

1 Full title

2 **Iodine status of children and Knowledge, Attitude, Practice of Iodised salt use in a remote**  
3 **community in Kerema district, Gulf province, Papua New Guinea**

4

5 Short title

6 **Iodine status of children and Iodised salt use in a remote community Papua New Guinea**

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24

25 **ABSTRACT**

26

27 Iodine deficiency is the single most common cause of preventable mental impairment in communities  
28 with suboptimal iodine intake. Objective of the present study was to assess in more detail the iodine  
29 status and knowledge, attitudes and practice (KAP) relating to use of iodised salt in a remote  
30 community in Kotidanga area, Kerema district, Gulf province, Papua New Guinea. This prospective  
31 school and community based cross-sectional study was carried out in 2017. Simple random sampling  
32 was used to select schools. Multistage sampling was used to randomly select 291 children aged 6 to 12  
33 years. Salt samples were collected for analysis from children's households as well as a single urine  
34 sample of selected children. Salt iodine content and Urinary iodine concentration (UIC) were analysed.  
35 A semi-structured FAO questionnaire was used to assess KAP of three different community groups.  
36 Only 64% of households had salt on the day of data collection. Mean iodine content in household salt  
37 samples was  $29.0 \pm 19.1$  ppm. Iodine content was below 30.0 ppm in 54.8% and below 15.0 ppm in  
38 31.2% of salt samples. Mean per capita discretionary intake of household salt was  $2.9 \pm 1.8$  g/day.  
39 Median UIC was 25.5  $\mu\text{g/L}$  and Interquartile Range was 15.0 to 47.5  $\mu\text{g/L}$ ; 75.9% (221/291) of the  
40 children had UIC below 50.0  $\mu\text{g/L}$ , indicating moderate status iodine nutrition. Median UIC was  
41 34.3 $\mu\text{g/L}$  for children in households with salt, compared to 15.5  $\mu\text{g/L}$  for children in households without  
42 salt, indicating severe iodine deficiency in the latter group. The three community groups had limited  
43 knowledge about importance of using iodised salt and consequences of iodine deficiency on health  
44 outcomes. This remote community has limited access to adequately iodised household salt due to high  
45 cost, inappropriate packaging, storage and food preparation, resulting in iodine deficiency. Strategies to  
46 increase iodine intake are needed.

47

## 48 **INTRODUCTION**

49

50 Iodine is a trace element required for the biosynthesis of thyroid hormones, which are crucial to growth  
51 and development. Low bioavailability or deficiency of iodine may lead to a spectrum of disorders called  
52 iodine deficiency disorders (IDD) [1, 2]. This may include thyroid dysfunction with or without goitre,  
53 intellectual impairments, growth retardation, cretinism, increased pregnancy loss, and infant mortality. It  
54 is one of the most common causes of preventable impaired cognitive development [1, 2]. According to  
55 results of a meta-analysis [3] children living in areas with iodine deficiency had intelligence quotient (IQ)  
56 of 6.5–12.45 points lower than the IQ of those living in iodine-sufficient areas. Serious health  
57 consequences, such as cretinism and severe brain injury can be the manifestations of severe iodine  
58 deficiency [1-3]. Even mild iodine deficiency in pregnancy may lead to poorer cognitive outcomes in  
59 children, thus impairing their learning capacity and affecting the social and economic development of  
60 their countries [1, 4]. These consequences of iodine deficiency are easily preventable by appropriate  
61 iodine intervention [1-3, 5]. The World Health Organisation (WHO), the United Nations Children's Fund  
62 (UNICEF), and the International Council for the Control of Iodine Deficiency Disorders (ICCIDD) (now  
63 known as Iodine Global Network or IGN) have been assisting countries to implement appropriate  
64 strategies for the control and elimination of IDD worldwide [1, 2, 5]. Universal salt iodisation (USI), a  
65 policy of iodising all salt for human consumption, is the recommended strategy for the control and  
66 elimination of IDD in affected populations [1, 2, 5].

67

68 USI was implemented in Papua New Guinea (PNG) since June 1995 following promulgation of the PNG  
69 Salt Legislation, banning the importation and sale of non-iodised salt[6]. This was incorporated in the  
70 PNG Food Sanitation Regulation that was implemented in 2007 [7]. The effective implementation of USI  
71 requires systematic monitoring of the program [1].

72

73 The PNG National Nutrition Survey conducted in 2005 provided national data indicating that 92.5% of  
74 households with salt had adequately iodised salt and that the iodine status among non-pregnant

75 women of child-bearing age was adequate – 170 µg/L[8]. The report further indicated that at the time of  
76 the survey 38% of households had no salt on the day of data collection and women in these  
77 households had lower iodine status than those in households with salt (114 µg/L and 203 µ  
78 respectively). In contrast to these national figures indicating adequate iodine status, a number of mini-  
79 surveys on iodine status among children and non-pregnant women carried out from 1998 to 2016  
80 indicated prevalence of mild to moderate iodine deficiency in some districts in PNG, such as in school  
81 age children in Hella district, Southern Highland province; pregnant, lactating women and infants 0-4m  
82 in National Capital district; school age children in Aseki-Menyamya district, Morobe province and Lufa  
83 district, Eastern Highlands province [9-13]. Some of these areas are in mountainous regions, which  
84 may be more at risk of developing sub-optimal status of iodine nutrition [1-3, 5].

85

86 A recent study in the remote and mountainous area in Kotidanga LLG in Kerema district Gulf province  
87 in PNG reported moderate iodine status (median UIC 32.0 µg/L), stunting (57.6%), wasting (12.2%)  
88 and underweight (48.5%) among school-age children [14]. The authors indicated that more detailed  
89 study was urgently required to better understand the causes of the iodine status. The purpose of the  
90 current study was to therefore to assess in more detail the iodine status and the knowledge, attitudes  
91 and practice (KAP) relating to the use of iodised salt in this remote community. This was done by  
92 determination of the discretionary per capita intake of salt per day, the availability of adequately iodised  
93 salt in households, the iodine status of school children (age 6 –12 years) and the use of questionnaires  
94 to assess the KAP relating to the use of iodised salt.

