

Setting Climate Targets: The Case of Higher Education and Research

Anne-Laure Ligozat, Université Paris-Saclay, CNRS, ENSIIE, Laboratoire Interdisciplinaire des Sciences du Numérique, 91400, Orsay, France

Christophe Brun, Sorbonne Université, CNRS, Institut des Nanosciences de Paris, UMR7588, F-75252 Paris, France

Benjamin Demirdjian, Aix Marseille Univ, CNRS, CINAM, Marseille, France

Guillaume Gouget, Université de Rennes, CNRS, ISCR – UMR 6226, F-35000 Rennes, France

Emilie Jardé, Univ Rennes, CNRS, Géosciences Rennes, UMR 6118, 35000, Rennes, France

Arnaud Mialon, CESBIO, Université de Toulouse, CNES/CNRS/INRAE/IRD/UT3, 18, Avenue Edouard Belin, 31401 Toulouse, France

Anne-Sophie Mouronval, Université Paris-Saclay, CentraleSupélec, ENS Paris-Saclay, CNRS, Laboratoire de Mécanique Paris-Saclay, 91190, Gif-sur-Yvette, France

Laurent Pagani, LERMA & UMR8112 du CNRS, Observatoire de Paris, PSL Research University, CNRS, Sorbonne Université, F-75014 Paris, France

Laure Vieu, IRIT, CNRS, Université de Toulouse, France

E-mail: anne-laure.ligozat@lisn.upsaclay.fr

Abstract.

The carbon footprint and low-carbon strategies of higher education and research organizations have been the subject of scientific articles and reports. However, these provide few details on the reduction targets themselves, leaving the question of how should higher education and research organizations define and construct their climate targets and trajectories unanswered. The present paper fills this gap. We first review and analyze the documents describing the climate strategies of 53 higher education and research organizations coming from 11 countries, based on their detailed GreenHouse Gas emissions (GHGs) reporting. The selected reports include at least one target reduction for at least one target year. Then, on the basis of this analysis we propose guidelines to encourage and help higher education and research organizations set relevant climate targets.

1. Introduction

1 Like any other institution, universities and other higher education and research
2 organizations must participate in the global effort to reduce GreenHouse Gas
3 emissions (GHGs). The carbon footprint and low-carbon strategies of higher
4 education and research organizations have been the subject of scientific articles
5 and reports [Robinson et al., 2015, Valls-Val and Bovea, 2021, Helmers et al., 2021,
6 ALLEA, 2022]. However, the GHG reduction target itself is rarely discussed: What
7 scopes and emission sources are considered, and how does the target compare to the
8 national ones in terms of reduction percentage and deadline?

9 This paper discusses the existing targets set for higher education and research
10 organizations, and proposes guidelines to encourage and assist organizations to declare
11 relevant climate objectives. We consider that climate targets benefit from being
12 incorporated into a broader framework of prospective scenario-building, but we will
13 only address the quantitative aspects here.

14 Thus, our research question is: How should higher education and research
15 organizations define their climate targets and trajectories?

16 Our contributions are the following:

- 17 • Review and discussion about existing targets in higher education and research.
- 18 • Guidelines to help higher education and research organizations set climate targets.

19 Among the existing reports, the European federation ALLEA [ALLEA, 2022]
20 reviews the carbon footprints and reduction strategies of European institutions,
21 including universities and research institutes. We agree with many of the report's
22 conclusions, in particular, that the absence of a standard on how to report carbon
23 footprints and reduction commitments, makes it difficult to compare institutions and
24 their strategies. In the present paper, we detail the reduction commitments, which are
25 little explored in the ALLEA report.

26 [Robinson et al., 2015] assess the carbon footprint reduction commitments made by
27 UK higher education institutions and show that the evolution of their carbon footprints
28 does not align with the commitments. They underline that these institutions have not
29 taken the measure of the changes required by the commitments - which were subject to
30 a reporting obligation - and regret the lack of standards concerning scope 3 emissions.
31 [Valls-Val and Bovea, 2021] searched for papers presenting the carbon footprint of higher
32 education institutions and analyzed the data from the 35 papers they identified. Like
33 the ALLEA report, they show that the results are highly diversified and difficult to
34 compare due to the variety of calculation methodologies, temporal perimeters, chosen
35 system boundaries, scopes and items taken into account, and emission factors.

36 Existing references therefore tend to focus on the carbon footprint of organizations
37 and the measures implemented to reduce this footprint, but few details are given on the
38 reduction targets themselves, which is what we explore in this paper.

39 Our recommendations in Section 3 are in line with the general guidelines of the

40 the Science Based Targets initiative (SBTi) ‡, which provides organizations ”with a
41 clearly-defined path to reduce emissions in line with the Paris Agreement goals”. Many
42 initiatives aim at helping organizations, outside of the higher education and research
43 domain, define their target GHG reductions, the SBTi being a most general one.

44 2. Results

45 In the following we refer to universities, research laboratories or research institutes
46 with the generic term ”organizations”. For the year 2022, we analyzed existing climate
47 strategies of higher education and research organizations from 11 countries and 53
48 organizations. We relied mainly on public sustainable development policy documents
49 containing a detailed GHG reduction strategy, except for some laboratories participating
50 in the Labos 1point5 collective §, for which we had more information at our disposal
51 via the Labos 1point5 experimentation scheme. Figure 1 shows the selected number
52 of organizations per country. More details on our methodology are given in section 5,
53 in particular regarding the way we analyzed and compared the various organizational
54 perimeters in terms of scopes and GHG emission sources, target years, target reductions,
55 and their implementation in GHG reduction trajectories.

