such as limited access, preference for certain varieties, diverse use of vegetative parts of plants, cultural traditions, or simply lack of infrastructure or awareness of seed health concerns, can deter growers, even when formal

sector seed may be available. In this study, we focus on seed systems of RTB crops in Cameroon and

Ethiopia, countries that rely on informal seed trade and on RTB crops for income generation and food

security (Hirpa et al., 2010; OCHA, 2023a). Informally traded seed has some advantages for growers – it

may be readily available and affordable- but this analysis focuses on disease risks due to informal seed

trade as well as commodity trade. By mapping national and cross-border movement of seed of RTB crops,

we identify regions which may be at risk for pathogen introduction through trade flows – including risk

during and after disasters. These analyses are part of an ongoing 'national plant health risk analysis'

proposed for these crops, and implemented in a baseline version in this paper.

1.2 Ongoing disasters and humanitarian needs in Cameroon and Ethiopia

Disaster plant pathology addresses how disasters influence plant disease dynamics, through

increasing human migration, infrastructure destruction, aid distribution, and creating more suitable

environments for plant diseases (Etherton et al., 2024). Some disasters like droughts, floods, forest fires

and hurricanes have direct impacts on plant health, through the spread of pathogens and pests, especially

impactful if the species are new introductions to the region. Political unrest, conflicts, and wars can

indirectly affect crop health, through damaged agricultural infrastructure and reduced human capacity

and attention to crop health. Disasters can lead to the accumulation of pathogens and pests, triggering

epidemics and exacerbating food insecurity in vulnerable communities (Etherton et al., 2024).

Cameroon and Ethiopia face many types of humanitarian challenges, motivating the analysis of

these country's seed systems in the context of disaster plant pathology. In Cameroon, humanitarian crises

include natural disasters that affect nearly every part of the country, such as flooding, deforestation,

desertification/droughts, and landslides (Bang, 2021; Bang & Balgah, 2022) **(Figure 1)**. Human-driven

challenges include armed conflicts like the Boko Haram insurgency in the Far North region, the separatist

conflict in the Northwest and Southwest regions, and societal challenges related to the influx of refugees

from the Central African Republic in the East, Adamawa and North regions (Bang & Balgah, 2022; Mbah et

al., 2023). The agricultural communities in these areas are affected by these compounding crises,

diminishing already limited resources. Growers are abandoning their fields due to these crises, with the

risk of food shortages affecting their families (FAO, 2021a, 2021b; OCHA, 2023a). Cameroon hosts more

than 450,000 refugees and asylum seekers annually, and the demand for humanitarian aid continues to

grow (Macrotrends, 2023; OCHA, 2022). However, humanitarian access remains a major challenge due to

administrative obstacles, insecurity instilled by armed groups, and infrastructure damage (ECPHAO, 2023).

Figure 1. Maps of Cameroon and Ethiopia indicating representative types of disaster and humanitarian
issues such as major conflicts that affect agricultural production. For example, red 'X's represent refugee
issues and/or internally displaced people (IDP). These icons are placed approximately and do not reflect
exact locations or every reported disaster. Data adapted from Bang and Balgah (2022), IOM (2023), and
Raleigh et al. (2010). The map of Ethiopia reflects the administrative boundaries described in 2022;
SNNPR: former Southern Nations, Nationalities, and Peoples' Region.

128   Humanitarian crises in Ethiopia are often associated with drought, floods, armed conflicts, pest

129 outbreaks, and political instability, of which drought is a main factor reducing agricultural production and

130 increasing malnutrition among the affected communities (Alasow et al., 2023; CDP, 2023; Wubaye et al.,

131 2023) **(Figure 1)**. The frequency of droughts affecting cropland in Ethiopia has nearly doubled in the last

132 50 years (Alasow et al., 2023). The severe drought that began in 2020 continued into 2023, with five failed

133 rainy seasons in many parts of the country (Alasow et al., 2023; CDP, 2023; Wubaye et al., 2023). Ethiopia

134 has experienced several armed conflicts, including the Tigray civil conflict. Disputes between the Ethiopian

135 military and the militias in the Amhara region have created a dire situation for more than five million

136 people across these regions, causing growers to migrate to neighboring states or countries (CDP, 2023).

137 The compounded effects of climate shocks, armed conflicts, and related displacement, continue to drive

138 humanitarian needs, and more than 20 million people required food assistance in 2023 (OCHA, 2023b). In

139 addition to a loss of assets and planting material, a significant proportion of growers affected by multiple

140 disasters are unable to save or manage seed effectively, causing a staggering demand for seed supply as

141 part of the emergency response. Affected populations may also need other types of emergency recovery

142 support to resume agricultural activities, including access to fertilizers, pesticides, farm tools, and cash.

143 Given these acute and chronic stresses, Ethiopian farmers have been major recipients of seed aid on an

144 ongoing basis for over 40 years (McGuire & Sperling, 2008; Sperling et al., 2007).

145 **1.3 The need for analysis of crop health risk to inform humanitarian aid interventions**

146   The humanitarian imperative goes beyond saving lives and addressing immediate needs for food,

147 water, health care, and shelter; it also aims to establish responses that foster livelihood recovery and

148 enhance resilience over both the short and medium term (Hunt et al., 2018; USAID, 2022). After disasters

149 occur, the relevance of agricultural interventions depends on factors such as coordination with planting

150 seasons, the availability of resources (e.g., access to arable land, labor, seed), the willingness of farmers to

151 plant, and basic security considerations (e.g., whether growers can safely sow and harvest in a given

period) (Sperling, 2008). A key priority is ensuring access to pathogen- and pest-free seed, through

regulated interventions or direct distribution. This priority should include, at a minimum, quality seed of

known low levels of pathogens and pests, and of crop varieties and seed types that meet farmer

preferences (Nduwimana et al., 2022; Sperling et al., 2022).