95

## 96 **METHODS**

97

98 Study site and population

99 The study site was Kotidanga Rural LLG area, in Kerema district, Gulf province, PNG. Gulf province  
100 has rugged mountainous terrains, grassland flood plains and lowland river deltas. It shares land borders  
101 with six other provinces: Central, Western, Morobe, Simbu, Southern Highlands and Eastern  
102 Highlands[15]. There are two districts in Gulf province: Kerema and Kikori. The capital of Gulf province  
103 is Kerema, which is located in Kerema district. Kotidanga Rural LLG is also located in Kerema district.  
104 The local population is mainly the 'Kamea', which are members of the Angan-speaking tribal group [15].  
105 The population of Kotidanga Rural LLG is 45,385 [16]. In Kotidanga Rural LLG, there is one hospital at  
106 Kanabea village, established by the Catholic mission in 1964; one Health Extension officer is servicing  
107 a population of around 20,000 Kamea people [16, 17]. Kotidanga Rural LLG is between 1200-1600  
108 meters above sea level with temperatures between 12°C and 30°C and a yearly rainfall of 4000 – 7000  
109 mm [18, 19]. There are no roads to the study site; the only way of getting there is by walking along  
110 mountain paths or by air transport. It usually takes about 3 days walking during daylight from the  
111 location of the hospital to the closest settlement in Kerema, Gulf province or Menyamy, Morobe  
112 province.

113

#### 114 Sample size

115 Calculation of sample size used a design effect of three, a relative precision of 10% and a confidence  
116 level (CL) of 95% [20]. As there was limited information on likely prevalence rates of iodine deficiency  
117 in the district, an assumed prevalence rate of 25% was used. With a predicted non-response rate of  
118 10%, the sample size of 290 school-age children was obtained for the study area. This sample size was  
119 considered adequate for a mini-survey with limited resources and limited data across the study area.

120

#### 121 Study design and sampling

122 This was a prospective school and community based cross-sectional study carried out in Kotidanga  
123 Rural LLG in May-June 2017. There are 18 elementary, literacy and primary schools in Kotidanga Rural

124 LLG. Simple random sampling was used to select nine literacy and primary schools in the study area.

125 The total enrolments for each of the randomly selected schools including the ages of children in each of

126 the grades were listed. Multistage cluster sampling was used to randomly select 291 school children in

127 the age group 6 to 12 years.

128

129 Collection of samples

130 The objectives of the study were explained to the head of each school and to the teachers, who were

131 requested to communicate the information to the parents or caregivers. The data collectors visited the

132 households of children. A teaspoon of salt was collected from households with salt at the time of the

133 visit. Three brands of commercial salt were found to be available in the markets. A sample of each

134 brand was purchased and analysed for iodine content.

135

136 Discretionary intake of salt

137 To determine the discretionary intake of salt, sealed packets containing 250 g of iodised table salt were

138 distributed to 30 randomly selected households of the 291 children. The number of individuals living in

139 each household and eating food from the same cooking pot/hearth was counted and recorded. The

140 head of the household was requested to use the salt as usual for cooking and eating. Each household

141 was visited three days later to determine the amount of salt remaining in the packet. The number of

142 individuals living in each household was again counted and recorded. The data obtained was used to

143 estimate the average discretionary intake of salt per capita per day.

144

145 Urinary iodine concentration (UIC)

146 For the determination of UIC, single urine samples were collected at the school from each of the 291

147 selected school children, after obtaining informed consent from their parents or caregivers. Each urine

148 sample was kept in a properly labelled sterile plastic tube with a tight-fitting stopper that was further  
149 sealed with special plastic band.

150

151 Questionnaires knowledge, attitudes and practices (KAP) regarding use of iodised salt

152 The semi-structured FAO nutrition-related iodine deficiency questionnaire [21] was adapted for use in  
153 this study. It was pre-tested and then used to assess the KAP of randomly selected women visiting  
154 markets, market stallholders selling salt, and important stakeholders (community leaders, teachers,  
155 health staff) in Kotidanga Rural LLG.

156

157 The salt samples, urine samples and questionnaires were transported by airfreight to the Micronutrient  
158 Research Laboratory (MNRL) in the School of Medicine and Health Sciences (SMHS) University of  
159 Papua New Guinea (UPNG) for analysis.

160

161 Exclusion criteria

162 Children below 6 years of age and above 12 years of age and those whose parents or caregivers did  
163 not give consent were excluded from the study.

164

165 Analysis of salt and urine samples

166 The WYD Iodine Checker [22] was used for the quantitative assay of iodine content in salt collected  
167 from the households and purchased in the markets. Salt samples from the market were assayed 6  
168 times and samples from households two to three times each, depending on the amount of salt  
169 collected. The Westgard Rules using Levy-Jennings Charts were used for internal bench quality control  
170 (QC) for daily routine monitoring of performance characteristics of the WYD Iodine Checker. The  
171 percent coefficient of variation (CV) ranges from 2.5% to 5.0% throughout the analysis.

172

173 The UIC was determined by Sandell-Kolthoff reaction after digesting the urine with ammonium  
174 persulfate in a water-bath at 100°C [1]. The Levy-Jennings Charts and the Westgard Rules were used  
175 for internal bench QC characterization of the assay method. The sensitivity (10.0 – 12.5 µg/L) and  
176 percentage recovery ( $95.0 \pm 10.0\%$ ) of the urinary iodine (UI) assay were frequently used to assess the  
177 performance characteristics of the assay method. External QC monitoring of the assay procedure was  
178 by Ensuring the Quality of Urinary Iodine Procedures (EQUIP), which is the External Quality Assurance  
179 Program (QAP) of the Centers for Disease Control and Prevention (CDC), Atlanta, Georgia, USA.