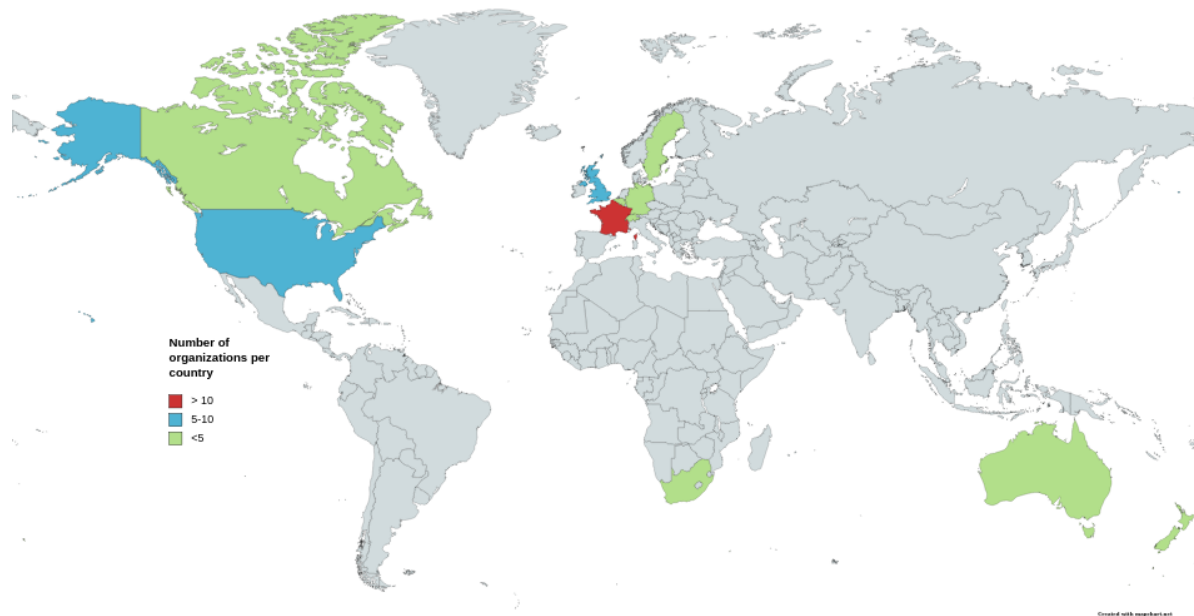


Figure 1. Number of organizations analyzed according to their countries

56 We now report the main observations that could be made during our analysis, topic
57 by topic.

‡ <https://sciencebasedtargets.org/>

§ <https://labos1point5.org/>

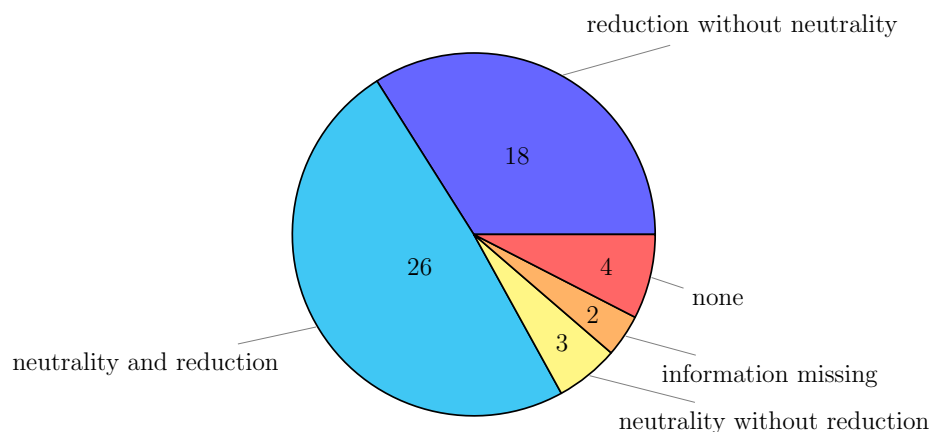


Figure 2. Number of organizations having adopted the following objectives among GHG reduction and neutrality

58 *Neutrality or reduction?* The reduction targets can be expressed in terms of carbon
59 neutrality (with remaining emissions being offset), in terms of absolute or relative
60 reduction, or both. We have observed two main cases (see Figure 2): GHG reduction
61 targets with no mention of a neutrality objective (18 organizations), or reduction targets
62 combined with a neutrality objective (26 organizations). Only 4 organizations did not
63 give a precise target, and 3 had carbon neutrality targets without reduction targets.

64 Achieving neutrality can be done by focusing on emission reduction or by increasing
65 offsetting, but both solutions are not equivalent in terms of their effects on climate
66 change; so organizations should ideally detail the emission reductions associated to a
67 neutrality objective. Yet, few organizations clearly associate their neutrality objective
68 with emission reductions, these two types of objectives often being for different timelines.
69 And the role of offsetting, usually used to achieve neutrality, is not always clear, although
70 26 organizations use or plan to use offsetting in their strategy. Although the concept of
71 “carbon neutrality” for an organization is debated, its limits were not discussed in the
72 documents analyzed. We discuss this important issue in Section 3.

73 *Energy use.* Most organizations take into account energy use (electricity and heat) in
74 their GHG reporting, these emissions accounting for most of emissions of scopes 1 and
75 2. This corresponds respectively to 40 organizations both for electricity and heat, as
76 can be seen from Figure 3. Since many organizations consider electricity and heat in a
77 same “energy” emission source, we will not distinguish those in the rest of this paper.