For organizations planning emergency aid, or planning development assistance, there is often limited

information available to assemble a 'national plant health risk analysis' that includes the range of

pathogens and pests that threaten crop health, along with their potential spread through planting

materials and other means, even when studies of plant health have addressed specific species in specific

locations. For example, in Cameroon, there have been targeted studies of diseases and pests of RTB crops,

such as weevils, nematodes, sigatoka, and banana bunchy top disease in banana (Fogain et al., 1998;

Ngatat et al., 2022; Okolle et al., 2009), cassava viruses, cassava whitefly, cassava root rot, cassava green

mite, cassava root mealybug, cassava anthracnose, and cassava bacterial blight on cassava (Doungous et

al., 2022; Poubom et al., 2005; Tize et al., 2021), and potato tuber moth, aphids, potato viruses, leaf

miners, bacterial wilt, and late blight on potato (Deloko et al., 2021; Konje et al., 2019). In Ethiopia, studies

have also been conducted on the incidence and spread of some important diseases and pests of potato

and sweetpotato, such as potato bacterial wilt (Tessema & Seid, 2023), viral diseases of sweetpotato

(Buko et al., 2020; Tesfaye et al., 2011) and sweetpotato weevil (Beyene, 2015). However, we are not

aware of publications evaluating the general risk of geographic spread of these pathogens and pests in

Cameroon and Ethiopia. Knowledge of key pathogens and pests is important for ensuring both seed

quality and availability of crop varieties with useful resistance genes, for cases where resistance is

available. When there is the risk of introducing a new pathogen or pest to a country or region, zero

tolerance for the presence of this new threat in seed is an important goal. However, the source and health

status of seed are often unknown and seed regulatory systems may not function sufficiently to provide

assurance of seed quality along the whole delivery chain. The common lack of systematic and current

pathogen and pest information, that could support a national plant health risk analysis, highlights the

importance of rapid risk assessment tools that identify regions likely to be important in pathogen and pest

spread, target economically important pathogens and pests, and assess the potential role of informal

trade in pathogen and pest spread (Carvajal-Yepes et al., 2019; Thomas-Sharma et al., 2017; Xing et al.,

2020). This information can help in identifying risks for consideration in emergency seed assistance and

planning longer-term agricultural development strategies.

1.4 The objectives and approaches of this study

This paper introduces elements of a national plant health risk analysis and discusses how these can be

built on in ongoing analyses and improvements. The analysis is designed to be useful for supporting

decision-making about crop protection and healthy seed systems in humanitarian settings. We use two

complementary approaches in rapid risk assessment and mitigation for decision-support of pathogen and

pest management. These tools, when used before, during, or after disasters, can help humanitarian

groups prioritize seed assistance strategies and mitigate disease and pest threats to agricultural

communities. The first approach is cropland connectivity analysis, which provides maps of the likely role of

geographic locations in the spread of pathogens and pests, based on the landscape of crop host

availability for crop-specific pathogens and pests (Keshav et al., 2024; Margosian et al., 2009; Xing et al.,

2020). Cropland connectivity analyses can consider a wide range of parameter values to account for the

dispersal kernels of different pathogens and pests. They can be targeted to an individual pathogen or pest

species, or provide broad summaries across pests and diseases, as we apply them here. Locations likely to

act as hubs or bridges for pathogen or pest movement are highlighted in the analysis, and these are

candidate priorities for management interventions and seed testing (Andersen Onofre et al., 2019;

Andersen Onofre et al., 2021; Buddenhagen et al., 2017; Buddenhagen et al., 2022). The second approach

is expert knowledge elicitation, which provides information on current RTB seed systems based on crop

experts' knowledge and identifies gaps in domain knowledge (Andersen Onofre et al., 2021; Thomas-

Sharma et al., 2017). Together these two approaches can provide rapid risk assessments and a baseline

for more detailed follow-up studies as resources allow.

The objectives of this study are to 1) identify locations likely to be important for pathogen and pest

spread in potato and sweetpotato, given the locations' roles in each country's network of crop host

availability, 2) evaluate disease and pest risk in Cameroon and Ethiopia using expert knowledge elicitation,

and 3) identify potential risks to the spread of pathogens and pests through informal seed trade and trade

of crop commodities. We expand these analyses for Cameroon to include two more major food security

crops: banana (also including plantain) and cassava. In a linked study, we evaluated the risk for potato

diseases in Ethiopia with a focus on bacterial wilt (Etherton et al., 2025). Here our goal is to provide an

initial draft of a 'national plant health risk analysis' for these RTB crops in Cameroon and Ethiopia that

generates actionable insights for decision-making by humanitarian organizations, growers, RTB

researchers, and national programs, with the potential to inform regulatory policies and guide on-the-

ground practical actions. This study was built on insights gained from our previous capacity needs

assessment surveys among humanitarian organizations in Cameroon, the Democratic Republic of Congo,

Ethiopia, Haiti, Mozambique, Bangladesh, and Madagascar (Andrade-Piedra et al., 2023; Canney-Davison

et al., 2023). This baseline national plant health risk analysis characterizes the geographic regions with the

potential to play important roles in epidemics, the pest and pathogen communities present in these

regions, and the potential for pathogen and pest movement through planting material – to support

disaster-specific response strategies that protect crop health.

2 Methods

220   The analyses were implemented with code available in GitHub at https://githu.com/GarrettLab/Mouafo-

221   Tchinda-Etherton-et-al-2024. Versions of these analyses are part of the ongoing development of the

222   Rapid Risk assessment for Mitigation of plant pathogens and pests (R2M) toolbox (garrettlab.com/r2m/).

2.1 Cropland connectivity for host-specific pathogens and pests

We analyzed cropland connectivity to map locations likely to be important in outbreaks of host-specific pathogens and pests in Cameroon and Ethiopia. Cropland connectivity analyses evaluate potential epidemic or invasion networks of crop-specific pathogens and pests in a region, based on host availability, and evaluate each crop production location in terms of how important the location is likely to be in spread through the network (Margosian et al., 2009; Xing et al., 2020). In separate crop-specific analyses, we used 2017 harvested area (ha) raster files for banana and plantain, cassava, potato and sweetpotato from the MapSPAM database (International Food Policy Research, 2020). Cropland within each country and in the immediate neighboring countries (±0.5° latitude and longitude) were included in the network analyses. Locations (individual pixels within the cropland raster maps) with harvested areas greater than zero were retained as network nodes, and a gravity model was used to evaluate the relative likelihood of dispersal between each pair of nodes (Jongejans et al., 2015). The gravity model describes the "pull" of two masses on each other; the more cropland a region has, the higher "gravitational pull" it has across a network. In epidemiological applications, the gravity model reflects how greater host availability at a node can make it a more important inoculum source and also make inoculum that reaches the node more likely to reach the host.

Gravity models also incorporate the role of distance, where movement is more likely between closer locations (nodes). We used the gravity model $M_i M_j d_{ij}^{-\beta}$, where M_i and M_j represent the harvested crop area of two nodes i and j. The first gravity model used the inverse power law dispersal kernel $d_{ij}^{-\beta}$, where d_{ij} represents the distance between nodes i and j, and β indicates the likelihood of pathogen movement across that distance (Andersen Onofre et al., 2021; Xing et al., 2020). We also used the gravity model $M_i M_j e^{-\gamma d_{ij}}$, with the dispersal kernel based on the negative exponential model, where γ indicates the likelihood of pathogen movement. The distance between two locations (nodes) was calculated using

the terra package in R (version 1.7-71) (Hijmans et al., 2022), a geographical spatial data analysis package.