180

181 Data analysis and interpretation

182 The Statistical Package for Social Sciences (SPSS) software (version 17) and the Microsoft Excel Data  
183 Pack 2010 were used for statistical analyses of the data. Shapiro-Wilks test was used to assess  
184 normality of the data. Mann Whitney U and Wilcoxon W tests were used for differences between two  
185 groups; Kruskal-Wallis and Friedman were used for comparison of all groups. A p-value of < 0.05 was  
186 considered as statistically significant.

187

188 The criteria used for interpretation of the salt iodine data were based on the PNG salt legislation [6, 7].  
189 According to the legislation all salt must be iodised with potassium iodate; the amount of iodine in table  
190 salt should be 40.0 to 70.0 ppm (mg/kg); the amount of iodine in other salt should be 30.0 to 50.0 ppm.  
191 These levels of iodine should be present at production or import level. WHO recommendations for  
192 iodine levels of food grade salt aim to provide 150µg iodine per day, assume 92% bioavailability, 30%  
193 losses from production to household level before consumption and variability of  $\pm 10\%$  during iodisation  
194 procedures [5]. If 30% of iodine is lost from salt iodised per PNG food regulations, iodine content at  
195 household level should be at least 28 ppm (40 ppm minus 30%). This implies that in PNG the iodine  
196 content in salt in retail outlets or at the time of consumption should be at least 28.0 ppm [6, 7]. A cut-off  
197 of 30.0 ppm has been used in the analysis of this study by rounding up this figure. Global norms for



198 iodine levels of salt at household level are 15 ppm based on the assumption that average salt  
199 consumption of 10g per day would provide the adult iodine requirement of 150 µg per day [1].

200

201 For the UIC data, the recommended WHO/UNICEF/ICCIDD [1] criteria were used to characterise the  
202 status of iodine nutrition among the school children. According to the criteria, a population of school-age  
203 children is considered iodine deficient if the median UIC is below 100.0 µg/L and more than 20% of the  
204 urine samples have UIC below 50.0 µg/L. The median UIC can also be used to indicate the severity of  
205 iodine deficiency; for example a population with median UIC <20.0 µg/L is considered severely  
206 deficient; moderately or mildly deficient if it is 20.0 to 49.0 µg/L or 50.0 to 99.0 µg/L respectively [1].

207

208 Ethical approval

209 Ethical approval was obtained from the PNG National Department of Health Medical Research Advisory  
210 Committee (NDoH MRAC) and the Ethics and Research Grant committee in School of Medicine and  
211 Health Sciences (SMHS), University of Papua New Guinea (UPNG). Informed consent was also  
212 obtained from village authorities, and each adult participant and primary caretaker of the children.

213

## 214 **RESULTS**

215

216 Availability of salt in households

217 Of the 291 households selected a total of 289 households participated in this study, which gave a  
218 response rate of 99.3%. Salt was available in 186 out of 289 households (64.4%). All 186 salt samples  
219 were collected and analysed for their iodine content.

220

221 Iodine content in salt from households and the markets

222 The mean ( $\pm$  STD) iodine content in salt from the households was  $29.0 \pm 19.1$  ppm (mg/kg), the range  
223 was 1.3 to 58.2 ppm and the median was 30.5 ppm. The iodine content was below 30.0 ppm in 54.8%  
224 (102/186) of the salt samples, 31.2% (58/186) had iodine content below 15.0 ppm and 6.5% (12/186)  
225 had iodine content below 5.0 ppm.

226

227 Three brands of commercial salt were sold in the markets. One sample of each brand was purchased  
228 and coded as Brand A, Brand B and Brand C. The mean iodine content in brand A was  $35.6 \pm 6.0$  ppm  
229 and median was 32.5 ppm. For brand B the mean was  $40.0 \pm 0.8$  ppm and median was 36.5 ppm.  
230 Brand C, the mean was  $46.9 \pm 2.0$  ppm and median was 43.6 ppm. Thus, the iodine content of  
231 samples of all three brands collected in the market was above 30.0 ppm as would be expected based  
232 on required iodine content at production/import level indicated in the PNG Food Sanitation Regulations  
233 for commercial salt [7].

234

235 Discretionary per capita intake of salt and estimated per capita intake of iodine

236 The mean per capita discretionary intake of salt was  $2.9 \pm 1.8$  g/day, with a range of 1.1 to 7.6 g/day  
237 and median of 2.3 g/day. The mean iodine content in the salt from the households was  $29.0 \pm 19.1$   
238 ppm. Thus, with a mean discretionary intake of 2.9 g of salt per capita per day, the calculated mean  
239 discretionary intake of iodine per capita per day was  $84.1 \pm 34.6$   $\mu$ g. Assuming that 20% of the iodine  
240 in salt is lost during storage and food preparation[1], the calculated per capita discretionary intake of  
241 iodine becomes 67.3  $\mu$ g per day. This is below the 90.0  $\mu$ g to 120.0  $\mu$ g recommended daily  
242 requirement of iodine for school age children and 150  $\mu$ g requirement for adults [1].

243

244 Urinary Iodine Concentration (UIC)

245 Single urine sample was collected from each of the 291 school children; this gave a consent rate of  
246 100%. The Shapiro-Wilks test for normality indicated that the frequency distribution curve of the UIC

247 ( $\mu\text{g/L}$ ) for all the children was not normally distributed ( $p = 0.001$ ). This was confirmed by the Box-plot  
248 of the UIC data shown in Fig 1.

249

250 The summary statistics of the UIC for the 291 children are presented in Table 1. The median UIC was  
251  $25.5\mu\text{g/L}$  and the Interquartile Range (IQR) was  $15.0$  to  $47.5 \mu\text{g/L}$ . In addition,  $75.9\%$  ( $221/291$ ) of the  
252 children had UIC below  $50.0 \mu\text{g/L}$ . The median UIC of  $25.5 \mu\text{g/L}$  indicates moderate iodine deficiency.  
253 It is notable that this is not far from  $<20.0 \mu\text{g/L}$ , which is the cut off for severely iodine deficient.