78 We have noted though that most of the organizations considered do not specify
79 the emission factor that they use to calculate their electricity-related carbon footprint,
80 generally not even indicating whether it is a location-based or market-based factor. Only
81 10 organizations specify their emission factor, 5 using a location-based one and 5 using
82 a market-based one; 6 more organizations also use a location-based emission factor that
83 is included in the GES 1point5 tool used [Mariette et al., 2022]. The various choices
84 made and the adopted methodology regarding this item matter and will be the subject

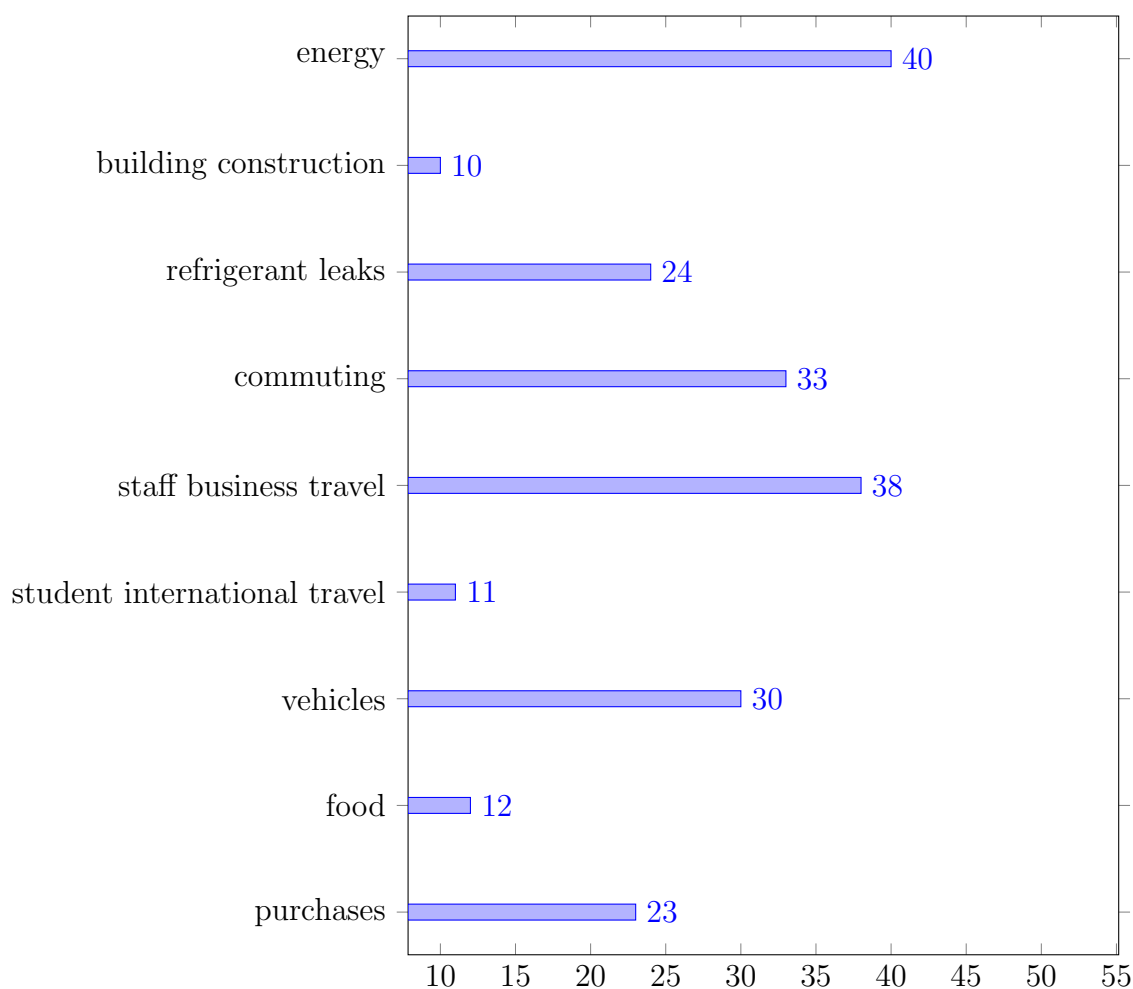


Figure 3. Emission sources taken into account in the existing carbon reports

85 of further discussion in Section 3.

86 Concerning the definition of targets, 20 organizations clearly express a reduction
87 target for energy use, 12 in terms of GHG emissions, and 8 others in terms of energy
88 consumption (for example the Ecole Centrale de Lyon aims at a 15% reduction of
89 its energy consumption by 2025 and 40% by 2030) as can be seen in Figure 4. 10
90 organizations also define targets in terms of renewable energy share.

91 *Building construction.* Taking into account the construction of the buildings hosting
92 the students and the employees of the organizations, as fixed assets during a given
93 number of years, is considered by a minority of organizations: 10 according to Figure 3.
94 Among these 10 organizations, 7 have defined target reductions expressed in GHG
95 emissions to reduce the impact of building construction, while 1 other has expressed
96 the target reduction in activity of building construction, as seen in Figure 4.

97 *Staff business travel.* A majority of organizations, 38 from Figure 3, include business
98 travel from their employees in their GHG emissions. In practice this includes teaching-