The relative likelihood of pathogen movement between two nodes i and j for $\beta = 1$ is higher than for

$\beta = 2$; similarly, movement for $\gamma = 1$ is more likely than for $\gamma = 2$. We use both the inverse power law

and the negative exponential models, each commonly used to model pathogen and pest dispersal, across

a range of β and γ values, in sensitivity analyses and to explore a range of scenarios.

For each crop individually, the importance of each node in epidemic/invasion networks was

evaluated using a cropland connectivity risk index (CCRI) as described by Xing et al. (2020), using the

geohabnet package in R (version 4.3.2) (Keshav et al., 2024), a package for evaluating habitat

connectivity. The CCRI was defined as the weighted sum of four network metrics, to capture a range of

potential roles a location (a pixel that includes the crop) may have during an epidemic or pest invasion.

The network was first built using the gravity model as described above, where nodes are pixels that

include the crop, and link weights are the relative likelihoods of pest or pathogen movement. The four

metrics describing the importance of each node were 1) betweenness centrality, indicating a node's role

as a pathway between other nodes in a network (bridge nodes), 2) node strength, indicating its

connection to other nodes in the cropland network, 3) the sum of a node's nearest neighbors' node

degrees, indicating how connected a node's closest neighbors are, and 4) eigenvector centrality, which

accounts for both quantity and quality of links in the cropland network. The CCRI used here is the sum of

these four centrality metrics, weighted by 1/2, 1/6, 1/6 and 1/6, respectively. This weighting emphasizes

betweenness centrality, to highlight the significance of each node as a bridge or pathway for the spread of

pests and pathogens to other nodes. At this point in the analysis, the resulting risk map represents the

weighted sum of these centrality metrics for one combination of parameter values.

We repeated the analysis of the gravity model network and the four network centrality metrics

across a range of parameters, to capture a wide range of movement patterns for various pathogens and

pests. We developed the individual risk maps for β = 0.5, 1.0, and 1.5, and γ = 0.05, 0.1, 0.2, and 0.3., and

took the mean at each geographic pixel across the results from all parameter combinations, to provide a

general CCRI for each location. That is, the value mapped at each location in the general summary map is

the weighted mean of centrality metrics (the CCRI) averaged across all parameter combinations in the

sensitivity analysis. Higher CCRI scores indicate locations that are more likely to play an important role in

an epidemic or invasion based on host availability, pathogen or pest dispersal, and proximity to other

crop production.

2.2 Expert knowledge elicitation

We developed surveys for use in expert knowledge elicitation for Cameroon and Ethiopia to

capture the knowledge of RTB experts currently working in the field. Considering the growing but still

limited databases available to support seed system responses in humanitarian situations (see

https://seedsystem.org/field-assessments-action-plans/), especially to support strategies for RTB crop

health, the goal was to assemble current expert knowledge in a useful framework to support decision-

making. Expert knowledge elicitation can be used to assess the risk of pest and pathogen spread through

seed in areas vulnerable to humanitarian emergencies, and to help countries formulate management

strategies against invasive crop pests and pathogens.

The first stage of survey development was to review the content of the country- and crop-specific

surveys with the organizing team to make sure they were appropriately matched to the situation in each

country. The surveys focused on RTB pathogens and pests causing high yield loss, with potentially

important impacts on vulnerable human populations. In Cameroon, four surveys covered banana,

cassava, potato and sweetpotato. Similarly, two surveys were designed for experts in Ethiopia, focusing

on potato and sweetpotato. Surveys were deployed using Google Forms (Vasantha Raju & Harinarayana,

2016). Crop-specific experts who had some insights into seed systems participated in one-day workshops

in November 2022 in Yaoundé, Cameroon, and in March 2023 in Addis Ababa, Ethiopia. In Cameroon, we

recruited 18 experts for cassava, 13 for potato, 10 for banana and 7 for sweetpotato. In Ethiopia, we

recruited 20 experts for potato, and 9 for sweetpotato. Experts known through previous collaboration

with CGIAR and the University of Florida were selected based on their experience with RTB crops,

representing governmental organizations, the private sector, NGOs, National Agricultural Research and

Extension Systems (NARES), and CGIAR centers (IITA, CIP, and Alliance Biodiversity-CIAT). Across crops

and locations, 60 to 78% of participating experts identified as seed system experts in Cameroon or seed

system/breeding experts in Ethiopia. Anonymized information about the experts' experience in each state

or region and each crop, along with all crop-specific responses, are available upon request. Participating

experts completed the surveys individually, for the crop for which they had expertise. Experts were first

asked to provide their years of experience in each region or state in their country of expertise. In each

survey, experts were then asked to identify the major pests and diseases, identify the informal exchange

routes for seed in the country and with neighboring countries, estimating crop-system specific

parameters.

Answers from experts were compiled and organized by administrative regions or states in each

country. In Ethiopia, state boundaries have now changed, but the regional states in March 2023 were

Tigray, Afar, Amhara, Benishangul-Gumuz, Somali, Oromia, Gambela, Southwestern, Southern Nations,

Addis Ababa, Dire Dawa and Harari. An initial list of key pathogens and pests was drawn from previous

studies carried out in both countries, and based on preliminary discussions with the organizing team. The

pathogens and pests reported in the expert knowledge elicitation to be present in regions or states were

compiled, and visualized using polar bar plots using the R package ggplot2, a graphical visualization

package (version 3.3.6) (Wickham, 2016). Experts were not asked to identify the absence of pests and

pathogens, so it should be noted that a lack of reports on a pest or pathogen's presence in a region or

state does not necessarily imply absence, only that experts were not aware of its presence. We summed

the total years of experience reported by experts in each region or state and used the log transform of this

sum as a proxy for relative confidence in the reports for a region or state. For both countries, pest and

pathogen community maps were created for potato and sweetpotato, and for Cameroon also for cassava

and banana. Note that an important caveat for comparison of locations is that locations with less crop

production tend to have less attention by experts, so lower expert experience in a region in a sense

represents 'lower sampling effort'; that is, regions and regional states where experts have less experience

will tend to have lower numbers of pathogen and pest species reported. Visualizations for each crop

indicate whether at least one expert reported each pest or pathogen in each region or state, and the

corresponding relative confidence for the region or state based on the total years of expert experience

for the region or state.