254

255 **Fig 1. Box-plot of urinary iodine concentration ( $\mu\text{g/L}$ ) for all the children.**

256

Annex 1: in Grey scale TIFF

257

258 **Table 1: Summary statistics of the urinary iodine concentration ( $\mu\text{g/L}$ ) for all the children and for**  
259 **the male and female children.**

Parameters	All children	Male children	Female children
N	291	175	114
Median ( $\mu\text{g/L}$ )	25.5	25.0	29.5
Interquartile Range (IQR) ( $\mu\text{g/L}$ )	15.0 – 47.5	15.0 – 51.0	15.0 – 46.5
Percent (n) of children with UIC $< 50.0 \mu\text{g/L}$	75.9% (221)	80.0% (140)	69.3% (79)

260

261 The 291 UIC data for all the children were separated according to gender for further statistical analysis.  
262 The gender of 3 children was not indicated in the questionnaires. Those results were excluded from  
263 further analysis. Thus, of the 288 children, 175 (60.8%) were males and 113 (39.2%) were females.  
264 The Shapiro-Wilks test indicated that the UIC data for both male ( $p = 0.001$ ) and female ( $p = 0.01$ )  
265 children were not normally distributed.

266

267 The median UIC for the male children was 25.0 µg/L and for the female children was 29.5 µg/L. Using  
268 the Mann-Whitney U and Wilcoxon W tests, no statistically significant difference ( $p = 0.264$ , 2-tailed)  
269 was indicated between the UIC of the male and female children. This was further confirmed by the  
270 Kruskal Wallis and Chi-Square tests ( $p = 0.254$ , 2-tailed). The UIC was below 50.0 µg/L in 80.0%  
271 (140/175) of male children and 69.3% (79/114) of the female children. The median UIC for both the  
272 male and female children indicated moderate iodine deficiency.

273

274 Comparison of the UIC of children from households with and without salt

275 The 291 UIC results were separated based on the availability of salt in the households of the children  
276 on the day of the visit. Of the 291 households selected a total of 289 households participated in this  
277 study, thus 289 UIC results were used for the statistical analysis. Of the 289 households salt was  
278 collected in 186 (64.4%), but not available in 103 (35.6%) of the households.

279

280 The Box-plots of the UIC data for the two groups are presented in Fig 2; they indicate that the UIC data  
281 were not normally distributed, which was supported by the Shapiro-Wilks test for normality of  
282 distribution ( $p = 0.01$  and  $P = 0.001$ ). The summary statistics of the UIC data for both cases are  
283 presented in Table 2. The median UIC was 34.3 µg/L for children in households with salt, indicating  
284 moderate iodine deficiency; compared to 15.5 µg/L for children in households without salt, indicating  
285 severe iodine deficiency. Statistically significant difference ( $p = 0.02$ ; 2-tailed) was indicated between  
286 the UIC of children in households with salt compared to those in households without salt. The UIC was  
287 below 50.0 µg/L in 72.0% (134/186) of children in households with salt compared to 82.5% (85/103) of  
288 children in households without salt.

289

290

291 **Fig 2. Box-plots of urinary iodine concentrations ( $\mu\text{g/L}$ ) for children in the households with and**  
292 **without salt.**

Annex 2: Grey scale TIFF

293

294 **Table 2. Summary statistics of urinary iodine concentration of children in households with salt**  
295 **and without salt.**

	Availability of iodised salt in households	
	YES	NO
N	186 (64.4%)	103 (35.6%)
Median UIC ( $\mu\text{g/L}$ )	34.3	15.5
IQR ( $\mu\text{g/L}$ )	15.0 – 52.0	15.0 – 44.3
Percent (n) of children with UIC < 50 $\mu\text{g/L}$	72.0% (134)	82.5% (85)

296

297 Assessment of knowledge, attitudes and practices (KAP)

298 All five markets across the study area were visited. Women visiting the markets to purchase items and  
299 stallholders selling salt in the markets were randomly selected to participate in this section of the study.

300 In addition, important community stakeholders in their place of work (community leaders, teachers, and  
301 health staff) were also selected. The variation in the number of participants in the three groups was due  
302 to logistical reasons.

303

304 Women visiting markets

305 A total of 153 women completed the questionnaires. The mean age of the women was  $32.3 \pm 8.2$   
306 years, the range was 18.0 to 50.0 years and the median age was 32.0 years.

307

308 The questionnaire results are presented in Table 3. The results show that 91% of the women cannot  
309 read, 87% did not listen to radio and 97% indicated that they do not work for money. In response to  
310 questions on the use of salt, 47% reported to always use salt at home, 49% reported they do not  
311 always use salt at home and only buy salt when they have money and 4% reported to use only  
312 traditional salt. Of the 47% that always use salt at home, 57% reported they use salt for cooking only  
313 and 43% use it for cooking and also adding to food before eating. When asked about iodised salt,  
314 15.5% indicated to have some knowledge and 84.5% did not have any knowledge about iodised salt.  
315 Furthermore, 65% of the women reported they store salt in bamboo stem covered with a leaf and 35%  
316 store salt in the original plastic bag. A total of 86% said it is good to prepare food with salt, 14% were  
317 unsure about salt in food; 88% indicated that it is difficult to buy salt because they usually do not have  
318 money and 5% indicated salt is not available.

319

320 Stallholders selling salt

321 Gender distribution of the 36 stallholders selling salt that participated showed 23 (64%) were male and  
322 13 (36%) were female. The combined mean age was  $30.4 \pm 5.6$  years, the range was 22 to 45 years  
323 and the median age was 30.0 years.