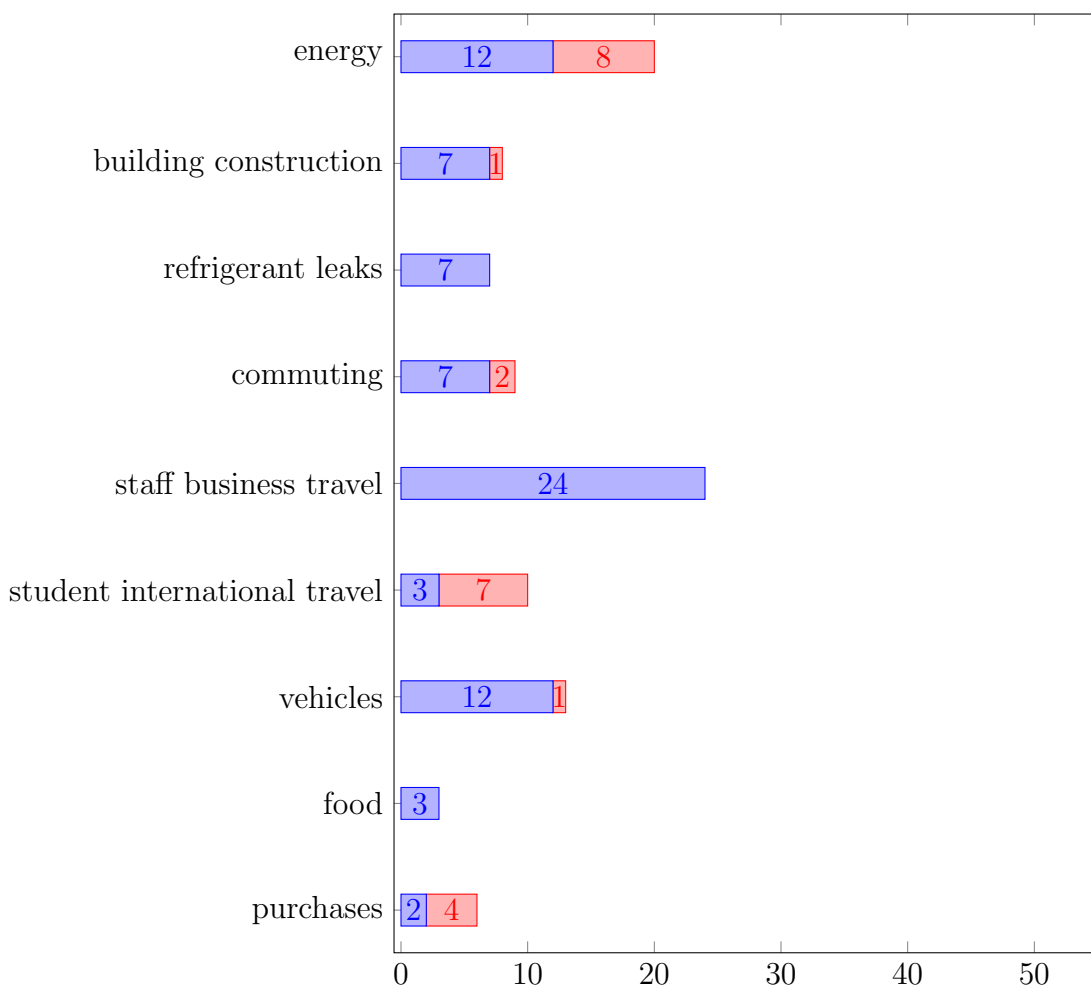


Figure 4. Emission sources for which explicit reduction targets are given: in blue the targets expressed in terms of GHG reduction, in red the targets expressed only in terms of activity data (for example energy consumption only)

99 related reasons - e.g., teaching abroad or signing of agreements - or research-related
100 reasons - e.g., international panels, committees, conferences, project meetings, field
101 studies... Usually the considered perimeter for business travel corresponds to budget
102 lines financed by the organizations.

103 As the vast majority of emissions from these trips are due to air travel
104 [Ben Ari et al., 2023], 6 organizations limit themselves to air travel only.

105 Few organizations specify the emission factors or the tool used to calculate the
106 carbon footprint associated with such travel, with the exception of one organization
107 which indicates using Myclimate ||, and the French organizations using the GES 1point5
108 tool. This is problematic, as the emission factors associated with aviation factors can
109 range from simple to double (or even triple), depending on whether or not condensation
110 trails are taken into account [Lee et al., 2021].

111 Finally, reduction targets were found directly associated with this item or included

|| <https://www.myclimate.org/en/>

112 in the scope 3 target. From Figure 4, it is seen that 24 organizations set a reduction
113 target expressed in GHG emissions.

114 *Student international travel.* In addition to staff business travel, undergraduate student
115 study-related travel is a relevant emission item since international mobility (to and from
116 the country) increased a lot in the past decades either through dedicated programs run
117 by the organizations/countries or by individuals themselves (for example the number
118 of participants in the Erasmus European mobility program has nearly doubled between
119 2014 and 2022 [Erasmus, 2023]). For this reason, not including travel by students largely
120 underestimates the emissions from travel.

121 A minority of 11 organizations take into account this emission source in their GHG
122 emissions (see Figure 3). Nevertheless we note that this is partly due to 19 organizations
123 being research laboratories for which this item is not relevant. As for staff business
124 travel above, the trips taken into account may be financed by the university or not. In
125 particular, student travel not funded by the university will usually not be taken into
126 account as it will not appear in university's budget lines. Figure 4 shows that regarding
127 this item a low number of 3 organizations set target reductions in their GHG emissions,
128 while 7 organizations adopted quantitative activity reduction targets.

129 *Commuting* Commuting by students and staff is also a relevant GHG emission item.
130 As for international student travel, not including commuting by students can largely
131 underestimate the emissions from commuting. 33 organizations include commuting as
132 shown in Figure 3, which is comparable to but smaller than the number of organizations
133 considering staff business travel. Among these 33 organizations, Figure 4 shows that
134 only 7 set GHG emissions reduction targets, while 2 set quantitative reduction targets
135 but expressed in activity reduction of commuting.

136 *Purchases* Purchases is a broad, somewhat catch-all category, where organizations
137 generally stash away what is not accounted for more precisely. For this reason, the
138 perimeter of purchases can be very broad going for example from paper to furniture,
139 numerical devices, consumables (both scientific and non-scientific ones), scientific
140 instruments or also services (both scientific and non-scientific ones). The estimate of the
141 carbon footprint of purchases is a highly delicate task. In the absence of a more precise
142 method, it is usually done using monetary emission factors, which are less precise than
143 physical emission factors (the latter being most often not available for purchases).

144 Not surprisingly, a minority of organizations indicate taking into account the
145 carbon footprint of purchases in their GHG emissions reports. 23 organizations include
146 purchases as shown in Figure 3. However, we note that the perimeters of purchases
147 explicitly considered vary a lot between the organizations we have analyzed. For instance
148 a significant number of organizations included only IT equipment. It may be noted that
149 IT equipment emissions can be assessed using a physical approach. This is the case with

150 the GES 1point5 tool, which is based on the Ecodiag tool ¶. Others included separately
151 paper, identified as a potential important item in GHG emissions. Among the French
152 research organizations, many included the broad panel of purchases taken into account in
153 GES 1point5 [De Paepe et al., 2023] which considers about 1,400 different categories of
154 purchases. According to our analysis, only 2 organizations set GHG emissions reduction
155 targets on purchases, while 4 others set reduction targets in terms of activity reduction
156 (see Figure 4).