2.3 Within-country informal seed trade in Cameroon

Experts in Cameroon were asked about informal seed trade of potato, sweetpotato, cassava, and

banana between regions. In the expert knowledge elicitation, informal seed trade was defined as 'seed

obtained from neighbors, local markets, or uncertified seed producers or traders'. For each potential link

between a pair of regions, the link weight assigned was the proportion of experts who reported that there

was informal trade between that pair. This proportion was used as a measure of confidence for the

potential existence of trade between two regions or states. Higher awareness of trade among experts may

be associated with higher trade volume. The node strength, or the sum of link weights, of informal seed

trade was then calculated for each region using the igraph R package (version 1.5.0) (Csárdi et al., 2023).

These estimates of informal trade were compiled for each crop in Cameroon and represented as networks

using the ggraph R package (version 2.1.0), a package for analyzing and visualizing networks (Pedersen,

2022). The informal seed trade networks between regions were then plotted on a map of Cameroon with

political administrative boundaries, using the rgeoboundaries R package (version 1.2.9000) (Dicko, 2023).

2.4 Trade with neighboring countries: Informal seed trade and food commodity trade

Experts were asked about informal trade of potato, sweetpotato, cassava and banana seed with neighboring countries. Experts indicated which countries they thought informally imported seed from and exported seeds to Cameroon or Ethiopia for each crop, where "informal seed" was defined as seed "obtained from personal seed (seed saved from prior harvests/stocks), neighbors, local markets, or uncertified seed producers." We created an informal trade network based on the total number of experts who reported trade occurred between two countries. We rescaled these reports to represent the proportion of experts who identified potential informal trade routes, for example, if 7 of a total of 10 experts identified trade between Cameroon and the Central African Republic, the link weight would be 0.7. We created these informal import and export networks for potato, sweetpotato, cassava, and banana for Cameroon, and potato and sweetpotato for Ethiopia, and represented them as networks using the ggraph R package (version 2.1.0) (Pedersen, 2022).

Trade in food commodities generally represents a lower risk for the spread of pathogens and pests compared to trade in planting materials, but can also be a factor if effective phytosanitary measures are not in place. For crops like potato trade in food commodities is a higher risk, because tubers that are imported as food may later be used as seed; planting of food commodities is more unusual for sweetpotato, and not a risk for cassava and banana. For the analysis of food commodity trade, FAO import and export data were analyzed for Cameroon, Ethiopia, and their respective neighboring countries (FAOSTAT, 2021). Here, the FAO data represents the trade of food, or "trade that occurs within a legal framework and is obtained from certified governmental distributors." Products manufactured by roasting or sterilization were excluded in this trade data, because of their reduced risk. FAO trade data were assembled for each crop, where the trade volume (in tons) between each pair of countries was averaged for 2006-2020 (FAOSTAT, 2021). The trade volumes were then rescaled to represent the proportion of crop-specific trade for a country. For example, if Ethiopia exported on average 300 kg of potato to

363   Djibouti, where the most exported was 1000 kg, the link weight would be 0.3. The FAO food trade data

364   were assembled in a network and compared with the informal seed trade as reported by experts.

3 Results

3.1 Cropland connectivity

Crop landscape connectivity was used to identify locations likely to play important roles in the

spread of pests and pathogens based on host availability and dispersal models. We evaluated cropland

connectivity separately for potato and sweetpotato in Cameroon and Ethiopia, and also for banana and

cassava in Cameroon.

In Cameroon, the analysis of crop landscape connectivity indicated that, for banana pathogens

and pests, locations in the Southwest, West, Northwest, Centre, South, East, and Adamawa regions have

high banana cropland connectivity, based on host availability **(Figure 2)**. For cassava, many regions of

Cameroon, except in the Southwest region, have locations with high cassava cropland connectivity within

country and to highly connected large cassava croplands in neighboring countries like Nigeria and Chad

(Figure 2). For potato, locations in the West, Northwest, and Adamawa regions have higher cropland

connectivity **(Figure 2**). These higher-risk potato cropping areas are fairly small, reflecting the limited

extent of potato production across Cameroon and the geographic isolation from more extensive potato

production in neighboring countries. For sweetpotato, locations in the West, Northwest, Adamawa, North

and Far-Noth regions have high connectivity **(Figure 2),** based on host availability, with locations in the

Northwest and West having the highest cropland connectivity across these regions.

For Ethiopian potato production, locations in a large expanse across central Ethiopia have higher

cropland connectivity, spanning across Amhara, Oromia, Sidama and into the former Southern Nations,

Figure 2. Maps of a cropland connectivity risk index for banana, cassava, potato, and sweetpotato in Cameroon and for potato and sweetpotato in Ethiopia. Locations with more crop production are generally more important for the buildup and spread of crop-specific pathogens and pests, all else being equal. Cropland connectivity analyses build on this idea and also take into account whether a location is isolated or might act as a bridge between other production areas. The cropland connectivity risk index is based on networks of potential spread of a crop-specific pathogen or pest across a landscape of crop production; locations with higher cropland connectivity are likely to be more important for pathogen and pest establishment and spread, based on host availability.

Nationalities and Peoples Region (SNNPR), with the highest CCRI scores occurring in the SNNPR and

central Amhara regions (**Figure 2**). For Ethiopian sweetpotato, key locations include parts of western

Oromia and Benishangul-Gumuz, the border between the former SNNPR and Sidama, and eastern Oromia

including Harari and Dire Dawa (**Figure 2**). The highest CCRI scores for Ethiopian sweetpotato were on the

border between Sidama and the former SNNPR. Neighboring countries were not strongly connected to

Ethiopia in potato and sweetpotato cropland networks, as the reported harvested cropland production in

neighboring countries was relatively low **(Figure 2) (IFPRI, 2020)**.

3.2 Expert knowledge elicitation: Pathogen and pest communities

Experts noted locations where they knew pathogens and pests were present. Here, absence of

evidence is not evidence of absence, but locations noted by experts are generally more well-known to

have important problems with pathogens and pests. For banana in Cameroon, experts had the most

experience in the Centre region, followed by the South, Littoral, and then the East and Northwest regions.

The most pathogens and pests, eight, were noted by experts in the South zone. Anthracnose (caused by

Colletotrichum musae) was noted present in most regions of Cameroon, and nematodes and yellow

sigatoka were noted present in many regions. Banana seed degeneration in Cameroon was noted by

experts to be associated with many pathogens/diseases and pests, including nematodes, BBTV, banana

weevil, anthracnose, and rhizome soft rot (caused by *Pectobacterium*). In post hoc discussions, experts

also mentioned the importance of black Sigatoka disease.