324 The questionnaire results are presented in Table 4. Among the stallholders 67% reported that cannot  
325 read and 67% do not listen to the radio. All stallholders (100%) reported to only sell iodised salt. All salt  
326 brands sold at markets indicated "iodised salt", however some salt had been repackaged into smaller  
327 quantities by the stallholder and it was unclear what brand of salt this was. The mean monthly sale of  
328 salt (250g packets) across the five markets was 22.5 packets. Brand A salt was sold by 92%  
329 stallholders, 6% sold brand B and only 2% sold brand C. Each stallholder sold only one brand of salt.  
330 Of the 36 stallholders 44% had some knowledge about iodised salt, although all of them (100%) had no  
331 knowledge about iodine deficiency and its potential consequences or health risks for the population.  
332 However, 88% indicated that it is good to prepare food with salt. In addition, 96% of the stallholders

333 indicated that it is difficult to bring salt to Kotidanga LLG to sell because it takes about a minimum of 3  
334 days to walk (one-way) to major settlements including Lae, Menyamya, Kerema or Port Moresby to  
335 purchase the salt. Furthermore, 89% of stallholders indicated that people do not buy salt because they  
336 do not have money to buy it and 11% indicated that people do not like the taste of salt.

337

338 Stakeholders in the community

339 A total of 43 important stakeholders (community leaders, teachers, and health staff) from 9 villages  
340 across Kotidanga Rural LLG participated in this section. When separated according to gender, 33  
341 (77%) were males and 10 (23%) were females. Their combined mean age was  $35.8 \pm 6.4$  years, the  
342 range was 26 to 57 years and the median age was 36.0 years.

343 Table 5 shows the results from the questionnaires. All the stakeholders (100%) reported that they can  
344 read. Majority (74%) reported that do not listen to the radio. Only 14% had knowledge about the use of  
345 iodised salt; 5% indicated that it is best to store iodised salt in a closed container at home; all of them  
346 (100%) indicated that people do not buy salt because of lack of money to purchase it. Furthermore,  
347 92% responded that they do not have any knowledge about iodine deficiency; 89% do not know how  
348 iodine deficiency could be prevented, but 11% stated that they were using iodised salt and 72%  
349 indicated that it is good to prepare food with iodised salt. All (100%) indicated that it is difficult for  
350 community members to purchase salt mainly because they do not have money.

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359 **Table 3. Knowledge, attitude, practice women visiting markets (n=153).**

Q1	Mean age	32.3 ± 8.2 years			
		YES (n)	YES (%)	NO (n)	NO (%)
Q2	Can you read?	14	9	139	91
Q3	Do you usually listen to the radio?	20	13	133	87
Q4	Work for money	5	3	148	97
Q5	Do you use salt at home?				
	(1) Use salt at home	72	47	81	49
	(2) Use traditional salt	6	4	139	91
Q6	What do you do with the salt? Use salt at home				
	(1) For cooking only	87	57		
	(2) For cooking and adding to food before eating	66	43		
	(3) Others	0	0		
Q7	Do you know the use of iodised salt?	24	15.5	129	84.5
Q8	In what container do you keep salt at home?				
	(1) Ceramic	0	0		
	(2) Plastic	54	35		
	(3) Glass	0	0		
	(4) Bamboo stem	99	65		
Q9	Do you keep your salt in close or open container?				
	(1) Closed container with lid	37	24		
	(2) Open container without lid	17	11		
	(3) Others (bamboo with leaf on both sides)	99	65		
Q10	How often do you eat food from the sea				
	(1) Often	0	0		
	(2) Once in a while	5	3		
	(3) Never	148	97		
Q11	Do you know what iodine deficiency is?	0	0	153	100
Q12	What could be the consequences or health risks for the unborn baby of a lack of iodine in the diet of a pregnant woman?				
	(1) Risk of being mentally impaired	0	0		
	(2) Risk of physically damaged	0	0		
	(3) Other causes	0	0		
	(4) Don't know	153	100		
Q13	How can iodine deficiency be prevented?				



	(1) Preparing foods with iodised salt	0	0		
	(2) Others	0	0		
	(3) Don't know	153	100		
Q14	How good do you think it is to prepare meals with iodised salt?				
	(1) Not good	0	0		
	(2) Not sure	21	14		
	(3) Good	132	86		
Q15	How difficult is it for you to buy and use iodised salt?				
	(1) Not so difficult	3	2		
	(2) So-so	6	4		
	(3) Difficult	144	94		
Q16	If it is difficult, why?				
	(1) No money to buy salt	135	88		
	(2) Salt Not available at the market	8	5		
	(3) Do not like the taste of salt	2	1		

360

361 **Table 4: Knowledge, attitude and practice of stallholders selling salt (n = 36).**

Q1	Gender	Males 64%; Females 36%			
Q2	Combined Mean age	30.4 ± 5.6 years			
		<b>YES (n)</b>	<b>YES (%)</b>	<b>NO (n)</b>	<b>NO (%)</b>
Q3	Can you read?	12	33	24	67
Q4	Do you usually listen to the radio?	12	33	24	67
Q5	What salt do you sell at the stall?				
	(1) Iodised salt	36	100	0	0
	(2) Not iodised salt	0	0	36	100
Q6	How many packets of salt do you sell each month? (Mean monthly sale of packets (250g) of salt):	22.5 packets per month			
Q7	What brands of salt do you sell?				
	Brand A:	33	92		
	Brand B:	2	6		
	Brand C:	1	2		
	Other brands	0	0		
Q8	Knowledge of iodised salt	16	44	20	56
Q9	What are reasons why people are not buying iodised salt?				
	(1) Lack of money	32	89		
	(2) They don't like the taste	4	11		