157 Several hypotheses could explain this very heterogeneous situation. First, including
158 purchases in a GHG report is difficult due to the very large variety of goods and services
159 that are involved. Relying on widely shared typologies of purchases, such as what was
160 done in GES 1point5, is a way to cope with this difficulty. Second, the monetary
161 methods used to estimate purchases emissions makes it difficult to implement their
162 reduction in a scenario because of the high uncertainties of emission factors, and their
163 lack of connection with actual environmental impacts: for example choosing a more
164 sustainable alternative when buying a product may lead to an increased price, and, if
165 the emission factor is not precise enough, to an increased estimation of GHG emissions.
166 Third, reducing the emissions due to purchases will lead to very different solutions
167 depending on the typology of purchases, so it is harder to come up with ready-made
168 solutions that will work in all organizations.

169 The absence of purchases is a very important blind spot in GHG reporting
170 and reduction plans of higher education and research organizations, as purchases in
171 particular and scope 3 more generally dominate their emissions [De Paepe et al., 2023].

172 *Other emission sources* Other emissions sources were considered in the GHG emissions
173 reports of the 53 studied organizations.

174 24 organizations included refrigerant leaks from cooling systems. This item is highly
175 relevant for organizations having many air-conditioned rooms or labs, especially as
176 the emission factors associated with these refrigerants are very high. In addition, 7
177 organizations set GHG emissions reduction targets on this item.

178 Food is an important source of GHG emissions. The perimeter of this item is
179 rather broad including students and staff catering, but also delivered food or drinks
180 ordered by organizations or students. However, as shown in Figure 3 a small minority
181 of 12 organizations included food in their GHG reports. The mentioned perimeter is
182 heterogeneous but very few organizations include explicitly students and staff catering.
183 This can lead to a large underestimation of this item. For staff members, part of this
184 item can be included in purchases but usually not for students. 2 organizations set
185 GHG emissions reduction targets, while 4 set reduction targets in terms of activity.
186 This emission source, like commuting, is at the interface between private and public
187 spheres, but most probably has a large carbon footprint. Organizations have levers to
188 reduce the corresponding GHG emissions. Thus, this item should be taken into account.

¶ <https://ecoinfo.cnrs.fr/ecodiag-calcul>

189 A majority of the studied organizations included the vehicles owned in their GHG
190 reports: 30 as seen from Figure 3. Out of these, 12 set GHG emissions reduction targets,
191 while 1 set reduction targets in terms of activity reduction.

192 It can be noted that no organization took into account (separately) their subsidies
193 to large research infrastructures, participation of their staff to research projects involving
194 large research infrastructures or their use of large computing facilities that may yet have
195 a huge contribution to the carbon footprint of research [Knödseder et al., 2022].

196 The items of water consumption and waste were considered by several organizations.
197 The importance of these items does not express in terms of GHG emissions, which are
198 low, but more in terms of general environmental footprint. For this reason, we did
199 not include here these items although their importance is very high in the context of a
200 general ecological crisis.

201 *Target years* As expected, many institutions have committed to reduction or neutrality
202 targets for 2030: 31 organizations cite 2030 as a target year. Many institutions also have
203 shorter-term intermediate targets, such as 2025 (16 organizations define targets for years
204 between 2014 and 2026). This is in line with the Science Based Targets initiative, which
205 recommends setting a short-term target (5 to 10 years) and a long-term target (2050 at
206 the latest).

207 A few organizations have already achieved neutrality for Scopes 1 and 2, and commit
208 to maintaining it.

209 Many organizations also made commitments for years beyond 2030, between 2040
210 and 2050, mostly regarding neutrality objectives.

211 *Reduction target* As mentioned before, it is very difficult to compare reduction targets
212 which differ in terms of perimeter and deadlines.

213 By 2030, to take a date common to several organizations and a target year in climate
214 commitments⁺, objectives vary widely from one organization to another: the University
215 of Oregon in the USA, for example, has committed to a 34% reduction in emissions
216 between 2019 and 2030, with emission sources in scopes 1, 2 and 3; the University of
217 Tasmania in Australia has committed to a 50% reduction compared with 2015 emissions
218 on numerous items (scopes 1 and 2 and several items in scope 3); the Swiss Federal
219 Institute of Technology in Zurich, Switzerland, has committed to a 50% reduction in
220 emissions by 2030 compared to 2006 levels (scopes 1, 2 and 3); the University of British
221 Columbia in Canada has committed to an 80% reduction compared to 2007 levels on
222 scopes 1 and 2 and 45% by 2030 compared to 2010 on scope 3. It should be remembered
223 that scope 3 generally accounts for the vast majority of emissions, so even considerable
224 reduction commitments based solely on scopes 1 and 2 are in reality very partial.

225 More generally, it can be noted that the reference years vary, probably depending
226 on the first estimate of the organization's GHG emissions. Nearly all organizations have

⁺ such as the Paris Agreement

227 set a reduction target based on a reference year more recent than 1990. The year 2019,
228 the last pre-pandemic year, is often chosen as a reference. The year 2019 is also used in
229 the IPCC's 6th report (Mitigation section, [Shukla et al., 2022]) to express a reduction
230 target consistent with keeping the global temperature increase below +1.5°C: -43% in
231 2030 compared with 2019, thus moving away from the 1990 reference.

232 The reduction percentages also vary, some being aligned with the low-carbon
233 trajectories of the Paris Agreement or more demanding trajectories, but the reference
234 years and items taken into account vary enormously, making it difficult to know whether
235 these targets really fall within this framework.

236 *Trajectories* 6 organizations only have defined complete reduction trajectories, 4 of
237 them broken down by emission source, showing priorities in their climate policy as the
238 reduction targets vary across emission sources. The other 2 focus on the expected gains
239 due to some actions on total emissions, without showing the reduction variations by
240 emission source. Four organizations adopt trajectories that reveal a scheduling of efforts
241 with different rates of reduction between intermediate target years. The trajectories of
242 the other two show a uniform reduction rate across time.