For cassava in Cameroon, the East, Centre, and South regions were noted to have the presence of

all 13 pathogens that were included in the expert knowledge elicitation survey. Cassava green mite,

cassava root rot, cassava mosaic disease, cassava mealybugs and cassava whitefly were noted as present

in every region across Cameroon. Cassava seed degeneration was noted to be associated with many pests

and diseases, including CMV, cassava root rot (caused by *Fusarium* spp.), cassava anthracnose disease,

ACMV, *Colletotrichum* spp., and cassava whitefly.

Figure 3. The major potato pests and pathogens noted in expert knowledge elicitation for Cameroon and Ethiopia (based on Ethiopian states as of March 2023). The color in a region or state is proportional to the log-transformed sum of the years of experience reported by the experts for potato in that region or state, and can be interpreted as a measure of confidence in reports by experts for a region or state. The circular bar charts show the pests and diseases reported as present by at least one expert in each region or state.

For potato in Cameroon, the western border was noted by experts to have most major pathogens

and pests evaluated, with the Northwest and Southwest regions noted as having at least eight of those

evaluated (Figure 3). Early blight (caused by *Alternaria solani*), PVY, potato aphids and Fusarium dry rot

were noted to be present in seven of the ten regions across Cameroon. Potato seed degeneration was

noted to be associated with late blight (caused by *Phytophthora infestans*), PVY, PLRV, bacterial wilt,

Fusarium dry rot, and nematodes.

For sweetpotato in Cameroon, the West region was noted to have most major pathogens and

pests, with the South region having six pathogens noted. For the Northwest, West, Centre, and Littoral

regions, at least five were noted. Early blight (caused by *A. solani*) and bacterial wilt (caused by *Ralstonia*

solanacearum) were noted as present in most regions of Cameroon. Sweetpotato seed degeneration was

reported to be associated with sweetpotato viruses, Alternaria blight, and Fusarium root rot. In post hoc

discussions, experts noted the importance of weevils.

For Ethiopian potato, central zones were noted in expert knowledge elicitation to have most

major pests and pathogens, with Oromia noted as having at least twelve of the pathogens and pests

(Figure 3). The former SNNPR, Southwestern, Amhara and Tigray regions each had reported pathogen

communities of at least ten pathogens. Experts noted that PLRV was present in every region across

Ethiopia. PVY and potato aphids were noted as present in most regions. Experts selected the key causes of

potato seed degeneration in Ethiopia to be *Phytophthora infestans*, PVY, PLRV, potato aphids, early blight,

and bacterial wilt.

For Ethiopian sweetpotato, southern zones were noted by experts to have the highest pest and

pathogen communities, with Sidama and the former SNNPR both noted as having at least 8 pathogens.

Alternaria blight and the sweetpotato weevil were noted as present in most regions across Ethiopia.

Experts selected the key causes of seed degeneration as sweetpotato viruses, sweetpotato weevil,

Alternaria bataticola, and sweetpotato aphids.

3.3 Expert knowledge elicitation: Within-country informal seed trade in Cameroon

We analyzed the network of seed transfers between regions in Cameroon as noted by experts for

potato and sweetpotato, to assess the risk of pathogen and pest spread through seed between regions.

For informal potato and sweetpotato seed trade in Cameroon, all the regions were reported to be

interconnected. There was high node strength for seed trade reported in the West region for potato (77%

of experts noting trade) and in the Centre and Littoral regions for sweetpotato (43% of experts noting

trade) (Figure 4).

For banana and cassava in Cameroon, regions were reported to be connected. Experts noted high

regional informal seed trade strength for banana in the Southwest, Littoral, East, West and South regions

for cassava in the South, Centre, Littoral, West and East regions (Figure 4). The experts also reported that,

due to the current crisis in the Northwest and Southwest regions of Cameroon and the conflict with Boko

Haram in the Far-North region, growers have moved to other regions and neighboring countries with their

goods, including food and/or seed. Experts also highlighted the vulnerable situation of many of these

growers working in neighboring regions and countries.

Figure 4. Informal seed trade networks between regions in Cameroon as noted in expert knowledge elicitation. Node size is proportional to node strength, the sum of link weights. Link weights are the proportion of experts who reported the occurrence of informal trade between the linked regions. This study evaluated only whether movement of planting material between locations occurred. Future studies could benefit from evaluating the frequency and quantity of seed movement within these countries, an important factor for epidemic and invasion risk that is a current information gap. In post hoc discussions, some experts thought that information about seed flow and trade networks was not common among experts, so the uncertainty of these estimates may be higher. Movement of high quantities of perishable seed such as sweetpotato vines is likely to be uncommon at large distances.

3.4 Informal seed trade with neighboring countries

We used expert knowledge elicitation to characterize informal seed trade networks that link

Cameroon and Ethiopia with their neighboring countries. These networks were evaluated for potato and

sweetpotato for both Cameroon and Ethiopia, and also for banana and cassava for Cameroon.

For informal 80 of banana seed in Cameroon, 40% of experts (4) noted exports to Gabon, and

30% (3) noted imports from Gabon and exports to Nigeria **(Figure 5, I)**. Cameroon was noted to receive

imports from Nigeria, the Central African Republic, Gabon, and the Republic of Congo, and noted to

informally export to Chad, Nigeria, Central African Republic, Equatorial Guinea, Gabon, and the Republic

of Congo.

For informal cassava seed trade in Cameroon, 72% of experts (13) noted exports to Gabon, and

50% (9) noted imports from Nigeria **(Figure 5, I)**. Informal imports and exports were noted by experts for

all neighboring countries, with the exception of informal imports from Chad **(Figure 5, I)**.

For informal potato seed trade in Cameroon, 38% of experts (5) noted informal imports from

Nigeria to Cameroon, and 30% (4) noted informal export from Cameroon to Gabon **(Figure 5, I)**. Informal

exports and imports of potato seed between all neighboring countries and Cameroon was noted by at

least one expert, with the exception of imports from the Republic of Congo.

For informal sweetpotato seed imports, 29% of experts (2) noted that Gabon, Nigeria, and the

Central African Republic imported from Cameroon, and 29% of experts (2) noted that Cameroon exported

to Gabon and the Central African Republic **(Figure 5, I)**. Cameroon was noted to informally export to

Nigeria and Republic of Congo by 14% (1) of experts. No informal imports were noted from Chad,

Equatorial Guinea, or the Republic of Congo, and no informal exports were noted to occur to Equatorial

Guinea or Chad.