	(3) Other reasons	0	0		
Q10	Do you know what iodine deficiency is?	0	0	36	100
Q11	What could be the consequences or health risks for the unborn baby of a lack of iodine in the diet of a pregnant woman?				
	(1) Risk of being mentally impaired	0	0		
	(2) Risk of physically damaged	0	0		
	(3) Other reasons	0	0		
	(4) Don't know	36	100		
Q12	How can iodine deficiency be prevented?				
	(1) Eat / prepare foods with iodised salt	0	0		
	(2) Other reasons	0	0		
	(3) Don't know	36	100		
Q13	How good do you think it is for people to prepare meals with iodised salt?				
	(1) Not good	0	0		
	(2) Not sure	4	12		
	(3) Good	32	88		
Q14	How difficult is it for you to buy iodised salt in Port Moresby, Kerema, Lae and Menyamya?				
	(1) Not so difficult	0	0		
	(2) So-so	1	4		
	(3) Difficult	35	96		
Q15	If it is difficult, why?				
	Major settlement to purchase salt is at minimum 3 days walking distance	35	96		

362

363 **Table 5: Knowledge, attitude and practice of stallholders (health, education staff, community**

364 **leaders) (n = 43).**

Q1	Gender	Males 77%; Females 23%			
Q2	Combined mean age	35.8 years			
		<b>YES (n)</b>	<b>YES (%)</b>	<b>NO (n)</b>	<b>NO (%)</b>
Q3	Can read	43	100		
Q4	Listen to radio	11	26	32	74
Q5	Do you know the use of iodised salt?	6	14	37	86
Q6	Are you aware how iodised salt needs to be stored at home?	2	5	41	95
Q7	Why are people not buying iodised salt?				

	(1) Lack of money	43	100		
	(2) They don't like the taste	0	0		
	(3) Other reasons	0	0		
Q8	Do you know what iodine deficiency is?	3	8	40	92
Q9	What could be the consequences or health risks for the unborn baby of a lack of iodine in the diet of a pregnant woman?				
	(1) Risk of being mentally impaired	3	6		
	(2) Risk of being physically damaged	1	2		
	(3) Other reasons	0	0		
	(4) Don't know	39	92		
Q10	How can iodine deficiency be prevented?				
	(1) Eat / prepare foods with iodised salt	5	11		
	(2) Other reasons	0	0		
	(3) Don't know	38	89		
Q11	Are you aware of foods rich in iodine?	3	6	40	94
Q12	How likely is it, do you think that children in this community lack iodine?				
	(1) Not likely	0	0		
	(2) Not sure	43	100		
	(3) Not likely	0	0		
Q13	How serious do you think is a lack of iodine in the body?				
	(1) Not serious	0	0		
	(2) Not sure	43	100		
	(3) Serious	0	0		
Q14	How do you think it is for people to prepare meals with iodised salt?				
	(1) Not good	0	0		
	(2) Not sure	12	28		
	(3) Good	31	72		
Q15	How difficult is it for community members to buy iodised salt?				
	(1) Not so difficult	0	0		
	(2) So-so	0	0		
	(3) Difficult	43	100		
Q16	If difficult, why?				
	(1) Market does not sell salt	0	0		
	(2) People do not like the taste	0	0		
	(3) People have no money to buy salt	43	100		
	(4) Other reasons	0	0		

366 **DISCUSSION**

367

368 According to recent WHO guidelines, all food-grade salt, used in household and food processing,  
369 should be fortified with iodine as a safe and effective strategy for the prevention and control of IDD in  
370 populations living in stable and emergency settings [5]. Salt is considered an appropriate vehicle for  
371 fortification with iodine because it is widely consumed by virtually all population groups in all countries  
372 with little seasonal variation in consumption patterns [5]. Thus the percentage of household salt with  
373 iodine content between 15.0 and 40.0 ppm in a representative sample of households must be equal to  
374 or greater than 90% [1].

375

376 A basic premise of the WHO global strategy is that salt is consumed by all population groups. However,  
377 on the day of the visit, salt was available for collection in only 64.4% (186/289) of the households in the  
378 study area. One of the major reasons why salt was not available in 35.6% (103/289) of the households  
379 appears to be because it is considered not affordable and only limited amounts are occasionally  
380 purchased.

381

382 Of the 64.4% of households which did have salt on the day of the survey, only 45.2% (84/186) had salt  
383 with iodine content  $\geq 30.0$  ppm cut-off point as expected according to the PNG Salt Legislation for  
384 adequately iodised salt. However, 68.8% (128/186) of households had salt with iodine content  $\geq 15.0$   
385 ppm, the WHO/IGN/UNICEF global cut-off for adequately iodised salt at household level [1]. Thus, in  
386 the present study the percentage of total households that had adequately iodised salt with iodine  
387 content  $\geq 30$  ppm was only 44.3% (128/289). This is significantly lower than the WHO/IGN/UNICEF  
388 recommended 90% coverage that should indicate effective implementation for iodised salt in the  
389 household [1].

390

391 The 44.3% of households obtained in this study was lower than those in other studies in various  
392 districts in PNG that reported higher percentage of households with adequately iodised salt; 95.0% in  
393 Hella District in 2004 [9], 94.5% in National Capital district in 2006 [23], 95.0% in National Capital  
394 district in 2009 [11], 78.0% in Morobe and Eastern Highlands Provinces in 2013 [12]; and 66% in  
395 Karimui-Nomane district. The results were higher compared to 28% in Sina Sina Yonggomugl district,  
396 Simbu Province in 2017 [24].

397

398 A further limitation regarding the impact of salt iodisation in PNG is the apparent low consumption of  
399 discretionary salt. In 2010, a systematic analysis of 24-hour urine sodium excretion and dietary surveys  
400 worldwide estimated the total salt consumption, including non-discretionary sources of salt. The study  
401 found salt intake to vary widely between countries – from 3.76 g/day in Kenya to 14.3 g/day in  
402 Uzbekistan with a global average of 10.6 g/day [25]. The  $2.9 \pm 1.8$  g mean daily discretionary intake of  
403 salt per capita obtained in this study was well below the lowest intake indicated in the study [25] and the  
404 6.23 g/day estimated for PNG [25]. The present study assessed only the discretionary salt intake, which  
405 did not include, for example salt contained in processed foods such as bouillon cubes or instant  
406 noodles that are not commonly used for food preparation in this community. The  $2.9 \pm 1.8$  g is also  
407 lower than the values obtained in other studies in PNG that also assessed only discretionary salt intake  
408 by the same procedure; 6.6 g in Lae city [13], 4.7 g in Morobe [12] and 5.0 g in Simbu province [24]. It  
409 was also below the 10.0 g per capita per day salt intake used in formulating the PNG standards for  
410 iodine content in salt indicated in the PNG Salt Legislation [6, 7].