243 Only one organization has a constraint on cumulative emissions: Columbia
244 University assesses that “Total cumulative emissions from 2019 to the date net zero
245 is achieved shall not exceed 14.6 times the University's 2019 emissions”.

246 **3. Discussion and recommendations**

247 As it has been observed for carbon footprint reporting [Robinson et al., 2015,
248 Valls-Val and Bovea, 2021, ALLEA, 2022], climate targets of higher education and
249 research organizations are very heterogeneous, which makes it difficult to assess their
250 relevance.

251 Based on our observations and SBTi guidelines, we thus propose guidelines for
252 higher education and research organizations that wish to set climate targets, hoping
253 that it could help them and also help the harmonization between organizations.

254 *Type of target* When expressing a low-carbon target, we recommend to express
255 objectives in terms of percentage reduction in GHG emissions, or in terms of absolute
256 value of emissions, and not (only) in terms of carbon neutrality. We also recommend
257 using the term “contribution to global neutrality” rather than “carbon neutrality”, as
258 proposed by the Carbone 4 report [Dugast, 2020].

259 We also suggest presenting separately the reduction in GHG emissions due to the
260 organization's internal policy and offsetting, as also proposed in [Dugast, 2020], in order
261 to highlight the emission reductions planned. As offsetting is subject to a great deal of

262 criticism, particularly concerning its actual climate impacts*, it is recommended that
263 organizations base themselves on emission reduction trajectories that do not require
264 offsetting.

265 We also recommend clarifying whether a constraint has been placed on cumulative
266 emissions between now and the target year, and not just on the emissions target.

267 *Perimeter* Concerning the perimeter, we recommend to specify the scope as precisely
268 as possible: provide as precise a list as possible of both the scopes and emission sources
269 included in the reduction target, and those not included. For targets concerning business
270 travel, clearly specify the scope for both staff and students: travel financed by the
271 establishment only, incoming and outgoing international mobility, etc.

272 We also recommend ensuring that all potentially significant emission sources have
273 been taken into account, and trying to estimate the proportion of the perimeter
274 excluded. The most emitting sources are generally the following: purchases (including
275 IT equipment), energy consumption (electricity and heating), business travel and
276 commuting by students and staff, food, and building construction. Organizations with
277 major cooling systems (datacenters, air-conditioned experimental laboratories, etc.),
278 should take refrigerant leaks into account. Organizations with other specific features
279 should take into account these specific sources, for example subsidies for research
280 platforms or large instruments, or computation time on shared infrastructures.

281 The climate targets are usually based on a GHG report, but this report is not always
282 explicitly referred to in the documents: we recommend including the GHG report or a
283 link to the GHG report before defining the targets.

284 *Methodology* Organizations should specify the emission factors, methodology or tools
285 used: for all sources, specify whether the emission factor is a physical or monetary one;
286 for targets concerning energy consumption in particular (scope 2), specify the source
287 and type of emission factor used (in particular market-based or location-based); for
288 the emissions due to air travel, specify the emission factors used and whether or not
289 condensation trails are taken into account. We suggest to take condensation trails into
290 account when estimating the impact of air travel, since non-CO₂ impact of air travel is
291 high.

292 *Deadlines* Following the SBTi guidelines, we suggest committing to close and later
293 deadlines. As 2030 is a target date set by the Paris Agreement, it is advisable to refer
294 to it. As the impact of reductions is not the same depending on the trajectory, since the
295 accumulation of emissions is also crucial, it is useful to also set intermediate targets.

296 The question of the long-term trajectory, in 2040 or 2050 (as in the Paris
297 Agreement), remains useful for anchoring the organization's transition objective.

* See <https://www.theguardian.com/environment/2023/jan/18/revealed-forest-carbon-offsets-biggest-provider-worthless-verra-aoe> or <https://www.science.org/doi/10.1126/science.adj6951> for example

298 *Reduction targets* Even though the reference year may be chosen due to practical
299 reasons (first GHG reporting for example) more than climate-related ones, the
300 organizations should specify and justify the reference year used. If possible, they should
301 chose a year that can be linked to IPCC scenarios, such as 2019. This will enable
302 them to indicate whether the reduction targets are in line with the IPCC scenario
303 of warming below 1.5°, whose reduction target for 2030 compared with 2019 is 43%
304 [Shukla et al., 2022], and explain the reasons for a lower or more ambitious target.

305 It is also important to define targets in terms of GHG emissions and not only
306 activity data (energy use in kWh for example): the emission factors may also evolve,
307 which will influence the GHG emissions.

308 *Trajectory* We recommend developing strategic thinking and trajectories to allocate
309 the reduction effort to each of the emission sources, spread the reduction effort over
310 time and set intermediate targets.

311 A trajectory should reflect the organization's strategic choices, by enabling
312 intermediate targets to be visualized for each emission source. As the strategy must
313 determine when measures are to be implemented, the curves will probably not be linear.
314 Trajectories guide both the construction of an action plan and the monitoring of its
315 execution. They are also essential to compute cumulative emissions and show how a
316 target in terms of carbon budget can be met, if such an ambitious objective has been
317 set.

318 Finally, organizations need to regularly revise and update their reduction targets
319 and trajectories, based on regular GHG reporting.

320 **4. Conclusion**

321 In this paper, we address the question of how climate targets could be set by higher
322 education and research organizations. We present a review of documents from more
323 than 50 organizations worldwide that set climate targets. More and more universities
324 and laboratories publish their GHG reports and actions taken to reduce their impacts.
325 Nevertheless, our analysis shows that they present a very large heterogeneity in terms
326 of covered perimeter (i.e. scopes and categories), deadlines, type of objectives (i.e.
327 carbon neutrality, net zero, or GHG emissions reduction), reduction percentage, role of
328 offsetting, absence or presence of projected trajectories.