Figure 5. Informal seed trade networks (blue links) noted in expert knowledge elicitation, and food commodity trade networks (red links; FAO trade databases for 2006-2020), with neighboring countries for Cameroon and Ethiopia. Link width for informal seed trade is proportional to the relative confidence in the occurrence of trade (based on the proportion of experts reporting it). Link width for food trade is proportional to the volume of trade (FAO). Note that food commodity trade may be particularly important as a risk factor for pathogen or pest spread for crops like potato, since ware potato can be used as seed. CAR refers to the Central African Republic, Congo to the Republic of Congo, and Eq. Guinea to Equatorial Guinea.

 For the informal Ethiopian potato seed trade, 30% of experts (6) noted export to Djibouti, and

25% (5) noted exports to Somalia and Sudan **(Figure 5, II)**. No experts noted informal imports from

Somalia, Eritrea, and South Sudan. Informal exports were noted for all neighboring countries. Informal

trade of sweetpotato seed was reportedly rare from Ethiopia, where no informal exports of sweetpotato

seed were noted **(Figure 5, II)**. Informal imports were noted from all neighboring countries except Eritrea,

with only 11% of experts (1) noting these imports.

3.5 Food commodity trade with neighboring countries

Food commodity trade is lower risk than informal seed trade, particularly for crops like banana

and cassava where the food commodity cannot be used as planting material, but it still requires attention

to ensure phytosanitary procedures. We used FAO trade data to characterize food commodity trade

networks that link Cameroon and Ethiopia with their neighboring countries.

The highest volume trade for Cameroon in banana fruit was exports to Gabon, and secondly to

Chad. Cameroon exported to Gabon, Chad, Nigeria, Equatorial Guinea, and the Central African Republic

(Figure 5, I). For trade of cassava tubers in Cameroon, FAO reported the highest trade volume occurring as

exports to Gabon. Exports were also to Equatorial Guinea and the Central African Republic **(Figure 5, I)**.

For Cameroonian trade in ware potato, only exports were reported with the Republic of Congo, the

Central African Republic, Equatorial Guinea, and Gabon, with the highest trade volume average as exports

to Gabon. For the trade in sweetpotato roots for consumption, bidirectional trade occurred between

Cameroon and Gabon, with the highest trade volume occurred from Cameroon exports to Gabon.

Cameroon also export to the Central African Republic and Equatorial Guinea. No trade was reported to

occur with Chad and the Republic of Congo **(Figure 5, I)**. However, in post hoc discussions, an expert in

Cameroon reported observing large volumes of roots shipped from Cameroon to Chad daily, an illustration

of how expert knowledge can supplement FAO reports.

For Ethiopian trade in ware potato, the highest trade volume was Ethiopian exports to Somalia,

and then imports from Kenya. No imports or exports were reported between South Sudan and Eritrea,

and no imports from Sudan, Djibouti, or Somalia **(Figure 5, II)**. Sweetpotato tuber imports and exports

were also reportedly rare, with Ethiopia exporting to Djibouti and Somalia **(Figure 5, II)**.

4 Discussion

4.1 Components of this baseline national plant health risk analysis

These analyses provide a baseline version of a national plant health risk analysis for potato and

sweetpotato in Cameroon and Ethiopia, and for banana and cassava in Cameroon. Candidate priority

locations, for surveillance and mitigation to reduce pathogen and pest risk, were identified based on

cropland connectivity (**Figure 2**), informal seed trade (**Figures 4 and 5**), and commodity trade (**Figure 5**).

Expert knowledge elicitation also provided a geographic summary of major RTB pathogens and pests

noted as present in the countries (**Figure 3**). This national plant health risk analysis is intended to inform

humanitarian and development actions, and to be improved over time as greater coordination is achieved

between plant pathology research outputs and decision-making by humanitarian and development

organizations.

The spread of crop pathogens and pests is driven by a complex interplay of factors including

environmental conduciveness to pathogen and pest reproduction, natural and human-driven disasters ,

the formal and informal movement of planting material and harvested products, as well as the density

and connectivity of crops (Andersen Onofre et al., 2021; Buddenhagen et al., 2022; Garrett et al., 2022;

Margosian et al., 2009; Nduwimana et al., 2022; Xing et al., 2020). Many actors may inadvertently

contribute to pathogen and pest movement: growers sharing seed, traders selling local seed, general crop

traders, and humanitarian groups and governments providing emergency or developmental assistance.

Cropland connectivity analyses (**Figure 2**) identify locations likely to be important for the establishment

and spread of crop-specific pathogens and pests, based on crop host availability (Margosian et al., 2009;

Xing et al., 2020). All else being equal, locations with more crop production are generally more important

in epidemics or invasions, for the buildup and spread of pathogens and pests through local trade, spore

dispersal, insect flight, etc. Cropland connectivity analysis adds to that idea by accounting for the

geographic distribution of production, such that isolated production is less important in epidemics while

'bridges' between production areas are likely to be more important. (Buddenhagen et al., 2022). More

direct information about trade fills in other dimensions of the potential for pathogen and pest movement

(**Figures 4 and 5**).

The current distribution of pathogens and pests is key for identifying farmers' most important

problems and for understanding the potential spread of pathogens and pests to locations where they are

currently absent or rare (**Figure 3**). Expert knowledge elicitation has been used in other systems to

evaluate phytosanitary risk, for example by Andersen Onofre et al. (2021) to identify phytosanitary

strategies for protecting potato seed systems in the Republic of Georgia. In a study linked to the one

reported here, Etherton et al. (2025) created risk maps for potato seed systems in Ethiopia and evaluated

regions at a high risk for pests and diseases, particularly *Ralstonia solanacearum*. Expert knowledge

elicitation was also used to evaluate the informal trade network for seeds, and the risk of pathogen and

pest spread between regions.

4.2 Ongoing improvement of a national plant health risk analysis

When resources are available, there are many possibilities for improving on this baseline national

plant health risk analysis (**Figure 6**). For example, the cropland connectivity analyses represent a simplified

view of the risk of spread by averaging across potential dispersal parameters, to represent many potential

pathogens and pests. When dispersal is well-characterized for a particular pathogen or pest species, the

cropland connectivity analysis can be implemented specifically for that species, at the resolution needed,

and potentially expanded to a fuller habitat connectivity analysis using the geohabnet package (Keshav et

al., 2024), including other geographic traits such as environmental conduciveness to the species. The

cropland connectivity analysis may also be improved as crop density maps improve in quality (IFPRI, 2024;

Tang et al., 2024). Cropland connectivity analyses can also be a first step for scenario analyses for

evaluating regional pest and disease management strategies, by providing an estimate of the potential

epidemic or invasion network for simulation experiments in scenario analyses (Etherton et al., 2023;

Garrett, 2021; Wiebe et al., 2018).