411

412 The low per capita discretionary intake of salt and the low iodine content in the salt from a proportion of  
413 the households resulted in the calculated low iodine (67.28  $\mu$ g per day) per capita intake of iodine  
414 obtained in the present study in the households with salt. This can lead to iodine deficiency among the

415 vulnerable groups in the community and is further exacerbated by the low access to commercial salt  
416 recorded in this study.

417 This study found that the mean and median iodine content of salt in the households were lower than the  
418 salt samples collected in the market. Recognising that 92% of stallholders sold Brand A (mean iodine  
419 content = 35.6 ppm), 6% sold Brand B (mean = 40.8 ppm) and 2 % sold Brand C (mean = 46.9 ppm) a  
420 weighted average content of all salt at market level is 36.1 ppm compared to that at household level of  
421 29.0 ppm. This suggests some losses of iodine between the market and households. Losses of iodine  
422 may occur because some stallholders repacked salt from the 250 g original packages into smaller  
423 amounts, in plastic bags or wrapped in paper or leaves and also because most households (65%)  
424 reported storing salt uncovered in the home, close to the fire. These practices may result in significant  
425 loss of iodine as reported by several authors [26-31]. According to these authors, the loss of iodine in  
426 salt can occur under various conditions including the type of retail packaging using unconventional  
427 packets, storage and transport at temperatures above 30°C and the high relative humidity.  
428 Furthermore, some iodine may be lost during preparation and cooking of meals; more than half of the  
429 women (57%) reported adding salt to water for cooking only to then discard the liquid bearing much of  
430 the salt.

431

432 A previous survey in 2015 in the same area, recorded a median UIC of 32 µg/L in 151 school age  
433 children [14]. In this survey with data collected during May-June 2015, the median UIC of 25.5 µg/L of  
434 291 school age children suggest a further deterioration in iodine status in this vulnerable population  
435 group. No data on access to adequately iodised salt was collected in the last survey; only data on use  
436 of commercial salt was collected. The statistically significant difference in the median UIC among  
437 children in households with salt (34.3 µg/L) and those in households without salt (15.5 µg/L), the  
438 estimate of discretionary salt intake and iodine levels of salt in households and markets in the present  
439 study confirm that the poor iodine status among the children is likely related to low access to

440 commercial salt, low discretionary salt intake and inadequate iodine levels in a proportion of the limited  
441 amount of salt being consumed.

442

443 Similar situations have been recorded in some rural and remote communities in PNG, in Hella district,  
444 Southern Highland province; in Aseki-Menyamya district, Morobe province and Lufa district, Eastern  
445 Highlands province, Karimui-Nomane and Sina-Sina Yonggomugl districts in Simbu province [9, 11,  
446 24]. While nationally iodine status may be adequate due to access to adequately iodised salt [8], there  
447 appear to be pockets of remote communities that have low access to commercial salt and are at risk of  
448 iodine deficiency.

449

450 The results of the KAP indicated that most of the respondents in the three groups had very limited  
451 knowledge about the importance and benefits of using iodised salt and also the consequences of iodine  
452 deficiency on the health of the population. The regular diet in this remote community living at high-  
453 altitude and with high precipitation is low in natural sources of iodine; they rarely consumed fish or other  
454 sea-foods, thus risk of iodine deficiency is high without interventions to increase iodine intake [1].  
455 Access to commercial salt was found to be very low in this community due to insufficient disposable  
456 income and remoteness, which drives up the cost of external commodities, such as salt. Poor re-  
457 packing and household storage and food preparation practices may also have caused losses of iodine  
458 from the small amount of salt consumed.

459

460 It is important to acknowledge the questionnaire used may have limitations. This questionnaire was  
461 based on a FAO questionnaire validated for use in developing countries [21]. However, responses on  
462 the questions “do you use salt at home” and “do you use traditional salt” and “reasons why people are  
463 not buying iodised salt” may not reflect all the response options or are mutually exclusive.

464

465 While lack of finance is one of the major barriers for using iodised salt regularly in the households,  
466 inappropriate transport, storage and usage practices, both by stallholders and in the households are  
467 major contributing factors that may reduce the iodine content in the salt. Important strategies, such as,  
468 increasing advocacy and improving “health literacy” on the importance of consumption of iodised salt  
469 should be carried out among key target groups in the community [32].

470

471 It is important to carry out intensive nutrition education and information provision, together with an  
472 awareness raising campaign, to advocate for changes in the practices among stallholders and in the  
473 households that can affect the iodine content in salt and also to improve regular intake of iodised salt.  
474 Any education, promotion and communication of the importance of improving iodine nutrition should be  
475 tailored to the low literacy levels of this community. Social mobilisers should carryout regular visits to  
476 the households for face-face discussion on the use of iodised salt, using appropriate visual resources  
477 and tools. The importance of iodised salt should be included in health education of children in schools,  
478 and in discussions in churches and markets. Similar approaches have been carried out in remote  
479 communities in other countries with reasonable success [29, 33-36].

480

481 A potential strategy to increase access to commercial (iodised) salt in this and other similar  
482 communities is to seek opportunities to increase its availability, such as by subsidising transport costs  
483 or improving distribution networks. Alternative or complementary strategies to increase iodine intake  
484 should also be explored such as the fortification of alternative food vehicles that are more readily  
485 available, such as cereal grains including rice or wheat flour, edible vegetable oil, or condiments and  
486 seasonings [37], or targeted distribution of iodine or combined micro-nutrient supplements to vulnerable  
487 groups in the community, in particular reproductive age women [38].