329 There is an urgent need to provide good practice protocol so that all the organizations
330 can build and set their own objectives using a common and comprehensive framework
331 of definitions and actions. In order to help higher education and research organizations
332 define their climate targets and trajectories, we propose explicit guidelines to deal with
333 these elements. Our recommendations highlight the need to specify, explain and detail
334 all the choices and parameters used at every stage, and to adapt the general cross-
335 domain guidelines of the Science Based Targets initiative to the specifics of this sector.
336 The approach developed here is quite generic and could also be useful for other public

337 institutions aiming at setting climate targets and trajectories.

338 5. Methods

339 5.1. Identification of the documents

340 In a first step, we analyzed existing climate strategies of higher education and research
341 organizations. The organizational perimeters considered are of different natures:
342 although most documents concern universities, we also considered research laboratories
343 or institutes, for example. For simplicity's sake, we will refer to "organizations" in all
344 cases hereafter.

345 To carry out this analysis, we searched for sustainable development policy
346 documents in English or French. Two types of documents generally exist: documents
347 presenting the organization's general policy on this subject, which are public; and
348 specific documents including action plans, which are not always public. We relied mainly
349 on public documents, except for certain laboratories participating in the Labos 1point5
350 collective ‡, for which we had more information at our disposal via the Labos 1point5
351 experimentation scheme.

352 In order to identify relevant documents, we proceeded in two steps:

- 353 ● We started with organizations that we already knew about, because we work there,
354 have colleagues there, or had already read about their low-carbon commitments.
- 355 ● We extended this list in a number of ways: searching for academic institutions by
356 geographical area, and studying institutions that ranked highly in relevant rankings
357 such as the Times Higher Education Impact Rankings.

358 We selected documents if they included a detailed GHG reduction strategy only,
359 and ended up with documents for 53 organizations.

360 As this study was done in 2022, the documents analyzed are those available at that
361 time, and some organizations may have made progress since then.

362 5.2. Document analysis methodology

363 In order to define GHG reduction targets, organizations should at least include:

- 364 ● An organizational perimeter.
- 365 ● One or several target years.
- 366 ● One or several target reductions (percentage of reduction or neutrality).

367 The perimeter should define the scopes and GHG emission sources considered for
368 the reduction target, generally based on GHG reporting. Two main standards are
369 used for this: the GHG Protocol and the ISO 14069 norm. Table 1 summarizes the
370 main GHG emission sources for higher education and research organizations and the
371 associated scopes and categories in the GHG Protocol and ISO 14069 norm. For each

‡ <https://labos1point5.org/>

Emission sources	GHG protocol	ISO 14069
fuel for the organization's vehicles	1	1
electricity	2 (or 1)	2 (or 1)
heating	2 (or 1)	2 (or 1)
cooling (refrigerant leaks)	2	2
commuting (students & staff)	3	3
business travel (students & staff)	3	3
purchases of products and services	3	4
capital assets, in particular building construction		

Table 1. Main GHG emission sources for higher education and research organizations, and correspondence with GHG Protocol and ISO 14069 scopes and categories

Emission source	Further information
electricity	emission factor given? location-based or market-based emission factor?
business travel	students and/or staff? flights only? financed by the organization only? emission factors given?
commuting	students and/or staff?

Table 2. Information searched for in the documents analyzed, by emission source

372 emission source, further information may be required: for example, for commuting, are
373 both students and staff considered? Table 2 provides details on the information that
374 was searched for in the documents.

375 Concerning the target year, we expected to find commitments for the timeframes
376 corresponding to the Paris Agreement, i.e. 2030, which is moreover quite close, and
377 2050. These target years would also be in line with the Science Based Targets initiative
378 that calls for a short-term target (5 to 10 years) and a long-term target (2050 at the
379 latest).

380 Concerning the target reductions, it is obviously difficult to consider percentages
381 of reduction envisaged independently of the initial carbon footprint of the organizations
382 and their specific characteristics (thematic, geographical, budget,...). Furthermore, it
383 is very difficult to compare percentages that are strongly linked to different reference
384 years, deadlines and perimeters used. It is nonetheless interesting to consider their
385 homogeneity and compatibility with the Paris Agreement. The SBTi cross-sectors
386 absolute reduction approach prescribes a 4.2% (resp. 2.5) minimum linear annual rate
387 of reduction for base year of 2020 or earlier †† and scopes 1 and 2 (resp. 3), leading to
388 a 42% (resp. 25) minimum reduction in emissions by 2030, from 2020 levels.

389 Commitments to low-carbon objectives can be expressed in terms of GHG emission
†† which was mainly the case due to the dates of our corpus

390 reduction, or in terms of “carbon neutrality”, “climate neutrality” or “net zero
391 [emissions]”. However, expressing targets in terms of reduction or neutrality is
392 not equivalent: A carbon-neutrality objective can be achieved either by reducing
393 emissions or by increasing offsetting. The concept of carbon neutrality for organizations
394 has the following limitations, as detailed in [Dugast, 2020]: possible variations in
395 scopes, invisibility of the emission reduction, impossibility to apply it universally...
396 [Dugast, 2020] recommends talking about a “contribution to global neutrality” instead
397 of a “carbon neutrality” target. The SBTi guidelines enforce the specification of many
398 of these points, as explained above, leading to more relevant “net zero” targets.

399 In order to correspond to actual possible reductions, the overall target should be
400 broken down by emission source and over time, and reduction trajectories determined.
401 These trajectories are the numerical expression of strategic choices: on which emission
402 sources do the organizations wish to take the strongest actions, within what timeframe,
403 and with which intermediate targets. For most of the emission sources, the target
404 reductions can be expressed either in terms of GHG emissions or in terms of activity
405 data. For example, a reduction target for the emissions due to electricity use may be
406 expressed in terms of GHG emissions, or in terms of energy consumption (in kWh for
407 example). This is not equivalent, since the emission factor, that enables to convert the
408 activity data into GHG emissions, may also change during the period considered. In
409 our document, we will focus on targets expressed in terms of GHG emission reduction,
410 but will also mention other possibilities.