Expert knowledge elicitation can provide a baseline summary of expert perceptions, for ongoing

improvement as new information becomes available. Experts have gaps in their knowledge, leading to

incomplete or biased information. Experts may tend to have less knowledge about locations where a

particular crop is less commonly produced, so that there is less 'experiential sampling effort' in those

locations, in terms of expert knowledge. When resources are available for monitoring of pathogens and

pests or trade, new information can supplement summaries of expert knowledge. Expert opinion,

although potentially biased, is still useful, and can serve as the basis for further statistical inference, such

as in a Bayesian statistical analysis which use expert knowledge about a parameter (for example, pest

abundance) in the prior distribution (Ford et al., 1998; O'Hagan, 2019). In this study, we incorporate link

weights indicating the relative confidence level across experts. After experts consider responses

individually, discussion in small groups, as in methods like the Sheffield protocol for expert knowledge

elicitation, can help refine expert opinions (Gosling, 2018; O'Hagan, 2019).

Two points for improvement to the formulation of questions for experts became apparent in this

study. First, greater detail about the prevalence of pathogens and pests would be useful, in addition to

presence/absence data, along with consideration of what experts anticipate could be emerging pathogens

and pests in the near future. Second, the baseline information reported here addresses whether seed

movement between locations occurs. Future evaluations could build on this by clarifying how frequent

long-distance movement of perishable vegetative planting material is. The level of long-distance trade

within a country is an important question from an epidemiological standpoint: long-distance pathogen

movement can play a particularly important role in pathogen invasions across diverse regions. In post hoc

discussions, some experts thought that information about seed flow and trade networks was not common

among crop and seed experts, so that there may be higher uncertainty associated with seed trade

networks estimated using expert knowledge elicitation. Targeted follow-up studies addressing the quantity

of seed moved through networks would be needed to decrease uncertainty.

A national plant health risk analysis could also benefit from additional information and from links

to larger and more general studies (Plex Sulá et al., 2024). For example, yield loss is an important

component of risk, but detailed yield loss estimates are expensive. Savary et al. (2019) used an expert

survey to estimate global yield losses due to pathogens and pests for five major food security crops,

including potato. Information about the geographic distribution of current yield loss to pathogens and

pest, and of management strategies adopted, is another potentially valuable component; these are also

candidates for expert knowledge elicitation because experts with field experience often have useful

knowledge but direct field surveys across large geographic areas are expensive to implement. Expert

knowledge elicitation and habitat connectivity analysis are part of the developing R2M toolbox for rapid

risk assessment to support mitigation of plant pathogens and pests (garrettlab.com/r2m), designed for

continual improvement based on lessons learned in applications across countries and crop systems.

Related tools focusing on seed systems include the seed emergency response tool (Sperling et al., 2022),

the multi-stakeholder framework for RTB seed systems (Bentley et al., 2018), and other components of

the CGIAR tools4seedsystems toolbox (Andrade-Piedra et al., 2023). These tools can be used in

conjunction and incorporated into comprehensive risk management frameworks. National or regional

analyses can ultimately be integrated in projects such as the Global Plant Health Assessment (Acuña et al.,

2023), the proposed Global Surveillance System for Plant Disease (Carvajal-Yepes et al., 2019; Prasanna et

al., 2022), and databases such as the CABI digital library (https://www.cabidigitallibrary.org/) .

Improvements can continually be made, in terms of the overall quality of data and modeling, and also in

terms of the quality of translation for use in humanitarian applications.

4.3 Translating a national plant health risk analysis to support humanitarian activities

Figure 6. A framework for development and ongoing improvement of a national plant health risk analysis, to assist in addressing crop health in humanitarian settings. This approach can help to safeguard food production for vulnerable communities prior to and following disasters, and help to streamline and optimize humanitarian assistance. EKE: expert knowledge elicitation, HCA: habitat connectivity analysis (including cropland connectivity analysis, and TNA: trade network analysis.

During times of crisis, first-order humanitarian aid should clearly be allocated to providing

affected people with basic needs such as food, water, and shelter. A priority shortly after is to spur

agricultural production for growers' own food production, and sales, and overall resilience. For RTB crops,

attention should focus on supporting growers in obtaining quality seed, including growers displaced from

neighboring regions or countries (Etherton et al. 2024). Seed should have low pathogen and pest levels,

and none that would be new introductions to a location, to break or at least reduce cycles of seed

degeneration (Navarrete et al., 2022; Thomas-Sharma et al., 2017). For example, if humanitarian agencies

purchase ware potato to distribute as seed, this increases the risk of pests and disease for the people they

are trying to benefit. Clean or certified seed is a costly investment, and currently, the capacity to distribute

clean seed across the country is not in place in Cameroon and Ethiopia. Humanitarian practitioners should

use caution in sourcing seed, drawing on information about the current distribution of pathogens and

pests to reduce the chances of introducing pathogens and pests (**Figure 6**). Risk assessment of potential

seed sources, initial seed testing (when stocks are obtained), maintenance of seed quality at multiple

stages of the delivery chain, and charting of specific sources of original clean planting materials are all

essential steps for humanitarian programs before and during on-the-ground interventions.

This baseline analysis is a first step toward creating a national plant health risk analysis to identify

geographic priorities for aid, to optimize deployment of quality seed that is currently available, in the

context of disaster plant pathology (Etherton et al., 2024) or for agricultural development more generally.

For example, providing clean seed to growers in locations with common seedborne pathogens and pests

may be a candidate priority (Buddenhagen et al., 2022). Cropland connectivity analysis, or more general

habitat connectivity analysis, could be used before, during, and after crises to identify candidate priority

locations where preventative or mitigation efforts are likely to have a greater impact on slowing pathogen

or pest spread (Andersen Onofre et al., 2021; Thomas-Sharma et al., 2017)(Xing et al., 2020). Maps of

connectivity (CCRI) show surrounding regions that may also play an important role in epidemics, which

may be priorities for providing clean seed to fleeing and displaced populations who are planting in new

locations, or for seed testing to mitigate disease establishment. Locations that have informal trade with

many other regions are also a candidate priority, to reduce dispersal of pathogens and pests. Following a

crisis, understanding the informal movement of seed (**Figures 4 and 5**), as well as trade in food, can help

identify management intervention priorities along informal trade chains, including growers, traders, and

seed producers (Andersen Onofre et al., 2019; Delaquis et al., 2018; Nduwimana et al., 2022).