488

489 **CONCLUSIONS**



490

491 The percentage of households with adequately iodised salt was significantly lower than the  
492 recommended coverage that should indicate effective implementation of the USI strategy at the  
493 household level. The low median UIC indicates moderate status of iodine deficiency and insufficient  
494 intake of iodine among the school age children. Most of the respondents in the three groups had very  
495 limited knowledge about the importance and benefits of using iodised salt and also the consequences  
496 of iodine deficiency on the health of the population. Lack of salt iodisation is not a major risk factor for  
497 the development of iodine deficiency among the population in the Kotidanga Rural LLG, because the  
498 commercial salt sold by the stallholders in the markets was adequately iodised. Issues in accessing  
499 remote markets prompt prohibitive increases in retail salt prices and inappropriate storage and  
500 packaging practices by local traders; improper storage and food preparation practices in households  
501 may have caused loss of iodine in the salt. The combination of these factors ultimately resulted in the  
502 low availability of adequately iodised salt in the households.

503

504 A specially designed intervention strategy is recommended to address the fundamental problems  
505 relating to iodine deficiency and insufficient iodine intake in the study area. This strategy would include  
506 ensuring effective low-cost transportation of iodised salt to the remote communities; reducing the cost  
507 of salt by producing smaller (25 to 50 g) quantities of commercial iodised salt in appropriate packaging  
508 material; appropriate storage methods in households; facilitation of training for community champions  
509 on the importance of iodised salt and the subsequent implementation of iodine nutrition education and  
510 promotion in the community and school settings. Essential for successful iodine nutrition intervention is  
511 government commitment, clear policy and program direction and ongoing monitoring to ensure full  
512 compliance and sustained impact.

513

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519

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525

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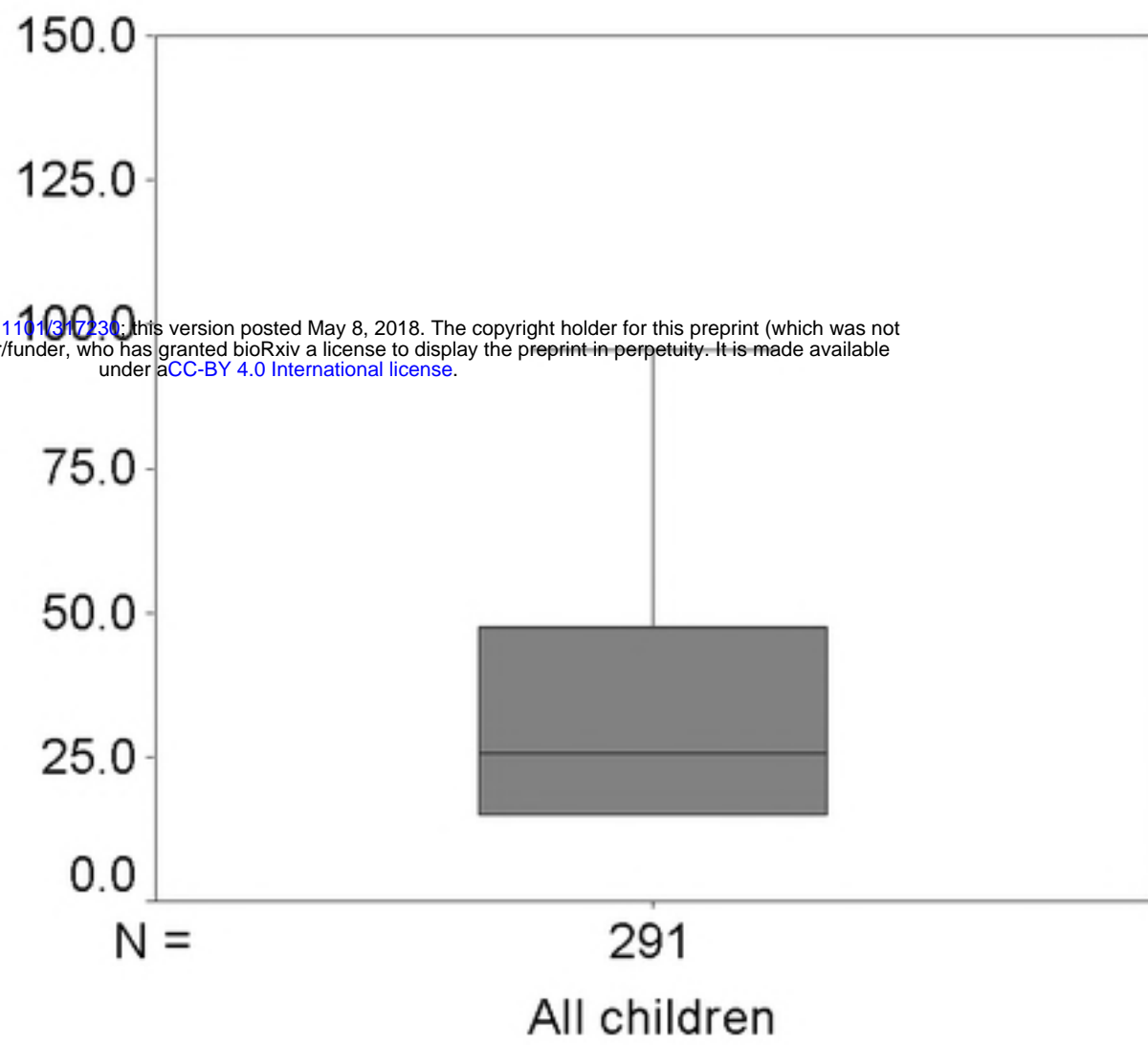
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**Fig 1. Box-plot of urinary iodine concentration ( $\mu\text{g/L}$ ) for all the children**



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