411 Trajectories are important since they determine whether the organization remains
412 under a given carbon budget, i.e. cumulative emissions that must not be exceeded.
413 With a constant final target, the faster the reduction is in the first few years, the more
414 the carbon budget is preserved.

415 Strategic consideration of the distribution of effort by emission source and over
416 time is a political matter, but also depends on the existence of levers for action. For
417 example, a laboratory may have more levers for action on business travel and purchasing
418 emissions than on building-related emissions, since this emission source is more likely
419 to depend on the establishments directly and not on the laboratories.

420 In a scenario-based method, the organization must first define a trajectory, in order
421 to characterize the organization’s low-carbon policy and guide the choice of measures.
422 This initial trajectory may be adjusted when reduction actions with estimated reduction
423 effect are defined.

424 In a scenario-based method, it is also important to try and imagine several
425 narratives characterizing the organization’s envisaged low-carbon policies and associated
426 trajectories in order to make an informed strategic choice, but as no narrative was
427 present in the documents we studied, we focus here on the quantitative objectives of
428 the adopted trajectory only.

References

- [ALLEA, 2022] ALLEA (2022). Towards Climate Sustainability of the Academic System in Europe and beyond. Technical report, ALLEA.
- [Ben Ari et al., 2023] Ben Ari, T., Lefort, G., Mariette, J., Aumont, O., Jeanneau, L., Santerne, A., Spiga, A., and Philippe-Emmanuel, R. (2023). Flight Quotas Hold the Most Significant Potential for Reducing Carbon Emissions from Academic Travel.
- [De Paepe et al., 2023] De Paepe, M., Jeanneau, L., Mariette, J., Aumont, O., and Estevez-Torres, A. (2023). Purchases dominate the carbon footprint of research laboratories. *bioRxiv*.
- [Dugast, 2020] Dugast, C. (2020). Net Zero Initiative - A Framework for Collective Carbon Neutrality. Technical report, Carbone 4.
- [Erasmus, 2023] Erasmus (2023). Erasmus+ annual report 2022. European Commission and Directorate-General for Education, Youth, Sport and Culture.
- [Helmets et al., 2021] Helmets, E., Chang, C. C., and Dauwels, J. (2021). Carbon footprinting of universities worldwide: Part i—objective comparison by standardized metrics. *Environmental Sciences Europe*, 33:1–25.
- [Knödseder et al., 2022] Knödseder, J., Brau-Nogué, S., Coriat, M., Garnier, P., Hughes, A., Martin, P., and Tibaldo, L. (2022). Estimate of the carbon footprint of astronomical research infrastructures. *Nature Astronomy*, 6(4):503–513.
- [Lee et al., 2021] Lee, D., Fahey, D., Skowron, A., Allen, M., Burkhardt, U., Chen, Q., Doherty, S., Freeman, S., Forster, P., Fuglestedt, J., Gettelman, A., De León, R., Lim, L., Lund, M., Millar, R., Owen, B., Penner, J., Pitari, G., Prather, M., Sausen, R., and Wilcox, L. (2021). The contribution of global aviation to anthropogenic climate forcing for 2000 to 2018. *Atmospheric Environment*, 244:117834.
- [Mariette et al., 2022] Mariette, J., Blanchard, O., Berné, O., Aumont, O., Carrey, J., Ligozat, A., Lellouch, E., Roche, P.-E., Guennebaud, G., Thanwerdas, J., Bardou, P., Salin, G., Maigne, E., Servan, S., and Ben-Ari, T. (2022). An open-source tool to assess the carbon footprint of research. *Environmental Research: Infrastructure and Sustainability*, 2(3):035008.
- [Robinson et al., 2015] Robinson, O., Kemp, S., and Williams, I. (2015). Carbon management at universities: a reality check. *Journal of Cleaner Production*, 106:109–118. Bridges for a more sustainable future: Joining Environmental Management for Sustainable Universities (EMSU) and the European Roundtable for Sustainable Consumption and Production (ERSCP) conferences.
- [Shukla et al., 2022] Shukla, P., Skea, J., Slade, R., Al Khouradajie, A., van Diemen, R., McCollum, D., Pathak, M., Some, S., Vyas, P., Fradera, R., Belkacemi, M., Hasija, A., Lisboa, G., Luz, S., and Malley, J. (2022). Climate Change 2022: Mitigation of Climate Change. Contribution of Working Group III to the Sixth Assessment Report of the Intergovernmental Panel on Climate Change. Technical report, IPCC.
- [Valls-Val and Bovea, 2021] Valls-Val, K. and Bovea, M. D. (2021). Carbon footprint in Higher Education Institutions: a literature review and prospects for future research. *Clean Technologies and Environmental Policy*.

Acknowledgments

Portions of this article were written by post-editing text that was translated from French into English with www.DeepL.com/Translator (free version).

The authors thank Audrey Sabbagh and Olivier Ragueneau for initiating this work. We also thank Jürgen Knödseder and Malo Serra for collecting documents and participating to a few meetings, and Marion Avet, André Estevez-Torres, Ivan Magrin-Chagnolleau, Matthieu Romagny and Céline Serrano for their feedbacks on the first

475 version of the paper.

476 **Supplementary material**

477 The documents that we analyzed are available in the following directory: [https:](https://cloud.le-pic.org/s/mLicnzZoCrWt95r)
478 [//cloud.le-pic.org/s/mLicnzZoCrWt95r](https://cloud.le-pic.org/s/mLicnzZoCrWt95r)

479 **Author contributions**

480 All authors contributed to the data collection from the organizations documents. L.P.
481 wrote scripts to automate the counts. A.-L.L. wrote the first draft of the paper, C.B.
482 made substantial refinements. A.-S.M., L.P., E.J., A.M., B.D. and L.V. made edits and
483 critical revisions. All authors approved the final manuscript.