Capacity building can draw on information about important pathogens and pests in a priority

region, and their potential movement. Training in the humanitarian practice community can address best

practices for detecting and managing pathogens and pests, so that practitioners are prepared to evaluate

seed quality and to provide training to farmers, in turn. Training could draw on the information in a

national plant health risk analysis, and practitioners could provide feedback to improve the analysis and its

utility to humanitarian personnel (**Figure 6**). If humanitarian practitioners can provide displaced farming

families with basic information about identification of important pathogens and pests and their

management, this can reduce the risk of spread to other production and help to maintain yield.

Seed degeneration is likely exacerbated in Cameroon and Ethiopia since significant numbers of

refugees and displaced people have been integrated into local communities, adding a further challenge to

accessing clean seed and food. There is often a lack of networks for accessing formal services and

resources (ECPHAO, 2023; TGHAT, 2022). In Cameroon, for example, 90% of the agricultural market, in

general, is informal (OCHA, 2023a). Experts pointed out that, with multiple conflicts and crises and

repeated natural disasters (such as droughts, floods, or landslides), both in Cameroon and neighboring

countries (Nigeria and the Central African Republic), populations tend to move to neighboring countries or

villages, return to their villages during periods of calm or harvests, and flee again as soon as conflict

intensity increases. ECPHAO (2023) reports that the ongoing separatist conflict in the Northwest and

Southwest regions has displaced 80,000 Cameroonians to neighboring villages in Nigeria, while violence in

the Central African Republic and conflict with Boko Haram in northern Nigeria led to a massive influx of

over 491,000 refugees into neighboring Cameroonian villages (ECPHAO, 2023). Inter-community conflicts,

linked to the scarcity of water and other resources, broke out in 2021 between populations in the Far

North, resulting in the displacement of over 70,000 people, 35,000 of whom sought refuge in Chad

(ECPHAO, 2023; FAO, 2021b). Growers fleeing with their goods (including fresh planting material) have the

potential to introduce seedborne pathogens and pests into new regions, which is particularly important if

they are new pathogen or pest species or key subpopulations (such as new pathogen mating types).

Introductions may also be particularly important in regions that have high cropland connectivity, such as

some locations in Chad. The Boko Haram conflict in northeast Nigeria caused 138,000 refugees to flee to

Far North Cameroon (ECPHAO, 2023). Foyou et al. (2018) also reported that in Cameroon, the crisis

caused by Boko Haram in the Far North region increased the vulnerability of the agricultural and economic

system and caused the internal and external displacement of millions of people.

In Ethiopia, flooding in central Amhara (**Figure 1**) can occur along with conflicts such as the Tigray

Civil conflict affecting the Amhara-Tigray border. With ongoing improvement to the maps of the pest and

pathogen communities present in Amhara (**Figure 3**), when a flooding disaster strikes, humanitarian aid

could prioritize management of diseases like potato early blight, bacterial wilt, and late blight, which are

exacerbated during floods (Guchi, 2015; Meno et al., 2020). When growers flee from disasters like the

Tigray Civil conflict, they may take seed with them, unknowingly bringing these pest and pathogen

communities with them. When locations are understood to be particularly important in terms of epidemic

connectivity, as suggested in the baseline analysis for Oromia (**Figure 2**), prioritizing resources like clean or

good quality seed for displaced people fleeing to such regions is a good strategy. For example, Etherton et

al. (2025) concluded that the risk of reintroducing the *Ralstonia solanacearum* species complex (RSSC) to

Ethiopia from Kenya through trade was an important consideration, as was the risk of spreading the RSSC

from Ethiopia to neighboring countries. In Ethiopia, IOM (2023) reported that ethnic and/or territorial

conflicts and drought had a huge impact on agricultural production, causing the internal displacement of

over 4.8 million people in 2022 and 2023. An assessment of agricultural performance conducted in 2022

reported that about 1.2 million households in four regional states of Ethiopia needed emergency seed and

other input support to resume agricultural activity in the 2023 cropping seasons (RBA, 2022).

Knowledgeable farmers have some options for protecting their crop health even when seed

systems lack formal seed testing. Farm-to-farm transfer of planting material usually occurs at the village

level, where recipient farmers could have first-hand knowledge of the health of their neighbors' planting

material (Sperling & Almekinders, 2023; Sperling & McGuire, 2010). In some cases, farmers may even

inspect the fields themselves before accepting seed. Planting material transactions also routinely take

place in local and regional markets – for potato and increasingly for other RTB crops. Seed is sometimes

purchased from traders who may source from geographically distant or agro-ecologically diverse farms

(Sperling et al., 2020). As a result, farmers typically rely on information provided by intermediaries, like

neighboring farmers, local market traders, and itinerant traders selling across expansive regions. Some of

these sellers do have their own criteria for screening seed quality, like visual cleanliness of the planting

material or its vigor, or its freshness of color. However, for many, screening for disease, especially diseases

with more cryptic symptoms, is a formidable challenge. Farmers, traders, and humanitarian aid groups

should be trained in selection for good-quality seed, combined with a strategy of regular seed

replacement, which could prove beneficial in areas with no formal seed system. This should be the first

line of defense for safeguarding seed systems: education and training.

4.4 Conclusions

Integrating the best available national plant health risk analysis in routine disaster risk reduction

activities in countries experiencing multiple disasters can provide a baseline for rapid synthesis and

verification during a crisis, directing practical humanitarian and government action. At a farm scale, the

best available national plant health risk analysis can be used by extension specialists to design specific

education and testing protocols in response to a disaster. At a larger scale, a national plant health risk

analysis can be used by government agencies and humanitarian groups to allocate clean seed and

management efforts both prior to and in response to disasters. A national plant health risk analysis could

also support long-term development efforts in peaceful periods, including targeted breeding for disease

and pest resistance. This proactive approach could help vulnerable regions or countries to be better

prepared for disasters and to recover from them more quickly. Aid, whether governmental or

humanitarian, is a crucial part of agricultural sustainability and should focus on the development of

sustainable long-term strategies, involving governmental agencies to develop more formal seed testing

programs nationally. It is through the collaboration of humanitarian groups, governmental programs,

national agricultural research institutions, traders, and farmers, themselves, that sustainable agriculture

can be achieved in the face of humanitarian disasters.

Statements and Declarations

701 The authors declare that they have no conflict of interest.

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